## IN THE DISTRICT COURT OF THE THIRD JUDICIAL DISTRICT OF THE

## STATE OF IDAHO, IN AND FOR THE COUNTY OF CANYON

EDEN'S GATE LLC,
Petitioner,
vs.
THE IDAHO DEPARTMENT OF WATER RESOURCES and GARY SPACKMAN in his official capacity as Director of the Idaho Department of Water Resources,

Respondents.
and
FARMERS CO-OPERATIVE DITCH COMPANY,

Intervenor.
IN THE MATTER OF APPLICATION FOR PERMIT NO. 63-34832 THROUGH 63-34838 AND 63-34840 THROUGH 6334846 ALL IN THE NAME OF EDEN'S GATE LLC

Case No. CV14-21-10116

SETTLED AGENCY HEARING TRANSCRIPT ON APPEAL

Judicial Review from the Idaho Department of Water Resources Honorable Eric J. Wildman, District Judge, Presiding

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BEFORE THE DEPARTMENT OF WATER RESOURCES OF THE STATE OF IDAHO


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THE HEARING OFFICER: We're on the record. Good morning. My name is Nick Miller, and I'm the regional manager for the Idaho Department of Water Resources, Western Regional Office. I've been designated as the Hearing Officer for this proceeding.

Assisting me with this hearing today are Jean Hersley, administrative assistant in this office; and Kensie Thorneycroft, administrative assistant in the Western Regional Office.

The purpose of this hearing is to receive evidence and testimony in connection with 14 applications for permit, numbered 63-34832 through 63-34838 and 63-34840 through 63-34846, all filed in the name of One More Mile, LIC, and each of which have been protested by Farmers' Co-operative Ditch Company. The contested applications have been consolidated for hearing.

This hearing is beginning on Monday, June 15th, 2020. We started at 9:00 a.m., and went on the record at about 9:25 or 6. We're in the Sixth Floor conference rooms at the Department's main office at the Idaho Water Center building in Boise.

This hearing will be conducted in compliance with the applicable provisions of Chapters 2 and 17 of Title 42 Idaho Code; Chapter 52 of Title 67

Idaho Code; the Department's Water Appropriation Rules, which is IDAPA 37-0308; and the Department's Rules of Procedure, which is IDAPA 37-0101.

Present at the hearing today are, as I said, Nick Miller, Kensie Thorneycroft, and Jean Hersley. And Angie Grimm from the Department is observing.

And for the applicant we've -- would you guys care to introduce yourselves.

MR. BARKER: Pardon? Oh, for the applicant Albert Barker on behalf of One More Mile, along with the members of One More Mile, Craig and Sharla Froerer.

THE HEARING OFFICER: Okay. And do you have anyone in the audience?

MR. BARKER: Witnesses.
THE HEARING OFFICER: Witnesses?
MR. BARKER: Yeah.
THE HEARING OFFICER: And for the protestant?
MR. FARRIS: Yeah. Bryce Farris on behalf of Farmers' Co-operative Ditch Company. And with me are Rod Nielsen, who's the president of the Ditch Company; and Tom Johnston, board member.

THE HEARING OFFICER: Okay. And also because of the extraordinary situation involving the COVID-19 situation, $I$ have arranged for some of the parties'
witnesses to testify via video and audio teleconference. Those currently present by our remote participation are Lori Graves. And I believe that's it for right now, but we may have additional people joining us if there's another witness that will testify -- witnesses that will testify.

So let's see. Prior to the hearing the parties have identified and discussed certain exhibits to be offered into the evidentiary record. And we discussed that there is some duplication to those -- to those records -- or to those exhibits.

And the parties have each stipulated to the authenticity of each of the -- the exhibits that were previously disclosed, but we will discuss whether they object to admission of those at the time they're introduced.

We discussed that some of the -- some of the exhibits are duplicative of one another. And at the time the first party introduces them, we'll enter those into the record if appropriate and utilize that version of the exhibit moving forward.

Did I adequately characterize our discussions on exhibits prior to going on the record, Al?

MR. BARKER: Yes, from my perspective you did.

THE HEARING OFFICER: And, Bryce?
MR. FARRIS: Yes.
THE HEARING OFFICER: Let's see. So in addition to the exhibits offered by the parties, I will take official notice of the Department's files for applications for permit No. 63-34832 through 63-34838 and 63-34840 through 63-34846. And this includes the applications and the protest documents as identified in the scheduling order scheduling this hearing.

I will also take official notice of past decisions and orders of the Department and the Department's water right records. Specifically, I'll take official notice of records for water rights and adjudication claims and recommendations from groundwater in the vicinity of the proposed use.

This official notice includes, but is not limited to, the specific water right files noted in the protestant's exhibit disclosure for Exhibits 114 to 118, to the extent that that is not subject to an objection from the applicant.

Let's see. I'll also take official notice of reports, measurements, and stream-flow records in the Department files, well driller reports, which are always known as well logs in the Department files.

So all applications for permit are
evaluated using criteria set forth in Idaho Code 42-203A(5). Prior to the hearing the parties have stipulated that some of these criteria are not at issue in this contested case. Specifically, the criteria related to sufficiency of supply, injury to other water users, sufficiency of financial resources, and speculation, where stipulated to, to the extent that they aren't related to the issues of main concern in this hearing, which are conservation of water resources in Idaho and consistency with local public interest.

So nevertheless, the Department must still evaluate the criteria -- all the criteria. So the applicant of One More Mile, LLC may address these topics briefly. However, the protestants have agreed not to raise the issues during the hearing related to these criteria.

Is that a correct representation of the stipulations, Al?

MR. BARKER: From my perspective it is.
THE HEARING OFFICER: And, Bryce?
MR. FARRIS: Yes.
THE HEARING OFFICER: Okay. So with these preliminary matters concluded, I will ask Mr. Barker to call his first witness.

MR. BARKER: Thank you, Nick. And I apologize
in advance if I call you "your Honor" during the proceeding.

THE HEARING OFFICER: No apology necessary.
MR. BARKER: It's how I just roll. Sorry, your Honor.

We will first call Craig Froerer to the stand.

THE HEARING OFFICER: Mr. Froerer, I'll swear you in first.

MR. FROERER: Okay.

## CRAIG FROERER,

having been called as a witness by the Applicant, was duly sworn and testified as follows:

THE HEARING OFFICER: Do you solemnly affirm that the testimony you're about to give is the truth, the whole truth, and nothing but the truth?

THE WITNESS: Yes.
THE HEARING OFFICER: All right. You may be seated.

## DIRECT EXAMINATION

BY MR. BARKER:
Q. All settled?
A. Settled in.
Q. Okay. Craig, I'm sure you're happy to be here today, but would you introduce yourself to the Hearing Officer, tell him a little bit about your background.
A. Okay. I'm Craig Froerer. Been a resident of Nyssa, Oregon, for 62 years. I farmed with my dad as a kid growing up, and then him and I started a business and have started that. We have a family farm with four of my five kids working with us on the farm, and my sister is working with me and nephews and nieces. So it's actually a family farm operation in the Nyssa/Parma area.
Q. Craig, you know the applicant in this case is an LLC called One More Mile?
A. Correct.
Q. Would you explain who that is.
A. That's my sister Robin; my sister Sharla; my mom, Colleen; and myself.
Q. Okay. And when was that entity formed?
A. I believe in 2019.
Q. What was the purpose for this LLC?
A. To -- to buy this parcel of ground, to farm it, and continue to go on with the development of that property.
Q. So when you say "this parcel of ground," what do you mean?
A. It's 120 -- 112 acres, I believe, in -- on Apple Valley Road in Parma, Idaho, that had been developed by a developer in 2008, had put in some roads, some power, some phones to that, and subdivided -- not subdivided. They had split the lots and paved the roads to make it for people to live in a rural area.
Q. So this property, is that the property where you have the 14 applications pending?
A. That is correct.
Q. Does the 14 applications cover the entire 112 acres?
A. They do not.
Q. What does it cover?
A. That covers the 28 acres on the east -southeast corner of that property that we already have the roads and stuff developed into them.
Q. If you would open that blue -- or purple --
A. Okay.
Q. -- binder to Exhibit 1.

Do you recognize Exhibit 1?
A. Yes, I do.
Q. What is Exhibit 1?
A. It's a warranty deed for that property.
Q. And is that -- sorry. When was that purchase made?
A. On this it was purchased on 1/31 of 2019, recorded.
Q. And is that a true and correct copy of the warranty deed that you used to purchase this property?
A. Yes, it is.

MR. BARKER: Okay. Move the admission of Exhibit 1.

MR. FARRIS: No objection.
THE HEARING OFFICER: No objection. Okay.
(Exhibit 1 admitted.)
Q. (BY MR. BARKER): And then would you then turn to page -- sorry, Exhibit 10.
A. Is it --
Q. Behind tab 10.
A. Uh-huh. Yep.
Q. Do you recognize Exhibit 10?
A. Yes, I do.
Q. Tell me what Exhibit 10 is.
A. It's our certification -- certification of our water rights for that same parcel of property.
Q. Where did you get that certificate?
A. That was mailed to us from the Farmers'

Co-op in Parma, Idaho.
Q. And when did you receive that?
A. That would be very close to -- I don't know the exact date, but it would be very close -- a little bit after, I'm sure, the warranty -- the property was closed on.
Q. So if you see the certificate, it says that it was dated February 19th --
A. Yep.
Q. -- of 2019?
A. Of 2019, yep. Correct.
Q. Okay. And does this represent the number of shares that you own in Farmers' Co-op?
A. It does. 64.

MR. BARKER: I move the admission of Exhibit 10.
MR. FARRIS: No objection.
THE HEARING OFFICER: Okay. Exhibit 10 is admitted.
(Exhibit 10 admitted.)
Q. (BY MR. BARKER) : Did you prior to getting Exhibit 10 make any application to Farmers' Co-op?
A. I did not.
Q. Do you know the process by which Farmers' Co-op transferred these shares to you?
A. I do. Once we bought the property from

John Chandler, he -- we had not farmed -- owned ground on that side before. He explained the situation to us of the water, how it would be transferred to us from the Co-op prior to the purchase.
Q. When did you first become interested in this property?
A. We were farming it prior to our purchase, and it sat idle for some time.
Q. When did you start the farming?
A. We farmed it in 2018.
Q. I'm sorry. I interrupted you. You started in '18 and then --
A. And then purchased it in '19.
Q. Okay. So what part of the property were you irrigating -- or farming?
A. We were farming the -- most of the ground on the top that's pretty flat. So there's more water shares than we're currently farming. That 64 would be enough water for 128 acres. We're like farming 61 at the present time.
Q. So the shares are excess to your needs?
A. They are.
Q. So explain the practice, the farming practice that you -- well, let me back up a sec.

You purchased the property from

Mr. Chandler, did you say?
A. That's correct, from John Chandler.
Q. Were the shares that were -- if you know, were the shares in Exhibit 10 in his name or the name of his company before that?
A. They were in his name.
Q. So you started farming the land in 2018. Just explain what you did on the property.
A. So we -- we grew sweet potatoes on it in 2018, and we did that all under drip. Sweet potatoes perform better in a drip situation than they do in a furrow.

At present we're farming everything but the area that this 28 -- 14 acres or 28 lots that are there. They are -- have the cul-de-sacs or --
Q. Okay. So hold on a second.
A. Huh?
Q. Let me clarify this. So there's 28 acres?
A. Correct.
Q. Or sorry, 28 lots?
A. 28 lots. 14 acres, excuse me.
Q. Okay.
A. 14 acres, yes. Right, yeah.
Q. The other way around, right, lots are --
A. Lots are -- excuse me. Yeah, there's

28 acres, 14 lots.
Q. Okay.
A. 2 acres per lot.
Q. And then there's additional lots that are also being farmed; right?
A. That's correct.
Q. Okay. So let's talk about the -- the 28 acres.
A. Okay.
Q. What were you doing on that property in 2018?
A. '18 it had sweet potatoes in production on it.
Q. And how did you get water to the --
A. We pumped the water, we pressurized the water with an additional pump and pressurized system, and delivered water to the sweet potatoes.
Q. Okay. And was that 14 -- those 14 lots, those 28 acres, did they already have some infrastructure in place when you bought it?
A. They have the infrastructure in place.
Q. Okay. And describe what the existing infrastructure was when you purchased the property?
A. So they have -- part of it is paved road and have a turnaround -- turnabout around that's paved.

They have power running to them, phone service ran to them. And two of them are graveled roads that have not been paved at this present time, but they go out into the property.

Prior to this it was irrigated by gravity irrigation. But when they put the roads in, they elevated the roads and made it no longer possible to irrigate by gravity because you can't run water over the cul-de-sacs. It's uphill, because they're raised up off of the ground so the road would handle the load that came on them in the future.
Q. And then how are you farming the balance of the property?
A. It is all furrow irrigated in -- presently in sugar beets.
Q. Okay. And what's the delivery system out of the Farmers' Co-op?
A. So the Farmers' Co-op headgate is about a half mile away. And it goes in a pipeline for a quarter mile, and then it goes in an open ditch after that. And it goes into a pretty large settling pond prior to coming -- as it enters into my property to settle the silt out.

This irrigation system is an older system that has an irrigation system above it where their
water flows into that system. And we get a high sediment load because of -- the farmers above the canal, their water runs back into the canal, and it brings a lot of silt into our ditches.

On the two years that we've had it and the year we've -- as we farm it, the ditches become completely full of silt. We have to shovel them out because of the silt load that comes into that system.
Q. So is that even with the settling pond you still have silt --
A. Correct.
Q. -- in your ditches?
A. In 2019 the Co-op built a large settling pond over by the town of Parma to try to alleviate part of this problem, because they had a lot of silt buildup in that, which they clean annually. That has helped some, but we still have a large sediment load because of the farmers above, their water running into this system that helps keep this system full of water.
Q. Okay. And then you said -- is that -- that settling pond off of your delivery system, is that on your property?
A. It is on my property, yes.
Q. Okay. And then there's a -- how does the water get out of that settling pond onto your fields?
A. It goes into a cement ditch. There's two different systems on that. But they go into cement ditches, and then they run over to the property. One runs through a pipeline and comes out into the center of the property that irrigates the fields on the south side, and then there's a cement ditch all the way that carries it to the northern part of the property and delivers it through a cement ditch.
Q. And so what's the condition of the water sediment load in the water that's coming out of the settling pond onto your property?
A. There's still a lot of sediment. Since we've been there, we've had to clean the pond each year to -- to get the sediment out so that we have a place for it to fall out. But even with that happening, there's still a lot of sediment that comes into the property.
Q. Are there other users on your -- on this headgate?
A. There are. I don't know the number. There can be quite a few, because as it comes up on the other side of Rocky Road -- it goes under from Grand View to Rocky, it's underground. And then from Rocky Road over there's a number of homeowners who use that same system. There's another farmer that uses that same
headgate and system as well.
Q. Okay. What happens to the runoff from that?
A. It runs back into the Snake River.
Q. Are there drains on your property that go to the Snake River?
A. There are. There are two drains on my property that take the excess water, because I'm the end of that lateral and there's all those people sharing. The water fluctuates quite a bit up and down because of -- depending on how much the neighbor is using. We have quite a bit of fluctuation. And so there's always water running over the headgate and running back into the Snake River.
Q. Is there a measuring device on the headgate?
A. There is none.
Q. So do you know how the Co-op knows how much water is being delivered to your farm?
A. They do not know.
Q. What's the condition of the runoff that goes back into the Snake River?
A. Well, it have that same sediment load in it. All that water that goes back in is going back into the Snake River. It has no place to settle out,
other than what falls into my ditches on an annual basis. But it still has quite a bit of sediment as it goes back into the Snake River.
Q. Of the, let's see, 100 -- roughly 100 acres that are not part of the development, are you farming all of it?
A. I am not. I'm just farming 61. The rest is in trees and brush. No one is farming -- there's a draw that has a lot of trees on it and vegetation in it. A lot of natural habitat there for animals.
Q. Is that down along the banks of the river?
A. No. There's a draw that actually -- on the north end of the property, there's another water -- or creek that kind of runs through that, and that water runs through that property as well.
Q. And you've now irrigated for two full seasons; right?
A. Correct.
Q. And are you irrigating in this year as well?
A. We are, yes.
Q. What are you doing on the -- the 28 acres that's subject to the 14 lots?
A. The 28 acres is not being farmed because it's -- we're furrow irrigating this year. So that

28 acres is not being farmed at this present time.
Q. What are you farming on the other 61 acres?
A. Sugar beets.
Q. So the 28 acres, 14 lots, how -- let me -let me back up a step.

When you bought the property, was this 28 acres and 14 lots already in place, or did you make changes to make that happen?
A. We -- there is no application for any change there. It's a -- was already developed when we purchased the property.
Q. Okay. And so how -- the idea of using the 14 lots and the 28 acres, was that your idea to start with?
A. Yeah. When we bought the property, we thought that would be what -- where the roads have already been in place and the power has been ran there and stuff, the infrastructure has been put in place, we thought that would be the natural evolution of that ground there.

It's not going to generate any revenue to us unless we can drip it, which, you know, is quite a bit more expensive. And most crops don't require it. And there's no irrigation system, so we felt like that was the natural evolution that that should take place.
Q. I don't know if this is something you can talk about, but if you would look at Exhibits 2 and 3 in front of you.

Do you recognize, first of all, Exhibit 2?
A. I do.
Q. Can you tell -- tell us what that is?
A. That's this parcel of ground that was put into an orchard tract in 1910, I believe. The writing is too small. I can't read the time, but I believe it was in 1910.
Q. I was hoping you were going to be able to read it better than me.
A. Yeah, I...
Q. That's okay. Roughly 1910?
A. Yeah, 1910 it says. Yep.
Q. Oh, good?
A. April 16th of 1910, I -- yep.
Q. I might have to borrow your glasses. Okay.

So what do you understand this to mean with
respect to your land?
A. Well, this land was tract into small parcels to be sold way before I would have thought anybody would ever had thought that. But it was done on this property way prior, you know, in 1910. Somebody was very forward-thinking and got that done
long before.
They were done into 4-acre parcels, as this shows. And it's adjacent to the Snake River. Beautiful view of the Snake River as well.
Q. Then would you -- oh, sorry.

I would offer Exhibit 2.
MR. FARRIS: No objection.
THE HEARING OFFICER: Okay. Exhibit 2 has been offered and admitted.
(Exhibit 2 admitted.)
Q. (BY MR. BARKER): If you could turn to Exhibit 3.

Are you familiar with Exhibit 3?
A. I am not really.
Q. Okay. Well, I'll let -- I'll let somebody else talk about that.
A. Okay.
Q. Okay. I will ask you, though, if you know whether those 4-acre lots had been additionally divided?
A. Prior to our purchase the other group of individuals that were trying to develop this property, they split those parcels in half because it didn't require any application to change the land use of that because they can do an administrative split one time.

And so those were split to make those parcels -instead of being 4 acres, make them approximately 2-acre parcels.
Q. And that's not something that you did?
A. I did not do that. That was done prior to our purchase.
Q. So now let's -- let's move to the plan. So what is it that you intend to do with these 14 lots on the 28 acres?
A. We intended to sell them for residential so that people could have a place in the country, not as crowded. Already have the infrastructure in place that was there when we purchased it so that they could have a spot. And I think it's really good for people to keep their hands tied to the ground.

So I like the idea of having a parcel that's not just big enough for your house, but you're tied to the ground so that you have that connection to the earth.
Q. And so how did you -- what did you do to then try to put this vision into -- into operation?
A. So we contacted Alan Mills and Matt Wilke and talked to them about that, because we had a mutual friend that we had worked with that recommended them to help us, because we didn't know how to continue to go
on to do that. And through that friend we have worked with them to help develop this and to list this property for sale.
Q. So they were -- you intended to use those as real estate brokers, essentially?
A. That's correct.
Q. Okay. So what -- what process or what plans, then, did you come up with on how you would carry out this -- this development of the 28 acres -or 28 acres?
A. Well, everything was already pretty much done. The roads were in place, the power was there and stuff. So we just talked to them and we came up with the plan that we wanted to put them on the market. And we put them on the market to sell those lots.
Q. Okay. And how about providing domestic water for the homes, how was that going to be accomplished?
A. So we -- we wanted to know if it was easy to find water there. We farm on the Oregon side. But on the Idaho side we weren't really that familiar with that. So we drilled a test well on one of those parcels to see if there was water readily available for -- for irrigation -- for home use there on those property -- on that property.
Q. Okay. What did you learn from that test well?
A. An abundance of water. Not very deep, 50 feet and 50-plus gallons per minute, which is way more than a home would be required to have.
Q. So is it -- was it your plan or is it your plan also to provide irrigation water to these lots?
A. It is not. That was -- our intention was not to provide irrigation water to these lots.
Q. Not from Farmers' Co-op?
A. Not from Farmers' Co-op.
Q. And how were you going to get water for people to irrigate their gardens?
A. From their own well. As the sediment load there is so high, we knew that an HOA irrigation system would be a higher maintenance there because of all the sediment that comes into the water.

It seemed much simpler and much -- like each person is in control of their own destiny if they have their own well. And that water is readily available there. There's no groundwater concerns there. They could use that well to irrigate their own acre or 2 , whatever they don't build their house and their outbuildings on so they could have that for pasture use.
Q. So that additional use is the purpose of those -- of these 14 applications?
A. That's correct.
Q. Okay. And then when you -- when you sell the lots, is it your plan to actually drill the well yourself?
A. It is not. So each homeowner would be responsible for their own well.
Q. But you, through this application, would supply the water right?
A. Withdrew the water right?
Q. You would supply them with the water right if these applications are granted?
A. That's correct.
Q. So as the Hearing Officer identified, one of the questions is whether or not you have the financial resources to carry out this development and put these -- these lots to use, put water to use on these lots.

So can you answer that question? Do you have the resources -- well, first of all, what do you think it's going to take in terms of additional resources to be able to put these lots on the market?
A. They're ready to sell. Part of them are ready to sell presently. One of them already has a
well placed on it. We have the resources. Myself and my sisters and my mom, we've been farming for a long time. We have the resources to be able to -- the roads that are graveled, we want to make that a better subdivision, so we're going to pave those as we get this worked through and do that and make it so it's better for people to access that.

The well we drilled as a test well shows that there's a -- it's easy. It cost about $\$ 10,000$ to put a well in and to see if -- you know, to see that there was water available for everybody that was eventually going to live there.
Q. And so you've -- the idea was to put wells on these properties?
A. That's correct.
Q. For each one of the lots; right?
A. Each of the individuals will have to have their own well. This is not in a public area, a town. And so they would have to have their own well for domestic water use anyway. And so this well should be able to handle that -- both of those needs.
Q. Yeah, so that's a good point.

The property is located -- is that inside the city limit or town limits?
A. It is not.
Q. And it's in Canyon County?
A. Canyon County.
Q. Okay. And does Canyon County have any rules prohibiting development of wells on these lots, to your knowledge?
A. Not on this property.
Q. So you've got your brokers ready to go. What did you do next in terms of putting the applications for the water rights together?
A. So we -- I went and met with Neddy
[phonetic] at the Farmers' Co-op and talked to her about transferring this property. And she --
Q. Sorry. Transferring the property?
A. Transferring the water rights --
Q. Okay.
A. -- off of this property.

She explained to me that they had a willing participant who would like to purchase any and all water rights -- water shares that we would like to sell. I did not know who that person was at that time.

But with that information in hand, we thought it was a win-win because we would be able to -the water rights would be able to go on to additional farm ground that would produce food for America and for our nation, making us less dependent on other
countries, and keep that water in the use for other individuals to produce food -- food-type commodities for -- for our nation.
Q. Did you put the application for water rights together yourself?
A. I did not.
Q. How did you -- what did you do in order to get that done?
A. Our agent, Matt Wilke, did that.
Q. Okay. So you weren't involved directly in putting together the application?
A. I was not.
Q. And were you involved directly in hiring SPF?
A. I was not.
Q. Okay. So after you had talked with Neddy, did you have any other conversations with any members of the Farmers' Co-op board or other water users in the Co-op before you submitted your applications?
A. I did not.
Q. Were you aware that there was any objections to your proposal before you submitted your application?
A. I was not. I looked through the bylaws of the Farmers' Co-op. And as I looked through the

Co-op's bylaws, it allowed us to transfer the land in two places.

I believe it states that I have the ability to transfer the water off of the land. And so I thought that would be an easy opportunity to be a win-win. As I talked with Neddy, she thought it was a win-win as well.
Q. Okay. After the applications were submitted, did you learn that Farmers' Co-op had filed objections to all 14?
A. After the application was submitted, yes.
Q. Okay. How did you hear about that?
A. I think Matt called me and told me that it had been objected to.
Q. Did anybody from Farmers' Co-op call you and tell you they were going to object?
A. They did not.
Q. So what's the first discussion, if any, that you had with Farmers' Co-op after the protests were filed?
A. So we met, I believe, in their March meeting. We went --
Q. March of --
A. March of 2020.
Q. Okay.
A. We met with their annual -- their -- at their monthly meeting. And we presented our case to them of what we wanted to do.

At that meeting they told us that they would take it under advisement. They would think about giving us an opportunity to take -- transfer these shares off so that we could do that.
Q. So was it your proposal to transfer shares off of all the property or just the 28 acres?
A. Just the 28. That's all that we're planning on doing right now is the 28.
Q. So how many shares were you planning to sell?
A. 14 .
Q. Okay. And did you learn later who it was that was interested in purchasing the shares?
A. It was at that meeting. Prior to that I did not know who was interested, other than there was a willing participant. I didn't know who that individual was until we met at that board meeting, and they told us it was John Watson that was interested in buying those shares.
Q. The board told you that?
A. It was mentioned, I believe, by Neddy at that meeting that that's who the individual was.
Q. Okay. So did you ever follow up with John Watson after that?
A. We have.
Q. Okay. And what's the result of that?
A. He's -- he's willing to -- to purchase those shares. We have a letter saying that he's willing to purchase those shares if we're -- if we're willing to sell.
Q. Okay. Would you look at Exhibit 29. Do you have that?
A. Yep.
Q. Is that the agreement that you have with Mr. Watson?
A. That is correct.
Q. Or Watson's company?
A. Yep.

MR. BARKER: I'd move the admission of Exhibit 29.

MR. FARRIS: No objection.
THE HEARING OFFICER: Okay. Exhibit 29 is offered and accepted.
(Exhibit 29 admitted.)
Q. (BY MR. BARKER) : So I want to revisit a couple of points.

I think as an owner of the property, would
you -- would you be interested in putting these 14 wells in if you thought that it would have an impact on any of the water users in the area?
A. I would not.
Q. And from what you've seen from the investigations, do you believe it does have an impact on other water users?
A. I believe it will have no impact on other water.
Q. So do you have an opinion on what the benefit to the local economy would be from having these applications granted?

MR. FARRIS: Objection. He's not an expert on the local economy or qualified to issue an opinion as to that.

MR. BARKER: He's not offered as an expert. He's offered as the owner of the property, who can have an opinion about what impact his development has on the local area.

THE HEARING OFFICER: I'll allow him to offer an opinion, noting that it is his own opinion and not an expert opinion.
Q. (BY MR. BARKER) : So what happens, Mr. Froerer, to the property values when the land goes from agriculture to residential?
A. It increases in value.
Q. And what happens to the tax base when that happens?
A. Tax base increases.
Q. What -- is there -- do you have an opinion about whether there's a benefit to keeping the water in agricultural hands as opposed to residential hands that belongs to Farmers' Co-op?

MR. FARRIS: Objection.
THE WITNESS: I have an opinion. I think it's much better to keep it in agriculture hands, especially when there's a --

MR. FARRIS: I'm going to again object before he answers -- finishes his answer that he's not qualified to issue an opinion. He's speculating as to how this might affect Farmers' Co-op. He's not an expert in the local economy. So I'll renew my objection.

MR. BARKER: So, Mr. Hearing Officer, the question wasn't how this affects the -- maybe I did say local economy.

But the question is, under the sale of the shares to Watson, what water will remain in agricultural use as opposed to residential use? And I'm just asking if he has a view on whether or not that's a good thing or a bad thing and why.

THE HEARING OFFICER: I'll allow that. As a member of the public, he's allowed to have an opinion, whether he personally thinks that that's a good thing or bad thing.

THE WITNESS: I think it's a great thing to keep it in agriculture use to be able to produce food, fiber, and any products for our -- this country, because I -- as I look at the growth in this valley that's taking place, a lot of the great farm ground is going away. And so I think it's great to be able to keep this water available to be able to produce food and fiber for our nation.

MR. BARKER: I have no further questions of Mr. Froerer.

THE HEARING OFFICER: Okay. Mr. Farris?

CROSS-EXAMINATION
BY MR. FARRIS:
Q. Let's start off with that, agricultural use.

But your -- your intent is to change and develop these 14 lots into residential use, isn't it?
A. That is the intent.
Q. To change the land use from agricultural use to developable residential lots?
A. We're not -- we have done no application for a land-use change.
Q. I understand that. But you're planning to change.

It's been farmed, and now you're going to change it to residential use?
A. Well, it presently isn't being farmed because of the roads that are already developed into that cul-de-sac. It's very difficult to farm at this present time.
Q. It's difficult to farm, but you've been farming it, haven't you?
A. It can be done, yes, with drip irrigation.
Q. Not can be done. You've been doing it, haven't you?
A. Uh-huh, yeah.
Q. Okay. If you'd turn to the white binder.
A. Okay.
Q. And if you'd turn to Exhibit 113. You went past it.

Do you recognize that document?
A. I do.
Q. And what is that depicting? What is that Exhibit 113 depicting?
A. It shows the 28 lots that are presently for
sale.
Q. And I don't really have a pointer, but it shows the road with the two cul-de-sacs, doesn't it?
A. It does show the two roads that are there, yes.
Q. Do you know about when this photograph was taken?
A. I do not know when that was taken.
Q. Do you know who prepared it?
A. I do.
Q. Who prepared it?
A. Matt Wilke.
Q. Did he prepare it at your direction?
A. He did.
Q. And does it accurately depict the property, at least as of when you've owned the property?
A. It does.

MR. FARRIS: I'd move for the admission of Exhibit 113.

MR. BARKER: Are you -- both documents? Are you talking about both photos or just --

MR. FARRIS: Oh, you're right. There is two.
Q. Let's move on. If you'd turn the page.
A. Turn -- yep. Exhibit 114.
Q. No. Now I'm looking at page 2.
A. Oh, that's what I was looking at was page 2.
Q. Oh.
A. Okay. So...
Q. Okay. So page 1 of Exhibit 113 , do you recognize that document?
A. I do.
Q. Does that depict the property that we're talking about today, the 28 acres?
A. It has the -- it includes the 28 acres, yes.
Q. And does that accurately reflect the property, at least since you've owned it?
A. It does.
Q. Now if you turn the page, there's a second photograph.

And this photograph, looks like someone has overlaid the lots that are being proposed?
A. Yes.
Q. Okay. And who prepared this document?
A. And that's the one $I$ was referring to as Matt Wilke prepared.
Q. Okay. And what was the purpose of him preparing this?
A. Just to show the lots that would be for
sale under that 14 that were -- came for sell.
Q. And do both photographs accurately depict the property, at least since you've owned the property?
A. Yes.

MR. FARRIS: I'd move for the admission of Exhibit 113.

MR. BARKER: No objection.
THE HEARING OFFICER: Okay. 113 offered and entered.
(Exhibit 113 admitted.)
Q. (BY MR. FARRIS): So let's stick with this second page where there's numbered lots on it.
A. Uh-huh.
Q. Now -- and there's 14 numbers.

I assume those are the 14 lots that are being proposed, at least at this time?
A. Correct.
Q. And then you can see where it says "Future phases"?
A. Correct.
Q. Is that the additional property that you've been talking about?
A. That I own?
Q. Yes.
A. Yes.
Q. Okay. But at this time you're intending to develop residential houses or what not on these 14 for now?
A. $\quad 14$ is all we've worked for, yeah.
Q. And when -- you said you bought the property in 2019?
A. Uh-huh.
Q. And in 2019 did you irrigate this property? And I think you said you irrigated with sweet potatoes?
A. Yes, it was sweet potatoes.
Q. Okay. I think your testimony you said 2018.

Were you involved -- prior testimony. Were you involved in the property before you purchased it?
A. As far as farming it?
Q. Yeah.
A. Yeah, I was farming it before I purchased it.
Q. So -- so how long have you been farming it? I'm speaking specifically to this area where these 14 lots are located. How long have you been farming that property?
A. One -- well, I farmed one year and sitting idle one year.
Q. Okay. So when was the year that you farmed
it the first time?
A. In sweet potatoes.
Q. No. What year was that?
A. 2019 .
Q. That's just last year?
A. Uh-huh.
Q. And so this year, 2020, are you farming it?
A. I am not farming that property. I still own that property, but I'm not farming it.
Q. Okay. Is anyone farming that property?
A. No one is farming that property.
Q. Okay. In 2019 when you farmed it, put it into sweet potatoes, what was the source of the water that you used?
A. The Farmers' Co-op.
Q. So the water -- the ground is capable of being irrigated --
A. It is.
Q. -- from the Farmers' Co-op?
A. With -- with an additional lift, yes.
Q. Okay. If you would turn to the back page, Exhibit 121.

Do you recognize that photograph?
A. I do.
Q. What is that photograph of?
A. That's the sugar beets that are on the -on the -- on the one side of -- the other -- that's on the opposite side of the road, yes.
Q. And when you say "the opposite side of the road," is that not included in the 28 acres that we're talking about?
A. It is.
Q. It is. It is part of the 28 acres, or it is not?
A. Let's go back to Exhibit 1 -- 111, 113 that you had me look at.
Q. 113 was the prior one we were talking about.
A. Yes, that will be lot 4.
Q. Okay. So what we're looking at on Exhibit 121 is depicting lot 4?
A. Correct.
Q. And that's showing sugar beets?
A. That's correct.
Q. Is that this year?
A. That's this year.
Q. Okay. So this year you are also irrigating the lots that are being developed?
A. No, I'm -- I'm irrigating lots 3, 4, 7, 8. And 1, 2, 5, 6, 9, 10, 13, 14, 12, and 11 are not being
farmed.
Q. Okay. So a portion of the 14 lots are being irrigated in 2020?
A. Correct.
Q. Okay. I'd move for the admission -And there's two photographs. Maybe if you could look at the second one.

Do you recognize that photograph?
A. I believe they're the same field, so yes. Same spot.

MR. FARRIS: I'd move for the admission of Exhibit 121.

MR. BARKER: No objection.
THE HEARING OFFICER: 121 is offered and entered.
(Exhibit 121 admitted.)
Q. (BY MR. FARRIS): And so the irrigation of the lots in 2020, portion of them, how is that occurring? Is that with Farmers' Co-op shares, the water?
A. It is.
Q. Yes?
A. Yes.
Q. When you purchased the property in 2019, what sort of a due diligence did you do?
A. Well, we had a title search done. We visited on the phone. I never have ever met the person we purchased it from, never did meet him. But we had several conversations on the phone. When I was -because I was farming it, he called me to see if I would be interested in purchasing -- purchasing it.
Q. And who was that?
A. John Chandler.
Q. Okay. Did you have any discussions with any of the prior owners of the property?
A. I did not.
Q. Myron Peterson [phonetic]?
A. No.
Q. Rick Farmer?
A. No.
Q. And you said you had a title report done.

Would you turn to Exhibit 107.
A. What number?
Q. 107.
A. Okay.
Q. Do you recognize that document?
A. I believe I do.
Q. And how do you recognize that document?
A. It was provided to us when we purchased the property.
Q. Okay. So is this the title report that you received when you --
A. It is.
Q. -- purchased the property?
A. Uh-huh.
Q. If you would turn to -- and at the bottom of the Exhibit 107 there's a Bates stamp that begins OMM.
A. Uh-huh.
Q. If you'd turn to page 43.

Are you familiar with title reports and as far as reviewing them and exceptions and whatnot that may show up on a title report?
A. I've looked at them before, yes.
Q. Okay. Did you review this one before you purchased the property?
A. I did.
Q. Okay. And you see where item 11 is listed on page OM 43?
A. I see item 11.
Q. Okay. And it says, "Covenants, Conditions, Restrictions, Reservations, and Easements"?
A. Okay. Yep.
Q. Did you review that document?
A. It would have been very fast, but looked
through it. Had the title officer explain to me what easements were there.
Q. Did you understand that there were covenants, conditions, restrictions, and reservations associated with the property prior to purchasing it?
A. Power, water, yes. Power, phone, stuff going through it, yeah.
Q. Did you understand that there was an HOA, an association, established for purposes of this property when you purchased it?
A. I understood that there was an HOA.

MR. FARRIS: Okay. I'd move for the admission of Exhibit 107.

MR. BARKER: No objection.
THE HEARING OFFICER: Okay. 107 is offered and entered.
(Exhibit 107 admitted.)
MR. FARRIS: You all right?
MR. BARKER: Yeah.
Q. (BY MR. FARRIS) : And sticking with item 11, do you see the instrument number that's referenced there?
A. Uh-huh.
Q. 2007082405?
A. Uh-huh.

A. Oh, "Irrigation system." Okay. Yeah.
Q. Do you see that?
A. Uh-huh.
Q. Did you understand that there was an irrigation system contemplated by the prior owners?
A. I did not.
Q. You didn't review this document or understand that they proposed to develop an irrigation system for delivery?
A. I did not. I had never seen it, never looked at that before, so...

MR. FARRIS: Okay. I'd move for the admission of Exhibit 109.

MR. BARKER: The witness doesn't recognize it, has never seen it before. It can't come in through him.

MR. FARRIS: He agreed it was part of the title commitment that was before him and was the same recorded document that was part of the title commitment provided to him prior to purchasing the property.

MR. BARKER: He can't authenticate it.
MR. FARRIS: We've already stipulated we weren't going to -- you didn't object to any authentication. You can object to relevance.

MR. BARKER: He can't -- he can't talk about
something he's never read before. You can't offer this through him.

THE HEARING OFFICER: So, Mr. Barker, do you believe that there is a problem with this instrument's authenticity?

MR. BARKER: I do not.
THE HEARING OFFICER: I'm going to let it into the record. 109 is offered and accepted.
(Exhibit 109 admitted.)
Q. (BY MR. FARRIS): Mr. Froerer, why did you choose not to review a document that was recorded as part of the title policy that was provided to you?

MR. BARKER: Object to the mischaracterization of the witness' testimony.

THE HEARING OFFICER: Would you rephrase the question.
Q. (BY MR. FARRIS) : You didn't review this document?
A. I did not.
Q. It was provided to you as part of the title policy?
A. I would presume it was, yes.
Q. Well, it was. If we want to go back to Exhibit 107.

You agree that that was a document listed
as an exception, do you not?
A. Correct, yes. Uh-huh.
Q. Okay. And you chose to not review it?
A. That's correct.
Q. Why?
A. Went through the easements and things that the title officer was going through with us. And they mentioned it had HOAs on there. Knew that HOAs could be changed. The past people had gone broke, and so we knew we would change that, not wanting to do -- follow in the same footsteps that they had taken.
Q. If you'd turn to Exhibit 110.

Do you recognize this document?
A. Nope.
Q. Never seen it?
A. Never saw it til this morning.
Q. You were provided a copy of it this
morning?
A. Yeah, I'm looking at it here.
Q. Oh, right now.

Do you see the property listed in it or
shown in it at the upper right-hand corner?
A. Uh-huh.
Q. Do you recognize that property?
A. I do.
Q. How do you recognize that property?
A. That's of the property that we're talking about, the 28 lots -- or 14 lots, the 28 acres that we're talking about.
Q. That's -- that's identifying the property that you currently own?
A. Yes.
Q. But you have never seen this, and it's labeled a pressure irrigation plan --
A. I have not.
Q. -- prior to today?

Did you ask anyone when you purchased the property whether or not they had any design plans or irrigation plans for the property?
A. No one ever offered that information. I talked to them. They never talked to me about a designed pressure system. The recorded easements on it would not show any irrigation system going through it. And so $I$ have never seen it before, so...
Q. Are you aware of any prior applications for groundwater rights filed by any of your -- any of the prior owners, predecessors?
A. I am not.
Q. So you're the first one that filed for a new groundwater application for irrigation use for
these 14 lots?
A. I believe -- I don't know any history there.
Q. You're not aware of any history?
A. I'm not aware of any history.
Q. Okay. Okay. If you'd turn to Exhibit 111. Well, let me -- I'm sorry. I'm going to bounce a little bit. It was already brought up. This is one of those duplicate exhibits.

Would you turn to Exhibit 3.
A. Exhibit 3?
Q. It's the same document, just I'm going to use Exhibit 3, since it was already discussed.

THE HEARING OFFICER: He didn't actually offer that into the record.

MR. FARRIS: I know. I'm going to, though. But that way -- I think he's going to eventually.

THE HEARING OFFICER: Okay.
MR. FARRIS: So we just have --
THE WITNESS: In this book? Which book?
Q. (BY MR. FARRIS): In the purple book, Exhibit 3.

Sorry for that confusion.
Okay. I think you were asked that you understood that the property had been split or divided
by the prior owners at some point?
A. That's correct.
Q. Is it your understanding this is the document that did that, this is the decision of the County providing for that?
A. Correct.
Q. And it divided what was previously platted as those orchard tracts as about 4 acres into 2-acre parcels?
A. Correct.
Q. Okay. This was done by your predecessor that owned the property?
A. It was. If you'll look at the application, it's John Chandler on the top, so...
Q. Okay. It's a recorded document.

Do you see the instrument number at the top? Do you see that?
A. Uh-huh, yeah.
Q. Did you review this prior to purchasing the property?
A. Probably was in that same packet, so I -but I did not review it, so...
Q. Okay. And you -- do you know if Mr. Chandler was a shareholder of Farmers' Co-operative Ditch Company at the time of this land division?
A. He indicated that he was a shareholder.
Q. And he would have been, then, subject to the articles, bylaws, and resolutions of the Ditch Company at that time?
A. I would presume if he was a shareholder he would be.
Q. Now, you said you reviewed the bylaws of the Ditch Company.

Did you obtain a copy, or did you see it on the website?
A. I saw it on the website. That's where I've looked at it the most.
Q. Okay.
A. I have a copy. I printed a copy off myself.
Q. And did you do that before you purchased the property?
A. I probably looked on the Internet prior to that, yes.
Q. So you -- you found Farmers' Co-operative Ditch Company's website, and you found a tab that had bylaws on there?
A. Uh-huh.
Q. Did you look at anything else on the -- on the website?
A. I believe $I$ went through -- no, I did not.
Q. Did you look at the portion that has a FAQ, F-A-Q, section?
A. I did not.
Q. Okay. If you would turn to Exhibit 102.
A. In the blue tabs? In the blue tabs?
Q. Yes.

And before $I$ forget, I'm going to move for the admission of Applicant's Exhibit 3?

MR. BARKER: No objection.
THE HEARING OFFICER: No. 3 is offered and entered.
(Exhibit 3 admitted.)
THE HEARING OFFICER: And before you start back up again, it is about 10:30. So if -- would you guys like to take a break, or do we want to continue for a little while longer?

MR. FARRIS: I'm fine either way. If we want to keep going to get through this witness or if we can take a break now is fine too.

MR. BARKER: Let's keep -- let's get Craig done now. I don't know. Unless you're going to be another half hour.

MR. FARRIS: Just a second.
I will be a little bit longer.

THE HEARING OFFICER: Okay.
MR. FARRIS: So maybe it does make sense to take a quick break now.

THE HEARING OFFICER: All right. Why don't we take about a 15-minute break, then.

MR. FARRIS: Okay.
THE HEARING OFFICER: We can go off the record. (Recess.)

THE HEARING OFFICER: All right. It's quarter to 10:00 [sic], and it looks like everybody's back in the room, so we're going back on the record.

And I believe Mr. Farris was in the middle of examining -- or cross-examining Mr. Froerer.

And I remind Mr. Froerer, you're still under oath.

THE WITNESS: Okay.
THE HEARING OFFICER: Go ahead, Mr. Farris.
MR. FARRIS: Okay.
Q. Purple binder, would you turn to Exhibit 16.

Do you recognize that document?
A. I do.
Q. Are those the bylaws that you reviewed somewhat contemporaneously when you purchased the property?
A. Correct.
Q. And those are on the website?
A. They are.

MR. BARKER: I'm sorry. Did you say 16 or 15?
MR. FARRIS: I thought I said 16.
MR. BARKER: Oh, 16. Okay. Sorry. I heard 15. I apologize.
Q. (BY MR. FARRIS): Okay. When you purchased the property we're talking about today, that 28 acres, I guess it was more.

You said it was a total of 112 acres?
A. Yes.
Q. You understood that there were shares associated with irrigation water from Farmers' Co-operative Ditch Company?
A. Correct.
Q. And you had the share certificate issued to you or at One More Mile?
A. One More Mile, yes.
Q. Okay. When you purchased the property?
A. Correct.
Q. And that was for 64 shares?
A. Right. From John Chandler.
Q. And you understood as a shareholder you'd be subject to the articles and bylaws and resolutions
of the Ditch Company?
A. Correct.
Q. And then you went and looked at the bylaws on the website?
A. Correct.
Q. Do you remember if you did that before or after you closed?
A. I don't remember, but $I$ would think probably after. I don't know. Maybe right at the same time. I mean I looked at it to know I had a water right, to find out and make sure $I$ had a water right on ground. I didn't have to have ground without a water right.
Q. Okay. And in 2019 you used those shares to irrigate the property?
A. Correct.
Q. And in 2020, as we sit here today, you're using the shares to irrigate a portion of the property?
A. Correct.
Q. And as a shareholder did you understand that you would then be subject to the articles, bylaws, and resolutions of the Ditch Company?
A. Yes.
Q. Okay. So you reviewed these?
A. Yep.
Q. Okay. If you'd turn to -- and I'm on Exhibit 16, page 2, 2 of 9. And there -- this version has been highlighted in yellow.
A. This one has not, this one. Do you want me to change? So what is it in this one? Because this is the purple one you told me to go to.
Q. Yeah, yeah.
A. That's not highlighted in yellow.

MR. FARRIS: The version that you e-mailed to me, Al, was, but maybe it didn't get printed that way. Q. So let's go to -- sorry. Let's go to Exhibit 102.

MR. BARKER: So, Bryce, the highlighting just shows up as gray.

THE HEARING OFFICER: It's highlighted in gray, as it turns out.

THE WITNESS: Oh, okay, the gray. Okay.
Q. (BY MR. FARRIS): I'm on page 2 --
A. Uh-huh.
Q. -- of Exhibit 16. And you see "Management of the Affairs"?
A. Uh-huh, yes.
Q. And you understood that the affairs of the Ditch Company were managed by a board of seven members?
A. Correct.
Q. Okay. And did you read through to see what those duties and responsibilities of the board were?
A. I did.
Q. Okay. Did you understand that they had the duty to -- you see in paragraph (a), small, little (a) under section 2, "To act upon transfer of shares of stock"?
A. Yes.
Q. Okay. And if -- continuing down under small, little (d), they had the duties to prescribe, adopt, amend from time to time such equitable, uniform rules and regulations as in their discretion?
A. Yes.
Q. Okay. And you understood that?
A. Yes.
Q. And you were bound by that?
A. Yes.
Q. Okay. And if you'd turn the next page. There's a -- at the top there's a small -- small (j). And I won't read every one of these.

But you read through these various portions of these bylaws?
A. I have.
Q. Okay. Did you understand that the Ditch Company's board could adopt future resolutions while
you were a shareholder?
A. I understand they can adopt it.
Q. And if you'd turn to page 6 of 9 , there's a section 5.
A. Uh-huh.
Q. Do you see that? And it provides that "if any shareholders shall divide, subdivide, or parcel out any portion of his land."

Do you see that?
A. Yes.
Q. That -- if you want to read on, but it basically says that they "shall provide for a ditch distribution system"?
A. Yes.
Q. Did you understand that to be the case?
A. Yes.
Q. Did you understand that this was the case when your predecessor divided the property in 2007?
A. Well, as I read the bylaws, it says if you did it into three or more parcels, each division. And he only divided it up one time.
Q. So this provision here does not say three or more parcels, does it?
A. No, it doesn't. Just below it in that resolution there.
Q. I'm focused on section 5.
A. Okay.
Q. It does not say three or more parcels, does it?
A. It does not.
Q. And it provides that if you subdivide or divide the parcels you're supposed to provide a ditch distribution system; correct?
A. That's what it says, yes.
Q. Okay. And your current proposal is to not to provide a ditch distribution system; is that correct?
A. That is correct.
Q. Okay. Now let's look at what you were looking at, which was down below.

They adopted a resolution in 2003; right?
A. Correct.
Q. And your understanding of that resolution was that it is only applicable if there's three or more parcels?
A. Well, that's what it says. If it was -"If any parcel is divided into three or more parcels, it shall require established -- shall divide, subdivide parcels out of portionable land," so...
Q. And this provision also required that
the -- the shareholder to transfer the shares into some sort of entity to hold the -- hold the shares; is that right?
A. It does say that, yes.

Into an HOA, you're saying, or something
like that?
Q. Yeah. Some sort of a user association or HOA [unintelligible]?
A. Which I did not purchase them from an HOA. I purchased them from John Chandler, right.
Q. Well, let's look back.

There was an HOA established for this
already, wasn't there?
A. But the water rights came from John Chandler. They did not come from the HOA -- from the other place.
Q. There was an HOA established for this property prior to you purchasing the property, wasn't there?
A. But the water rights were not transferred.
Q. Okay. But there was one?
A. Yes, there was an HOA established.
Q. Great. If you would turn to -- well, describe to me what -- I don't think we need to turn to it, but the photograph we looked at earlier where we
identified the 14 lots --
A. Uh-huh.
Q. -- and it said "Future phases," what was your intent with those future phases?
A. At this present time we have -- eventually down the road, in who knows however long, we may eventually develop those parcels out there in the future.
Q. And would your proposal or intent be to develop those into 40 to 50 different lots with different wells on them?
A. At this point we haven't ever -- we haven't had that discussion, gone there to decide what we're going to do with that in the future.
Q. So if you'd turn to Exhibit 103. And this is the minutes from the March 11th, 2020 meeting that you attended at Farmers' Co-op?
A. Okay.
Q. Do you remember going to that meeting?
A. I do remember going to that meeting.
Q. And down at the very bottom of the page is a paragraph discussing your attendance at that meeting?
A. Yes.
Q. Do you see that?

And then the very last sentence that carries over to the next page, I will read it.
"Mr. Wilke responded," quote, "'They are planning on developing 40 to 50 more $2-p l u s$ acre lots with wells,'" quote.

Do you remember that?
A. Yeah, I can probably remember that situation, conversation, yes.
Q. Do you disagree that that's what Mr. Wilke stated?
A. No. I would think that eventually that's what we want to do in the long run. We have not got to that point, but that's -- in the future that will happen.
Q. Okay. And as to these wells, it would -if you were to develop an irrigation system as was contemplated by the prior owners, wouldn't that be a cost that you would incur?
A. It would be a cost $I$ would incur.
Q. Do you know what that cost would be?
A. I have no idea.
Q. You haven't bid it to determine what that might be?
A. I was never planning on doing it, so $I$ have not bid it.
Q. Okay. But that cost would have been borne by the owner of the development, you?
A. Correct.
Q. And as you discussed earlier, your intent is for each owner of the lots to pay for and develop their own well; correct?
A. Correct.
Q. So that's a cost that then is borne by them?
A. That's correct.
Q. So isn't it -- the intent here is to do away with putting in an irrigation system so it doesn't cost you as the developer any more money?
A. No, I think it's a win for them not to be able to have to put in an irrigation -- for them to put in their own well, then they can control their own water situation where water seems to be very abundant there. It would be a better situation for them to have water on their own, not have to worry about sharing water rights, have all the sediment, silt in the water. It would be a better situation for them to water out of a well than out of a --
Q. And you wouldn't have to pay for the irrigation system?
A. I would not have to pay for it, correct.

MR. FARRIS: So before I forget, I'll move for the admission of Exhibit 16, which is the bylaws.

MR. BARKER: No objection.
THE HEARING OFFICER: Okay. Exhibit 16 is offered and entered.
(Exhibit 16 admitted.)
MR. FARRIS: And Exhibit 103, which is the March 11th minutes.

It's also your exhibit.
THE HEARING OFFICER: [Unintelligible.]
MR. BARKER: Yeah, I guess I don't have an objection to the minutes coming in. I don't think this witness can testify that these are the minutes of the meeting that he went to.

MR. FARRIS: He testified he was there. I read him a quote, and he didn't disagree with that.

MR. BARKER: I'm just saying he cannot say that these are the minutes of the meeting. He's testified what he testified to about what took place at that meeting. I just don't think he's an appropriate witness to admit the exhibit, but I'm not objecting to admission.

THE HEARING OFFICER: Well, we did stipulate to the authenticity of the document, so I'll let it in.
(Exhibit 103 admitted.)
Q. (BY MR. FARRIS): Mr. Froerer, would you turn to, in the purple book, Exhibit 28.

Do you recognize that document?
A. I don't think I've seen this one before.
Q. You have not seen it?
A. I have not.
Q. Well, I'll represent to you this is a resolution that was passed by the Co-op board on March 11th, 2020.
A. Yeah, I have not seen that, so...
Q. Your counsel hasn't provided it to you?
A. No.
Q. Okay. Would you agree you're -- as a shareholder -- you're a shareholder of Farmers' Co-op today; correct?
A. Correct.
Q. And as a shareholder you're bound by the resolutions of the board?

MR. BARKER: Object to the extent that calls for a legal conclusion about a post -- ex post facto resolution.

You can answer that question, if you know.
THE WITNESS: And the question was?
THE HEARING OFFICER: Objection noted.
Q. (BY MR. FARRIS): Do you agree you're bound
by the resolutions of the board?
A. Yes.
Q. Okay. You're a shareholder -- the shares have not been transferred to anyone today, as we sit here today?
A. No, they're still on One More Mile, yes.
Q. Yeah. And if you'd look at Exhibit 29 in the purple book.

This is your agreement that you spoke of earlier with Mr. Watson?
A. Yes.
Q. Contemplating the future transfer of the shares; correct?
A. Yes.
Q. You haven't transferred them yet?
A. I have not.
Q. And if you read the agreement, it's -- it's not to even occur until there's a final, unappealable order; correct?
A. Correct.
Q. So it's a future -- looking in the future prospective transfer of the shares?
A. Yes.
Q. But as we sit here today, you are a
shareholder of Farmers' -- One More Mile is a
shareholder of Farmers' Co-operative Ditch Company?
A. Yes.
Q. Entitled to receive surface water from Farmers' Co-operative Ditch Company?
A. Yes.
Q. And the property we've talked about is capable of receiving surface water from Farmers' Co-operative Ditch Company?
A. Yes.
Q. And until you transfer those shares, you'll be subject to any new resolutions or other amendments that may occur from the Farmers' Co-operative Ditch Company; correct?

MR. BARKER: Same objection as before.
THE HEARING OFFICER: Noted.
THE WITNESS: Yes, I would -- by being a shareholder, $I$ would believe that would be the case.
Q. (BY MR. FARRIS): Now, at the time you filed these applications, you did not have a purchaser of the shares in mind, did you?
A. I did not.
Q. It wasn't until the March 11th meeting that you learned of Mr. Watson; is that correct? That was your testimony?
A. That's when I learned who it was. Neddy
had represented the Farmers' Co-op as they had a willing participant to buy them way before that meeting, so...
Q. But that's -- that's the first time you heard the name Mr. Watson; correct?
A. John Watson, yes, uh-huh.
Q. And have you ever presented a formal request to the Farmers' Co-operative Ditch Company to transfer the shares?
A. I believe we sent that resolution to transfer them, to move them off that property.
Q. What resolution are you speaking of?
A. Well, the -- where they got the -- the application to move the 14 shares, to transfer them.
Q. I'm not sure what you're talking about.

Have you ever submitted anything to the Ditch Company, Farmers' Co-operative Ditch Company, seeking to transfer shares to another person?
A. I have not personally.
Q. If you transferred the shares to Mr. Watson under this prospective agreement that you have, do you have any guarantee that Mr . Watson will not develop his property?
A. I have no control what he does with his property.
Q. He could develop it tomorrow, couldn't he?
A. He could do whatever he wants with his property.
Q. So there's no guarantee it's going to continue to be used for agricultural use, is it?
A. No, none that $I$ have control of.

MR. FARRIS: Okay. No further questions.
THE HEARING OFFICER: Mr. Barker, any more questions for the witness?

MR. BARKER: Yes. Thank you.

## REDIRECT EXAMINATION

BY MR. BARKER:
Q. Mr. Froerer, has anyone -- or sorry. Mr. Farris asked you about prior groundwater applications for this property.

Has the Ditch Company told you, any representative of the Ditch Company told you there were such things?
A. No.
Q. Has anyone ever told you that?
A. Nope.
Q. Are you aware of any?
A. Nope.
Q. Did -- in your conversations with

Mr. Chandler, were you ever made aware that Mr. Chandler believed that you were required to develop a pressurized irrigation system on his property?
A. Absolutely not.
Q. Look at Exhibit 16 that Mr. Farris asked you about. And turn to page 5 of 9, Article 6, "Transfer of stock."

Have you seen that?
A. I have seen that, yes.
Q. Okay. Are you familiar with that provision?
A. As I read through the bylaws, this is where I thought we could transfer the water off of the -- the property.
Q. Okay. What did you understand from looking at the bylaws the conditions on transferring the property -- water off the property would be?
A. There were none. They were not tied to the land. They could be transferred off.
Q. Were they -- was there any requirement that assessments be paid?
A. Well, to be able to transfer them, you have to be able to transfer them to someone who has availability to receive water and have, you know, the ability to deliver -- the Co-op has to have the ability
to -- to deliver water.
Q. And are all your assessments on all of your 64 shares fully paid?
A. They're current, yes.
Q. And that includes the 14 shares that you would propose to transfer to Watson?
A. That's correct.
Q. Did you have an understanding of the -whether or not the water right of Farmers' Co-op was appurtenant to your property?
A. I did.
Q. And what is that understanding?
A. That they were not appurtenant to that property.
Q. And what does that -- what did that mean to you?
A. That means I can -- the land and the water are separate items, and that one can be removed from the other one.
Q. And if you had -- well, you have other land -- or do you have other land within the Co-op boundaries?
A. Yes. No. Excuse me. I do not.
Q. Had you looked at acquiring other land within the Co-op boundary?
A. We tried to purchase ground in other -under the Co-op, yes.
Q. Look at Exhibit 8. No. Sorry. We changed the exhibit numbers. 14.

Do you recognize this mapping?
A. Yeah, I recognize the map showing where the Co-op's water goes.
Q. Okay. And tell -- tell the Hearing Officer where your use is of water, where your property is, sorry, within this boundary.
A. Yeah. It will be on the top end of the map near the very end of the -- the canal. I think we're only one headgate up from the very end of the canal.
Q. So where it says "Apple Valley" on the map, is that in the area, or are you further --
A. Farther north of that.
Q. Okay. And so the -- where does the canal come into the system? At the east end?
A. At the south end. The canal comes in from the south.
Q. Okay. And then it flows --
A. North.
Q. All right. And you are almost at the very end of the canal?
A. Yeah. I -- this map's too small for me to
tell. But yeah, we'd be almost to Nyssa. Yeah, right at the very end. At the -- very near the Canyon-Payette County line is where we are.
Q. And do you have any understanding of why the sediment is in the system that you -- or in the canal that you talked about earlier?
A. Because they pick up all the water that is above it, which is under Black Canyon, they pick it up and take it down. And it recharges their system by picking up the water that comes down from the upper farms above it.
Q. Switching over to Mr. Farris' questions about the -- about the future uses of the lots.

Have you made any written development plans at all?
A. None .
Q. Have you asked your brokers to do that?
A. We have not.
Q. I'm going to back up to earlier.

You indicated that you were told by Neddy that there was a buyer for those shares?
A. Correct.
Q. And do you know who Neddy is?
A. She's a secretary, I believe, for the Farmers' Co-op.
Q. And when you talked to her, did she tell you that there was any reason you couldn't transfer those shares to --
A. No, none.
Q. -- the new buyer?

Did she encourage you or discourage you?
A. Yeah, she felt like it would be a win-win situation.
Q. Do you have Exhibit 103? You have the bottom of the first page where Mr. Farris was asking you some questions?
A. Uh-huh, yep.
Q. Okay. I just want to read a part of a sentence. It says, third line up from the bottom, "Farmers' Co-operative Ditch Company protested these applications based according to Idaho Code 67-6537 as previously discussed during the February 12th, 2020 meeting."

Did I read that right?
A. You did read that right.
Q. What do you remember the discussion being about why the Ditch Company had protested these applications?
A. They did not -- we were not in there when they protested that. We were in the meeting. They
dismissed us.
Q. So what -- no. What I'm asking for is, do you remember a discussion about -- while you were there about why they protested the applications?
A. Yeah, they talked about it a little bit, so...
Q. And did they reference a statute?
A. They did not, I don't believe, so...
Q. Okay. Do you remember anybody at the meeting while you were there telling you that you could not file these applications because of the bylaws?
A. None .
Q. They never said that to you?
A. No.
Q. And the minutes don't mention that?
A. No. They said they would take it under advisement and maybe give us an opportunity to do these 28 without a pressurized system, is what they said at that meeting.
Q. Okay. And then on the next page at the top, the paragraph at the top of the page, it indicates that you, Mr. Wilke, and Ms. Richards left at 9:30.

Who's Ms. Richards?
A. Yeah.
Q. Who's that?
A. That's Sharla. She --
Q. Oh, okay.
A. Yeah. That's the same.
Q. Got it.

Sorry, Sharla.
So you said that they told you at the time you left the meeting they would take it under advisement?
A. That's correct.
Q. Okay. Do you see the next paragraph where it says "Adopt resolution" in italics?
A. I do see that.
Q. Okay. And it indicates that in the minutes that they did adopt that resolution; correct?
A. I do see that.
Q. Okay. When you were talking with them while you were there before you left, did anybody, Mr. Farris or any of the board members, say to you that they had a resolution prepared?
A. No. No discussion of that.

MR. BARKER: Okay. That's all the questions I have for redirect.

THE HEARING OFFICER: Mr. Farris, do you have anything else?

MR. FARRIS: Just a second. I don't think I do,
but just let me verify something.
I don't have anything more.
THE HEARING OFFICER: All right, Mr. Froerer.
You're excused.
THE WITNESS: Thank you.
MR. BARKER: Actually, you're not excused. You still get to stay with me.

UNIDENTIFIED SPEAKER: Yes, he got that fast.
MR. BARKER: Nice try.
One More Mile will call Alan Mills.
THE HEARING OFFICER: Mr. Mills, I'll swear you in.

ALAN MILLS,
having been called as a witness by the Applicant, was duly sworn and testified as follows:

THE HEARING OFFICER: So do you solemnly affirm that the testimony you're about to give is the truth, the whole truth, and nothing but the truth?

THE WITNESS: I do.
THE HEARING OFFICER: Very good. Have a seat.

## DIRECT EXAMINATION

BY MR. BARKER:
Q. Thank you for being here, Mr. Mills. Would you identify yourself for the record and explain to the Hearing Officer a little bit about what you do for a living.
A. My name is Alan Mills. I am a broker for Mills \& Company Realty. I've been in the business now this is 50 years. My main line of work is land-use development, a lot of ag sales also. I don't do homes, lots, residential. I just do land-use issues and agricultural.
Q. And you've been doing that for 50 years now?
A. I'm in my 50th year. It will be 50 in April.
Q. So when did you first become acquainted with Mr. Froerer?
A. I believe it was late 2018 or early 2019.
Q. Okay. And what's -- what's the first communications you had with them?
A. They were referred to me by Tina Wilson from Western Alliance, I believe. And she had them get ahold of me because they were looking at this property and wanted to know the potential that it had.
Q. Okay. So what did you do when you first met with Craig and Sharla?
A. We just looked at the plat, the old plat, the orchard tracts, and I advised them that that was one of those developments, similar to others around Middleton and Parma and spotted around the county, that were divided back in the early 1900s. And so it had certain entitlements.
Q. How did you know that this land was -- or how did you come to learn that this land was subject to the orchard tract?
A. Well, we looked at the old orchard plat. And then we looked at -- they showed me also the administrative decision that their director signed that developed the 14 tracts or parcels from the seven lots that existed under the orchard tract.
Q. Okay. So if you'd look at Exhibit 2 and Exhibit 3.
A. Excuse me. I'm -- I'm a little hard of hearing.

Purple?
Q. Purple book. Exhibit 2, Exhibit 3.
A. What was the number?
Q. 2 and 3.
A. Okay.
Q. Okay. First of all, is Exhibit 2 the orchard tract?
A. Yes.
Q. And based on your experience, what -- you said it carried certain entitlements.

What is -- what did you mean by that?
A. They met the definition of original parcels under our Canyon County zoning ordinance, which meant they're each entitled to a one-time split administratively.
Q. Okay. So what is involved in a one-time administrative split?
A. You have to do a Record of Survey. And the prior owner did everything pretty much right. They caused a record of survey to be done. And then you have to provide access for public access or roads or private roads, one of the two.

And then you file it with the
administrator. And they end up certifying, which is what the next document is.
Q. So the certification is what? That's Exhibit 3?
A. 3, correct.
Q. Okay. So explain how that -- the
administrative process works at the County to obtain
this administrative split.
A. You file a master application, sign it, mark the box that says "Administrative split." Take -if you have it, you can take the deed history to show that it preexisted September 6th of '79. If you don't, they will do it for you. Then you pay a fee and provide the record of survey, and then they develop this decision and record it.
Q. So is there public hearings involved in this?
A. No.

THE HEARING OFFICER: If I can interrupt for just a second.

Is Mr. Mills testifying as an expert witness?

MR. BARKER: He's testifying based upon his experience with this particular parcel. We did not name him as an expert.

THE HEARING OFFICER: Okay. Some of the testimony that he's giving is expert in nature and not based on his -- his personal experience with --

MR. BARKER: Okay.
THE HEARING OFFICER: -- relative to this. So I'll allow him as an expert witness, if there's no objection to -- to that.

MR. FARRIS: Well, I think that's not what he's saying. He's saying he's going to give his personal perspective and experience.

THE HEARING OFFICER: All right. Okay. Go ahead.

MR. BARKER: Which, of course, means that Mr. Farris can't ask him opinions as an expert either.
Q. So when this -- you looked at this Exhibit 3, what did you conclude needed to be done in order to carry out the development plans that you talked to Mr. Froerer about?
A. Exhibit 3 certified to the fact that they had been properly split and acknowledged by the County and recorded. And so they stood as available lots to be sold.

The infrastructure was in, as far as Highway District road, phones, power, utilities were in.
Q. So what kind of administrative -- or what kind of land-use planning decisions did you need to obtain from the County in order to carry out the development plans that you had for the property?
A. There was no --

MR. FARRIS: Objection.
THE WITNESS: Yeah.

MR. FARRIS: That calls for a legal conclusion. MR. BARKER: No, it doesn't. It calls for what was his plan to carry this out.

MR. FARRIS: You asked what requirements were necessary.

THE HEARING OFFICER: Can you rephrase the question to see what he had to do --

MR. BARKER: Certainly.
THE HEARING OFFICER: -- and what he did?
Q. (BY MR. BARKER) : Did you need to do any -did you need to obtain any additional approvals from Canyon County under the Land-Use Planning Act to do any of the development that you had in mind for this property?
A. Not for the 14 lots.
Q. And why, in your understanding, is that?
A. Because they all had been done. This Exhibit 3 was what was necessary to do that. And that was complete.
Q. So did you explain that to Mr . Froerer?
A. Yes, uh-huh.
Q. And was that before or after the purchase of the land was made?
A. I'm not exactly sure when they finalized the sale, but $I$ believe it was before. I think that
was something they wanted to know prior to closing.
Q. What else did you do in order to help them with this development at the very beginning?
A. The very first thing $I$ did was wanted to know for sure that this was a County -- or a Highway District-accepted road. So went to the Highway District to see what the status was. And found that it was accepted by the Highway District.

And so they maintained it and it is in their system. I did find a legal description flaw in the deed to the Highway District, which we corrected and gave them a correction deed so it actually fit the road, because it wasn't quite right.
Q. And you mentioned that there were other infrastructures already in place.

Can you explain what was already there.
A. Yes. The power and the phones are all underground and to the parcels, the 14 parcels.
Q. All the way to each lot?
A. Correct.
Q. Was there a -- an irrigation system put in place?
A. No.
Q. So what else needs to be done in terms of getting these lots ready for sale?
A. They're ready today, other than this issue of how the water is going to be handled.
Q. What was the reason that -- or did you have a discussion with the Froerers about putting in the wells versus providing the irrigation system?
A. Yes, we did. And that's one reason they decided to expend a little money and drill the one well on a lot. It was to kind of check the aquifer, get the flow static, how many gallons per minute, et cetera. See if it was feasible.
Q. And was that something you recommended finding out?
A. I'm sure $I$ was partially recommending it, anyway. Matt and I -- I think all of us met and decided that was a good thing to do.
Q. And did you reach a conclusion after seeing the well logs?
A. Yes.
Q. What was that conclusion?
A. It followed exactly what the Water Resources map --

MR. FARRIS: Objection. Now we are talking -objection.

You got to wait.
THE WITNESS: Pardon?

MR. FARRIS: We are talking about expert testimony. He's not a hydrologist to determine what well logs do or do not show.

MR. BARKER: I'm not asking him what the well logs show. I asked him what conclusion they reached when they read it.

MR. FARRIS: Same objection. He's offering a conclusion of opinion.

THE HEARING OFFICER: Can you reframe the question to say "When you looked at the well log what, did you read off of it?"

MR. BARKER: Well, I think that's what I said.
Q. I said, "When you looked at the well logs, what conclusion did you make about whether or not you were able to drill enough wells for this property?"

MR. FARRIS: Same objection. He's not a hydrologist expert in the field to determine -- make that conclusion.

THE HEARING OFFICER: Noted.
Q. (BY MR. BARKER): Go ahead.
A. Do I answer?
Q. Yes.
A. We found that by screening the well it still left $50-\mathrm{plus}$ gallons per minute, and it was plenty adequate for the purposes, you know, domestic
and irrigation.
Q. And you've been -- you're familiar with using wells to provide water for domestic and irrigation purposes?
A. Yes, uh-huh.
Q. So was there a discussion, once you looked at the well logs, what -- whether or not moving ahead with the well log -- well process or using pressurized irrigation system on the land was a better -- or which alternative would be better?
A. We did discuss it.
Q. Okay. And what was the pros and cons?
A. The cons to using the existing water --

MR. FARRIS: I'll object I guess. I'll just have a continuing objection. He's not a hydrologist qualified to make these opinions.

THE HEARING OFFICER: Noted.
But you can relay the conversations that you had with them.

MR. FARRIS: I'm going to object to that as hearsay.

THE HEARING OFFICER: Okay. Hearsay is admissible.

MR. BARKER: No. This is the basis for decision. This is what went into the decision to -- to
choose to move ahead with this application. And, you know, I'm not asking him to say what Craig said.
Q. I'm asking, what were the pros and cons in moving ahead with this choice.

THE HEARING OFFICER: Based on your direct experience talking with them.

THE WITNESS: I'm sorry. I read lips a lot.
THE HEARING OFFICER: Okay. So what we're talking about here is the difference between whether you're giving an expert opinion on what -- what the facts say versus whether you're relating something that you had direct -- a specific situation that you had direct knowledge of.

And so I guess I would allow you to discuss what your conversation was and what you recommended to Froerers.

THE WITNESS: Okay.
THE HEARING OFFICER: But $I$ won't consider it as an expert opinion in determining fact of -- of what's going on.

THE WITNESS: Okay. Part of the issue from the very beginning was when we looked at the property with them it was the condition and quality of the water from the irrigation company. And they had a big settling pond there. And they pointed to the fact that they had
to settle the water before they could really use it. Then some of the benefits for using your own water is the quality of the water. And you don't have the pesticides, herbicides, and weeds and so forth that come with the canal water. That's a -- that's a big issue in some of our area. And it's just -- the independence of having the ability to irrigate all at the same time, not have a rotation.

If you look at problems through the 50 years that I've seen with homeowner associations, irrigation associations, I'll give you an example of Fox Meadows. Somebody drills into the pipe to put a posthole in the ground, shuts the whole neighborhood down. Somebody doesn't take care of the pump correctly, you all have to pay for it.

It's just -- it's just as a consumer of a lot, if you give me the chance and choice of being able to have my own independent, clean versus having to share one and maintain it, $I$ will always take that independent one.

Another thing that was missing when we looked at the record of survey that was filed with this Exhibit 3, there were no easements on any of the parcels to be able to put an irrigation system. I was not aware of any irrigation plans until I got the map
here showing that there was a proposal maybe to do that.

But the plat -- or the record of survey provided no indication of any intent to put that. There was no place for a pump on that map. And that's what was recorded with the County. That's what applies today. So if you look on that, there's no -- no method of doing it without totally amending that decision.
Q. So you recommended, then -- or did you recommend one route or another to the Froerers?
A. We recommended -- Matt and I and -recommended that if we could get it done that the wells would be far superior.

I also might mention I looked at the Water Resources study, and it's a little bit inconclusive. But that area up there is looked at very good, no change or in some areas even an increase in aquifer.
Q. Did you thereafter, then, put the Froerers in touch with SPF?
A. I did not. I believe my -- Matt did.
Q. Okay. So were you involved at all in the evaluation of the work that they were doing?
A. No, I wasn't.
Q. Based upon your experience as a realtor in this area, do you have a personal opinion about the --
whether or not there's a benefit to the economy by having this development take place?

MR. FARRIS: I'm going to object. Again, he's trying to characterize it as a personal opinion. But to the extent it's any kind of an opinion, he's not qualified to offer that.

MR. BARKER: I'm just asking as his -- in his opinion -- in his experience, rather, as a person who's been involved in development of real estate and sales of real estate all over this area, if he has a view on how that would benefit the economy.
Q. Let me rephrase the question.

So if the -- if the lots are sold, what
happens to the property values of those lots?
A. Well, number one, the assessor will assess that first acre at a very high price compared to farm ground. So it immediately raises the taxes.

And then the improvements get taxed according to what improvements are made. And so the taxes go up for sure.
Q. What kind of work is necessary for improvements on each of these 28 lots -- or sorry, 14 lots on the 28 acres? Is somebody going to build a house?
A. Yes, they can build a house. We have CC\&Rs
in place with minimum square footage, stick-built homes, double-car garages. So the price point is going to be up there in the pretty high range. It will definitely be above the median for Canyon County. So it would be an asset for taxes.
Q. And how do you get these houses built?
A. You use subcontractors, contractors, and employ a lot of people to -- you don't hire me, let's put it that way.
Q. Were you involved at all in any of the discussions with the Ditch Company or the board about this development?
A. No.

MR. BARKER: I don't have any further questions for Alan.

THE HEARING OFFICER: Mr. Farris?
the witness: Morning. Barely.

CROSS-EXAMINATION
BY MR. FARRIS:
Q. Could you turn to Exhibit -- there's two books up there. The one with the blue tabs. That one, yes. I believe it's Exhibit -- I'm sorry -- 112.
A. Okay. I think I got it.
Q. Do you recognize this document?
A. It's a record of survey of the 14 tracts;
is that correct?
Q. Do you recognize it?
A. Yes.
Q. Yeah. So that's the split that happened in 2007.

Do you see the instrument number at the top right-hand corner?
A. No. I believe what that instrument number is is the record of survey instrument number.
Q. Yeah. But there's an instrument number there?
A. Yeah.
Q. Okay. So the record of survey was recorded?
A. Yes.
Q. Okay. And this is the record of survey that came out of the -- you talked earlier about I think it was Exhibit 3, the administrative split that happened in 2007.
A. This is the record of survey that went with that administrator's decision, correct.
Q. Yeah. And it resulted in an amendment to the prior plat, didn't it?
A. Not an amendment, because this is not a
subdivision. It's just an administrative split.
Q. It results -- okay. A change, a change to the prior plat, didn't it?
A. Well, we don't call the prior one a plat because it doesn't meet the definition of subdivision. It's a change to the record of survey.
Q. In the early 1900s this ground was platted, was it not?
A. I believe that it was in the orchard tracts, yeah.
Q. And then this is the resulting change to that plat?
A. No, it's not an amendment to a plat.

That's under the subdivision ordinance. This is just a simple administrative split under the zoning ordinance.
Q. Okay. Maybe --
A. Two different things entirely.
Q. Yeah. So do you view this as a change to the plat?
A. It's a -- it's an administrative split of old tracts, yes.

An amendment to the plat would go back and amend that whole plat. This is just simply taking the allowance under the zoning ordinance to a split one time of those original tracts.
Q. Right. It was a change to the plat? MR. BARKER: Objection. Objection.
Q. (BY MR. FARRIS): And maybe we --
A. The language we use doesn't fit that.

MR. BARKER: Wait, wait, wait.
I'm going to object. He's already asked this question. He doesn't like the answer.

Move on.
He's asked it three times. It's not an amendment to the plat.

THE HEARING OFFICER: And I do think we should --

MR. FARRIS: I haven't said "amendment" once.
THE HEARING OFFICER: Wait.
MR. FARRIS: I said it's a change.
THE HEARING OFFICER: I think we should move on because you're asking him for --

MR. FARRIS: A cumulative.
THE HEARING OFFICER: -- an understanding of County zoning law, which I think falls under expert witness territory, not under his lay witness.

MR. FARRIS: Okay. But he was also asked earlier on what his understanding of what needed to be done under the County -- County requirements.

MR. BARKER: And you're asking him what the
administrative acts were, which you told me I couldn't ask because it was an expert opinion, so I didn't. So you're not asking him what his opinion is. You're just saying -- you're asking him to say what the change in the -- whether there's a change in --

MR. FARRIS: I'm asking him what his understanding is of the County ordinances and the requirements that were needed.

MR. BARKER: So how is that different than your objection?

MR. FARRIS: You went through what you thought -- what he testified to as what he thought they needed to do; right? And that's what I'm following up on.

MR. BARKER: Well, this is not what he needed to do. You're asking him what the effect was of something that happened in the past.

MR. FARRIS: Correct.
MR. BARKER: Which you told me -- which you objected to and said I couldn't ask him because it was expert opinion.

THE HEARING OFFICER: We should move on.
Q. (BY MR. FARRIS): As part of this process, this administrative split, whatever we want to call it, was the owner at the time required to submit an
irrigation plan?
A. No.
Q. Under the County ordinances to do this, there's no irrigation plan required?
A. No. That falls completely under the subdivision ordinance. This falls completely under the zoning ordinance.
Q. And as you assisted the Froerers in determining what they could or could not do with the property, did you look at the title report for the property?
A. No.
Q. You did not?
A. No. I was not involved in the sale at all, either end, buyer or seller, other than them asking me questions about it. But they had realtors on each side of it. I wasn't one of them.
Q. Do you think it would be important to know if there was a homeowners' association established for the property?
A. It wouldn't have been terribly important to me, because it was an entirety of a property, so it could be amended or repealed, so I'd -- if I'd have looked at what you put up on the screen earlier, I would have said, "You don't have to live with those.

They can be repealed and replaced."
Q. Assuming you could do so?
A. Yeah.
Q. So we looked at earlier that there were CC\&Rs that provided for an irrigation plan; right?
A. Those early ones did, yes.
Q. Right. And assuming you could amend those --
A. I just learned that today.
Q. Yeah. Yeah, you just learned it today.
A. Yeah.
Q. You didn't do an investigation to determine if there was an HOA or an irrigation plan back in 2007, did you?
A. Yeah.
Q. Okay. Now, I think you are saying your -your experience and your familiarity with the wells and the pros and cons of this that all things being equal, independence is great; is that what you said?
A. Could you tell me that again?
Q. Well, you were talking about your experience and that you would always take independence.
A. Uh-huh.
Q. I wrote that down.

Is that true?
A. We prefer independence on -- whenever we can, yes.
Q. Are you involved in different developments throughout the Treasure Valley?
A. Yes.
Q. In Boise?
A. No.
Q. Meridian?
A. No.
Q. Star?
A. No. Canyon County.
Q. So "throughout the Treasure Valley" means Canyon County?
A. Well, it is part of the Valley, yes.
Q. And in those cases you'd always prefer to be independent and have your own well or source of water?
A. Not always. Every -- every case is unique and individual.
Q. And isn't it true that in most, if not all, cases that you continue to use the existing surface water that's available for the property?
A. Most times, yes.
Q. Do you have an example where you haven't?
A. Yes. Cascade Hills. There -- I don't
remember the name on Hartley Road. There's two there around Middleton that vacated the water, turned it back to Black Canyon Irrigation because they didn't need it for --
Q. Black Canyon Irrigation District allowed them to exclude?
A. Yeah.
Q. That's interesting.
A. Because they had land available that
farmers needed the water better than they did.
Q. Would you turn to Exhibit 115.
A. Okay.
Q. Are you familiar with this document?
A. Very.
Q. And how are you familiar with it?
A. I was involved in developing this Linfield Estates, which is appurtenant to the owner of -- in Middleton area.
Q. And what did you initially propose for Linfield Estates?
A. Initially proposed, I believe, just transferring the water if there was somebody who could use the water and using shallow alternate openings for filing for water right for those.
Q. Didn't you propose to drill 13 new
irrigation wells?
A. Yes, that -- that came out of it when we went to apply for a supplemental water right for those wells. Yeah.
Q. You didn't initially apply for a supplemental water right, did you?
A. I don't recall, actually.
Q. In the end you agreed to have a supplemental water right for those wells, didn't you?
A. Yes, uh-huh.
Q. And you agreed to -- looking at Exhibit 15 [sic], and turning to the second page, you agreed to those conditions that are listed in $A, B$, and $C$ ?
A. Yes.
Q. And in that situation -- where was that development located? Was it Canyon County?
A. Canyon County.
Q. Downstream of Star Bridge?
A. Downstream of Star Bridge.
Q. And you agreed to these conditions that required the primary surface water to continue to be delivered to the property?
A. Yes.

MR. FARRIS: I'd move for the admission of Exhibit 115.

MR. BARKER: I'm going to object on relevance grounds. He hasn't established that the Middleton Irrigation District and the Farmers' Co-op have similar requirements, hasn't established whether or not this was a new land-use act compared to one where, as in this one, where there is no land-use application pending. And there's just a lack of foundation for this to be relevant to this particular case.

THE HEARING OFFICER: Noted. I've already taken official notice of the records of the Department. This is part of the records of the Department, so we'll -we'll accept it as an exhibit.

MR. BARKER: Okay.
(Exhibit 115 admitted.)
Q. (BY MR. FARRIS): Isn't the reason that you'd prefer independence is because then as a developer you don't have to construct a pressurized irrigation system?
A. Absolutely not.
Q. The cost has nothing to do with it?
A. No.
Q. Nothing?
A. Nothing .
Q. Okay.
A. We would be glad to actually incorporate
that into the sale, if it made any difference. I get that question a lot. It's not a function of cost.
Q. So as lots are developed, that increases the tax base?
A. Yes.
Q. So you're promoting development of lots in the Valley?
A. Am I?
Q. Yeah.
A. I don't promote them. I have people come to me and ask for my help in getting them. But I don't personally own any that I develop.
Q. When the Froerers came to you, did you understand that they were a shareholder of Farmers' Co-operative Ditch Company?
A. Not on the first contacts.
Q. When did you learn that they were a shareholder of Farmers' Co-operative Ditch Company?
A. Well, I'm 72 going on 73. I can't -- I can't tell you. It was sometime in between the first meeting and when we decided to engage in employment.
Q. And at some point, though, you learned that Farmers' Co-operative Ditch Company -- or that they were a shareholder of Farmers' Co-operative Ditch Company?
A. Yes.
Q. Entitled to receive surface water for the property?
A. Yes.
Q. Did you go view the property?
A. Yes.
Q. Was it being irrigated at the time?
A. Yes.
Q. Did you understand where that water was coming from?
A. I knew that it was coming to a settling pond. I didn't know where the headgates were and the other details, but $I$ knew it came to that pond.
Q. But did you understand it to be from Farmers' Co-operative Ditch Company?
A. Pardon?
Q. Did you understand it to be the Ditch Company's deliveries to the --
A. Yes.
Q. -- ground?
A. Uh-huh.

MR. FARRIS: Yeah.
That's all I have.
THE HEARING OFFICER: Mr. Barker?

## REDIRECT EXAMINATION

BY MR. BARKER:
Q. Would you look at Exhibit 3 in the purple book.
A. I think I have it, yes.
Q. Okay. And that's the administrative split that Mr. Farris was asking you about?
A. Correct.
Q. Would you look at that document and tell me if you see anything in there from the County requiring the use of surface water on any of these lots as a result of the split?
A. No, I'm very familiar with these, and I've never seen one.
Q. And is there one on this one?
A. No.
Q. You made the comment in response to some questions from Mr. Farris about the homeowners' association could be amended or repealed.

What did you mean by that?
A. Well, in my experience, all CC\&Rs have a provision. I have not seen any that don't have a provision for amending or repealing those CC\&Rs.
Q. Have you seen the old CC\&Rs for this?
A. Just briefly, yes.
Q. Do you know if they had a similar provision in them?
A. I actually took the word of two other people that looked at it and said they did. I did not personally look at it.
Q. Okay. On the Exhibit 115, the DRK application for the Linfield Estates --
A. $\quad 115$ in blue?
Q. Yes. The one that Bryce was talking to you about that you were involved in, Linfield Estates.
A. Okay.
Q. Okay. You don't need to look at the exhibit. I just want -- with that transaction, was it your understanding whether or not you were applying for a land-use change under the Land-Use Planning Act?
A. Yes, we had to go through a rezone, which was a land-use change.
Q. Okay. And is that the same thing that's happening here with the Froerers' property?
A. No.
Q. No, it's --
A. No.
Q. Okay.
A. This property stays agricultural. There's no zoning change and no change of use under the
statutes, as I read them.
Q. Okay. You, in response to Mr. Farris' questions, said cost is not an issue because you would incorporate it into the sale.

What -- explain that a little bit further.
A. If -- if it was actually more expensive to drill the well and provide it that way with the independence, we would be fine with doing that. We did that on DRK. We put a lot of money into that system, probably more than if we would have put one simple pump and a pressurized system. So that one wasn't a cost issue. This one isn't a cost issue.

It's what the end product is. If you ask yourself as a consumer do $I$ want to share everything and be on a rotation or do $I$ want to be independent, you'll usually get independent every time.
Q. But if you put a pressurized irrigation system in or a well in, it increases -- either -- both of them increase the cost of the sale; right?
A. Yes, there will be an increased cost --
Q. Got to capture those --
A. -- either way.

MR. BARKER: All right. That's all I have. Thank you.

THE HEARING OFFICER: Okay.

MR. FARRIS: Yeah.

RECROSS-EXAMINATION
BY MR. FARRIS :
Q. When you put in the well, you heard Mr. Froerer, that's not a cost that's incurred by One More Mile, that's incurred by the lot owner when they buy the property; correct?
A. That's correct. And it happens that it's going to be on every one of these lots, whether there's a delivery system in addition to Farmers' Co-op or not. Same cost.
Q. Right. But if there was a delivery system, it would be -- that cost would be borne by One More Mile?
A. Yes.
Q. And that's typical whenever there's a development that they put in pressure irrigation system or some sort of a system, they build the system, and then that cost is then passed on?
A. And the consumer always is the one that pays for it. It goes into the lot costs. Your hard costs go in, and it just adds to that.

So ultimately the Froerers would advance that money for that system, but it would be the
consumer pays it either way. You never stick the Eddy's bread man with a price increase.
Q. I get it. Eventually the cost is passed on to the lot owner?
A. Yes. Yeah.
Q. But initially that cost is an up-front cost that has to be paid by the developer if they put in an irrigation system?
A. Yes, you're correct, uh-huh.
Q. And by not doing that, you avoid that up-front cost, and it's just paid for when and after the lot owner buys the property?
A. That's correct. But that's not the motivation here. It's -- but you're correct in the dollars and cents.
Q. And the independence of a lot owner, applying that to any new development in the Valley, you should have wells on every lot --
A. No.
Q. -- instead of any kind of a pressure irrigation system?
A. No. If you had, for instance, 5, 6, 7-acre lots here, even 3 and 4 and 5 on up, it becomes a diminishing return. If you have that surface water, the larger your land is, the better.

For instance, we're doing some in Black Canyon that when we get down to an acre and a tenth, acre, we're just letting the farmers have -- transfer that over where they're short and letting them use it for a beneficial use, because by the time you put a home, a shop, a driveway and the other amenities, we've done lots of research on it, you don't have much left to irrigate.

In this case you're really only going to be about an acre more, because you have your half acre with your well for domestic. By the time you put all the improvements on, you're only really going to be talking an acre to irrigate with this.
Q. It would come from, in this case, 14 separate wells in the 28 -acre proximity?
A. There would be 14 wells in that 20 acres, yes.
Q. All irrigating?
A. Yeah.

MR. FARRIS: No further questions.
MR. BARKER: Nothing further.
THE HEARING OFFICER: Okay. Mr. Mills --
THE WITNESS: Thank you.
THE HEARING OFFICER: -- you're excused.
And it is noon. So I think we were going
to break for lunch.
Do we need an hour for lunch?
MR. BARKER: Yeah, let's do it.
THE HEARING OFFICER: Okay. All right. Well, we'll be back here at 1:00.
(Lunch recess.)
THE HEARING OFFICER: The time is five minutes after 1:00, and I think everybody's back from lunch, so we are now back on the record.

And so $I$ was going through my notes over lunch, I noticed that, I think, Mr. Barker had Mr. Froerer point to his property location on Exhibit 14, but I don't know whether that was entered into the record.

So I guess I'll ask, do you offer that exhibit into the record, Mr. Barker?

MR. BARKER: I do.
MR. FARRIS: No objection.
THE HEARING OFFICER: Mr. Farris, no objection.
All right. Entered and accepted.
(Exhibit 14 marked.)
THE HEARING OFFICER: So, Mr. Barker, I believe it's still you to call any additional witnesses you may have.

MR. BARKER: I'm going to call Matt Wilke.

THE HEARING OFFICER: Matt Wilke.

## MATT WILKE,

having been called as a witness by the Applicant, was duly sworn and testified as follows:

THE HEARING OFFICER: Mr. Wilke, do you solemnly affirm that the testimony you're about to give is the truth, the whole truth, and nothing but the truth? THE WITNESS: I do.

THE HEARING OFFICER: All right. Thank you. Have a seat.

## DIRECT EXAMINATION

BY MR. BARKER:
Q. Mr. Wilke, would you identify yourself and introduce yourself to the Hearing Officer, please.
A. Yes. I'm -- my name is Matt Wilke. I'm a real estate agent and a listing agent for One More Mile, LLC. And I have my license hung under Mills \& Company in Middleton, Idaho.
Q. How long have you been engaged in that profession?
A. Since fall of 2018.
Q. What did you do before that?
A. Farmed.
Q. Where?
A. Canyon County; Owyhee County; and Malheur, Oregon -- or Malheur County, Oregon.
Q. Did you have some role in putting together the plans for development of these 28 acres?
A. No. That was done before I came into the picture.
Q. I'm sorry. With the Froerers, the plans for putting the property on the market?
A. Oh, yes. Yes.
Q. Okay.
A. I listed it for sale.
Q. I'm sorry?
A. Yeah, I was the listing agent. I am the listing agent for the --
Q. Okay. So is the property listed right now?
A. Yes, it is, portions of it.
Q. What portions are listed?
A. It would be the -- there's eight parcels south of River Bluff Road. And at the end of Sunset View Road, there's four at the end of that cul-de-sac.
Q. And when did you put those properties on the market?
A. It was July of '19.
Q. Okay.
A. Started to.
Q. Is -- is there a plan for listing the rest of the parcels?
A. Yes, when -- when it's convenient to get the trees out of the way and stuff. We have some work that needs to be done to finish those for sale.
Q. Is there any additional County approvals that are necessary to put those -- the rest of those parcels up for sale?
A. No.
Q. When did you first become engaged with the Froerers?
A. It would have been probably in the winter of '19.
Q. Winter of '18/'19 or --
A. '19. Or maybe -- I mean would have been the spring, you know, the end of the '18/'19 winter, somewhere around there I might have met them, about when Alan did, Mr. Mills.
Q. Okay. And what was your -- what was your role? What did you do once you first got introduced to them with respect to this property?
A. I started doing due diligence on my end, researching the property and records of survey, water,
just the area. Went to a Highway District meeting in regards to the public road right-of-way and the development regarding River Bluff Drive -- Road and Sunset View Road.
Q. So on the records of survey, I think we've looked at that as -- is that Exhibit 1? Sorry. Oh, no. Excuse me.

Apologies, Mr. Hearing Officer. Give me a second.

Exhibit 112 in the blue tabs.
Do you have that in front of you?
A. 112. Let's try this out. There it is.

Okay.
Q. Is that the record of survey that you were referring to?
A. Yes, it is.
Q. Okay. And what did you learn that was important for the development of this property from that record of survey?
A. That it had coincided with the administrative decision in 2007 and checked out with the way they administratively split the parcels.
Q. And you mentioned working with the Highway Department.

Are there parts of this land on the record
of survey that's under the jurisdiction of the Highway Department now?
A. Yes, it is. Basically, all the road on the survey coming into the development is public road to the first cul-de-sac on the east and as well as the road continuing past all 14 parcels to the end of the record of survey at that -- they have a cul-de-sac at the end right there. That's all paved and public road up to this point.
Q. What's the Highway District?
A. I can't remember. I don't know if
that's -- I can't remember the name of them out there.
Q. So but went to their meetings to --
A. Yeah.
Q. What was the purpose of going to their meetings?
A. Verify that they had public right-of-way out there and that they were maintaining the road. It was Parma -- I think it's Parma Highway District. I can't remember.
Q. And there was a mention earlier today about additional cul-de-sacs that are graveled.

Can you talk about what the plans are for those.
A. Currently we have three more future
cul-de-sacs, that those will be private road. Those aren't public.
Q. Those are shown in the dotted lines?
A. Yeah, those are in the dotted lines. Those are the three cul-de-sacs that are going to be -- have a -- the lot owners will have a road user's agreement between each -- each of them and be maintained by the four parcels on the cul-de-sac on the south of River Bluff, as well as the four -- six on the north.

So each parcel has a road user's agreement on those three cul-de-sacs that are shown on the record of survey.
Q. And how would that -- excuse me. How would that road user's agreement be established? What's your plan for that?
A. Well, it will be between me and the -- the selling agent to set that up between the sellers and the buyers. Basically, the buyer of the lot will know that there's going to be a road user's agreement set up and that future buyers, whoever buys the first lot, will have to have an agreement between the next three. So everybody knows that there will be an agreement between those four owners to maintain the road in the future, if it needs pavement work or any type of maintenance.
Q. And is the pavement planned for that something that the landowners are going to do or --
A. Included in the price of the lots currently is the sellers are going to pave those cul-de-sacs.
Q. Is there anything on Exhibit 112 that would indicate to you that there are -- were any easements established for irrigation delivery system?
A. No, there are not.
Q. And so it's a document that was recorded with the County?
A. That's correct. On November 21st of looks like 2009. 2007. Sorry.
Q. So the -- do you -- I don't know if you were -- well, I don't know if you were here for the testimony or not, but are you aware that last year a portion of the property was irrigated by the Froerers?
A. Yes, that is correct.
Q. And do you know how that irrigation took place?
A. That was a drip irrigation system. It required the use of a pump and lines that would lay flat when they weren't in use, so like a rubber firehose-type irrigation line.
Q. So did you have any -- did you hear any concerns expressed by that by the Highway District?
A. Yes, $I$ did. I did have a call from the Highway District. And they were -- they wanted to get ahold of the owner of the property, because they said there was an irrigation line across Sunset Road -Sunset View Road, which is the first cul-de-sac on the east.

There was an irrigation line. In order to irrigate those lots, the sellers -- the owners have to -- had to run a line across a public road, otherwise they would have had -- it would have been a hard situation to run that line all the way around the cul-de-sac. So it was easier to go right across the road.

I mean it was a flexible line, so when they weren't using it you could drive across it.
Q. So --
A. But the Highway Department did not want an irrigation line across a public right-of-way.
Q. When was the first time you approached anyone with the Ditch Company, Farmers' Co-op, about the water use on the property?
A. I believe it would have been in February.
Q. Of?
A. Of '20. I'm not sure without looking at all my e-mails.
Q. So just to put you in context, we had an application filed in January.
A. Okay. Well, it would have been actually before that, then. It would have been in the fall of '19 or -- if not before, maybe in the summer. Just talking to Neddy verbally about if they had water shares.
Q. Okay. And who's Neddy?
A. She's the secretary and treasurer of Farmers' Co-operative Ditch Company.
Q. And you had discussions with her in the context of this water right?
A. Yes. And she said -- she verified they did have water available for that property. But without my -- I don't recall the exact date.
Q. So she said -- what do you mean when she said they said they had water available for this property?
A. There's water rights through water shares. The -- the One More Mile, LLC, has water shares available that they can use on this property to irrigate the property.
Q. And did you talk to her at all about transferring those shares off of the property?
A. Yes, I did. I do recall an e-mail with her
in regards to that matter. And I think that might have been in January or February of --
Q. Okay. Would you look at Exhibit 11.
A. Okay.
Q. I want you to turn back to the page that's marked at the bottom as 5 of 6 of Exhibit 11.
A. Okay.
Q. Is what's illustrated on -- what's depicted on page 5 of Exhibit 11?
A. Page 5 is in regards to my e-mail to Neddy.
Q. So just what is it? Are they e-mails?
A. Yeah, these are e-mails.
Q. Between you and who?
A. Neddy Davis.
Q. Okay. And is that the same person that you describe as the secretary/treasurer of Farmers' Co-op?
A. Yes, that is correct.
Q. So before you had these e-mails with her, did you have conversations with her?
A. Yeah, I had multiple conversations with her --
Q. Okay. And is that --
A. -- in regards to the property.
Q. Okay. Is that before these -- this exchange of e-mails in December?
A. Yes, correct.
Q. Okay. So tell me about the first -- the conversations you had leading up to this -- to these e-mails.
A. They were just in regards to the water that was on the property and if -- whether it was appurtenant to the land or not. And she said that there were shares in Farmers' Co-operative, that they aren't -- they don't run with the land. They're separate.

Some districts that I work under with land, the -- the shares run with the land. And when you sell the land, the shares go with the land.

With this property it's an interesting district. I found out that the shares were held by the One More Mile, LLC, and can be transferred anywhere within the District, so...
Q. Is that --
A. She --
Q. -- something Neddy told you you could do?
A. Yeah, it is.
Q. So look at the exchange on December 20th on page 5.
A. Okay.
Q. So what are you asking Neddy to do on
behalf of One More Mile here?
A. I was asking her if I could get a letter stating that surface water would no longer be applied to the 14 parcels of development ground for One More Mile.
Q. And what did she tell you in response?
A. She responded that they -- that One More Mile holds the water shares for this parcel, and that $I$ should get a letter from him, "as we," meaning the Farmers' Co-operative Ditch Company, "have no control as to where he irrigates in our District."

MR. BARKER: Your Honor, I move the admission of Exhibit 11.

THE HEARING OFFICER: Mr. Farris?
MR. FARRIS: No objection.
THE HEARING OFFICER: Okay. Exhibit 11's offered and entered.
(Exhibit 11 admitted.)
Q. (BY MR. BARKER): So what did you understand that last sentence to be in her e-mail, "we have no control as to where he irrigates in our District" to mean?
A. It meant that because he be owned the water shares he could move them wherever he had the ability to irrigate within the District --
Q. Okay.
A. -- or transfer them to another owner, sell them to another owner.
Q. Okay. Did you have any conversations with Neddy about whether or not there was a buyer available?
A. Yes, I did.
Q. Okay. When was that?
A. Somewhere around the same time frame, because I know One More Mile had the option of possibly buying some land within the District that they could use the water on. And if not, $I$ wanted to know if maybe there was a potential buyer that would be able to purchase the shares so we could keep them in use within the District.

And she said, "Yeah, actually, there is somebody that's looking for" -- I think it was like 60 shares. And although the 14 we have wouldn't be enough, he would be happy to purchase those if the opportunity came about.
Q. Did they tell you -- did she tell you anything at all about who that person was?
A. No. I didn't learn who that was until my meeting at the Farmers' Co-operative in March.
Q. Did Neddy indicate to you whether or not the Co-op would have any problem delivering the water
to this purchaser, potential purchaser?
A. No. She didn't indicate that at all.
Q. Did she say it was possible?
A. Yes.
Q. So did you have conversations with any of the board members of Farmers' Co-op?
A. No, I didn't.
Q. Or with their attorney?
A. No, I didn't.
Q. So just for a date the water rights were -applications were filed the 1st of -- 2nd of January.

So when was the first time that you heard that the Farmers' Co-op had concerns about this application?
A. It was during the protest period of our application time frame. So the applications were advertised in the paper, $I$ guess, at some point. And that's when I heard from Lori Graves that there was a protest.

And she said that it -- the only protest that we had had was from the attorney for Farmers' Co-operative.
Q. Do you remember about when that was?
A. It seems like maybe February of 2020, sometime February.
Q. So what did you do when you got that information about the protest?
A. We -- I called Neddy, and we were -- I wanted to discuss it with her and maybe the board or whoever the powers that be would be. And she said that they had -- actually had a board meeting coming up, their annual board meeting for the Farmers' Co-operative, and that that would be a good opportunity to run it in front of the board and get a resolution. Something we could work out with the board, just get a line of communication open so we could see what our options were.
Q. So were you -- did she say anything further at that time about the reasons for the protest?
A. No. She said that Farmers' Co-operative, they weren't -- it wasn't the Farmers' Co-operative. It was the attorney for the Farmers' Co-operative that wanted to make sure it was within the District's best interest to transfer shares or something like that.
Q. Did you eventually attend a meeting of the board?
A. Yes, I did. When $I$ met with the board, I was with Craig and Sharla, Craig Froerer and Sharla Richardson -- Richards.
Q. And that is the March meeting that we've
been discussing --
A. Yep.
Q. -- earlier?

Okay. Now look at Exhibit 103.
Do you have that in front of you?
A. Yep. Ready to go.
Q. That's been admitted as a record of the board meeting of March 11th, 2020.

Did you ever get copies of this -- of these minutes?
A. Yes, I have seen them before.
Q. Okay. And your discussion with the board is summarized at the bottom of page 1 and the top of page 2 --
A. Okay.
Q. -- right?
A. Yep.
Q. So what do you remember about the topic? What was discussed between you and Craig and Sharla and the board on -- and just walk me through what happened at that meeting.
A. We were just -- we went to the meeting, just kind of wanting to find out what we could -- what kind of resolution there may be available to us. Or we wanted to understand why there was a protest in the
first place, because we thought that we had approval from Farmers' Co-operative. And we were really surprised to find out that it was Farmers' Co-operative's attorney that filed the protest.
Q. But what happened -- what was the discussion? Who said what at this meeting?
A. They were -- they opened the meeting with they wanted to -- they opened the meeting with the board in regards to One More Mile wanting to transfer water shares off.

And at the meeting they were under the impression that we were going to transfer all 64 shares off of the land and that -- we informed them that we only intended to transfer off 28 shares for the 14 parcels.
Q. 14 shares?
A. Uh-huh.
Q. 14 shares or 28 shares?
A. 14 .
Q. Okay.
A. 14 shares is the 28 acres. And one of the board members had responded that that cleared it up for them, that they were under the impression we were trying to transfer 64 shares, which would have been the entire property's water right. But we only are
developing -- working on the development portion that has the 14 parcels.
Q. Do you remember talking about developing the rest of the property?
A. I may have been asked a question about were they -- they said are we planning on doing that in the future, and I said that it has the potential to do that. That plan definitely has potential and that would be a good option.

But I don't regard -- I don't really recall exactly if $I$ said 40 or 50 more $2-$ plus acre lots with wells, but it's possible. I feel the land has the potential for that.
Q. Do you remember getting an explanation of the reason for the protest from the board?
A. No.
Q. Or from Mr. Farris?
A. No, never received an explanation of why there was a protest. That's one of the reasons we went to the board meeting, is we were trying to find out why there was a protest in the first place.
Q. So when you were at the board meeting, was there -- look down on the second page of Exhibit 103.

You got that?
A. Uh-huh.
Q. See the paragraph above right below the -or the first full paragraph that says "Adopt resolution"?
A. Yeah, I see it.
Q. Were you made aware at this meeting that the board had -- was considering a resolution?
A. No. I never heard that at the meeting.
Q. Did they share any --
A. Didn't come up.
Q. -- resolution with you before the meeting?
A. No, they didn't.
Q. Did they explain to you what they were trying to accomplish with the resolution?
A. No.
Q. So when you left the meeting, how -- what was your impression of how things stood between One More Mile and the board?
A. I felt like we had a really good meeting and there was a better understanding between us and the board members that they were going to look at maybe allowing us to have water shares transferred to a new owner just on those 28 acres worth of land that we applied to do so on, because it -- there was some clarification at the meeting in regards to the amount of water that we were actually transferring. And it
wasn't the full 64 shares. It was only 14 .
And so we -- when I left, I felt pretty optimistic that we could work something out with the Farmers' Co-operative and they would approve that and we could pull the protest and move forward with our approval with the water, with Idaho Department of Water Resources.
Q. So you're the listing agent now for these lots?
A. Yes, that's correct. I have eight of these lots listed for sale right now. And one of them is currently pending.
Q. What's the demand -- what's your perception of the demand for the housing in this area?
A. I'm getting probably two calls a day on average, one to two, for purchase on these lots. And it's really increased, interestingly enough, since this COVID and everything hit I'm getting even more calls. It feels like we have some pent-up buyer demand and...
Q. Have you closed any sales yet?
A. No. I've had -- I have one pending, and it's been pending. One of our conditions of the sale is finalizing our water agreement for the land, whether or not we can get approval to irrigate out of the well.

And once that condition is verified and
clarified, we can set a closing date beyond.
Q. When you -- the way the development is planned, each of these 14 lots require a domestic well?
A. Yes, that's correct.
Q. There's no connection to a city --
A. No.
Q. -- or Suez kind of municipal water supply?
A. No, there is not. Each lot is sold as proposed well and proposed septic, with the exception being on our lot No. 2. On I guess Exhibit 113 shows aerial picture of the lots. Lot No. 2, we did drill a well 155 feet deep to check the waters and what was in the ground there in that area.

And we -- that was our investigatory well
to see if we had enough water to irrigate out of. But that one is for sale with the -- including the well. So that's the only one we have with a well on it right now.
Q. Is the -- is the plan that you would have to put in two wells, one domestic well and one irrigation well, if this application is approved?
A. No. No. With that well we discovered that we had 50-plus gallons a minute with a screen. Without the screen I think the driller was hitting 80.
Q. So my question is, though, if -- for each
lot, are you going to have to have two wells, one for -- one for domestic and one for irrigation? Or can you use the same well?
A. No, the well can supply enough water to irrigate and be used as domestic.
Q. Okay.
A. 50-plus gallons a minute rate.
Q. And that is the plan that you have for the development, is to use a single well for both purposes?
A. Yes. And the application for the water right was over the top of domestic or added to the domestic. I don't know what the correct terminology is at the Idaho Department of Water Resources, but it -we have a half acre, we can irrigate with domestic. But we need an additional maybe acre and a half.

The lots vary a little bit in size. But that well just needs to produce water for an acre and a half about eight months out of the year.
Q. So do you have to drill the well bigger in order to supply irrigation water, or no?
A. No, this is just a 6-inch standard domestic-size irrigation well that we had drilled out there. And at that flow rate we should have plenty of water with the 50-plus gallons a minute.
Q. So from the perspective of someone who's
listed the property, what are the benefits to having a domestic and irrigation well on each of the 14 lots?
A. It gives you the ability to irrigate on demand whenever you want. You don't have to wait for the irrigation water to be in the canal in the spring -- early spring, sometimes we can be really dry. And it's nice to have that water before the irrigation season starts.

On top of that we ran into an issue out there where there's heavy, heavy sediment loads in the water. And the owners have to shovel out their ditch. It's so bad. It settles out every year.

And when you're running that kind of system and that kind of water into your irrigation system for a small, little acre-and-a-half worth of pasture or whatever the lot owner would have, those smaller pipes, it's pretty easy to plug up with sediment.

So the water is pretty dirty out there.
And using well water, you'd have nice, clean water, and you wouldn't be plugging up any irrigation valves. Like if you're using an in-ground sprinkler system, and automatic valves are really sensitive for plugging and sticking on and if you have any kind of dirt in your system. So the dirt's really fine in the water out there, and its hard to screen. It would be pretty
difficult to screen that water.
And on top of that, when you're running multiple lot owners, there may be a chance where there won't -- everybody can't run their water at the same time. It might overload whatever system we'd put in out there.

That's happened in the past on other developments. But where you end up doing shared time frames, where you have to share the shares of the whole water system. There may be only a certain time frame you can irrigate on your lot. And you have to have an agreement between all the lot owners.

And it's just -- it's just a much cleaner system. And we don't have the runoff going into the Snake with irrigation wells either. We're kind of cleaning up the area, in my opinion. It's actually improving the system out there and taking load off of the -- into the Farmers' Co-operative Ditch Company's ditch as well, so they have less work to do at that tail end to deliver the water.

I felt it was a much better system for the entire project, benefit not only the Farmers' Co-operative, but our sellers and the buyers as well of each lot, and benefit our local watershed.

MR. BARKER: That's all the questions I have,

Matt. Thank you.
THE WITNESS: Okay.
THE HEARING OFFICER: Mr. Farris?

CROSS-EXAMINATION
BY MR. FARRIS:
Q. You have some pieces of paper.

Can you tell me what those are.
A. Yeah, I was just kind of following these exhibits. So I have Exhibit 109, 113, 110, 103, just kind of as you were going over the testimony this morning. This one's blank, but I had scrap paper. I don't know what that is on the back.
Q. Those are your notes from today?
A. Yeah.
Q. Keeping track of the list of exhibits?
A. Yeah. As the exhibits were read off, yeah.
Q. So if you'd turn to Exhibit 112, which is in the book with the blue tabs, which is the survey of the property.
A. Yes, I have it.
Q. So some of the parcels it looks like are 2.7 acres; right?
A. Yes, that's correct. We have a 2.72-acre parcel in the southwest corner of the development.
Q. There's seven. There's 2.72, 2.7, another 2.72 --
A. Yeah, there's another one up in the north central.
Q. So a lot of them are much more than an acre-and-a-half; right?
A. My acre-and-a-half judgment is based on the fact that when you build a house, you have a footprint that's not going to be irrigated, as well as your driveway going in, and then the potential for an outbuilding, like a barn.
Q. That wasn't my question.

They're bigger than an acre-and-a-half,
aren't they, the lots?
A. Yes, they are. 2-acre average.
Q. Now, if you'd look at that on -- I see it as parcel A.

Do you see where Apple Valley Road is
labeled there?
A. Yes.
Q. And then there's a lot below it, parcel A, 1.82 acres?
A. Yes.
Q. Do you see the other note on that? Can you read that?
A. Yes.
Q. What's that say?
A. It says, "30-foot irrigation easement."
Q. Okay. I thought you said earlier you didn't know of any irrigation easements on the property?
A. None regarding delivery of water to each individual parcel. But that agreement for that easement there is for a settling pond.
Q. Okay. Are there --
A. That would be the only one $I$ know of, $I$ guess, other than that one.
Q. Is there anticipated to be power to any of these lots?
A. There's already power out there to the cul-de-sacs, which is within deliverable distance to a circuit-breaker box that would be built on any home out there.
Q. Are there any power easements indicated on this survey?
A. No, there are not.
Q. Is there anticipated to be cable or some sort of fiber for any of these lots?
A. No, there is not.
Q. Is there -- is there any indication --
there's not anticipated to be any?
A. No, there isn't.
Q. You don't think --
A. Not at this time.
Q. -- any of these property owners will want some sort of a Century Link or phone service or --
A. There is phone service there, but not fiber or cable.
Q. Is there any easement identified on the survey?
A. Not that I see for phone.
Q. Does that mean that there's not going to be those services?
A. And like $I$ say, $I$ don't -- at this time there is not cable or fiber in the area, or natural gas.
Q. Is there anticipated to be natural gas provided to any of these lots?
A. No, there isn't.
Q. And because the survey doesn't provide an easement, does that mean there won't be any, possibility?
A. No.
Q. Now, you said you were somewhat familiar with the irrigation of this property.

You said in one year it was -- there was drip irrigation with a pipe or something going across the road?
A. Yes, that's correct.
Q. What year was that?
A. 2019 .
Q. 2019. So last year?
A. Yeah, last year.
Q. How much of the property was in -- or was provided water from drip irrigation?
A. I believe all the available open dirt that didn't have pavement or cul-de-sac or road.
Q. And that was water that was provided from Farmers' Co-operative Ditch Company's system?
A. Yes, I believe so.
Q. And the quality of the water was sufficient to do drip irrigation?
A. It -- yes, it must have been, because they had drip out there.
Q. Yeah.
A. But they used filter systems to -- large filter systems.
Q. If you'd look at Exhibit 11. And you were asked about page 5 of 6 of Exhibit 11.

Do you remember that?
A. Yes.
Q. And you were asked about this statement from Neddy that says "We have no control as to where he irrigates in our District."
A. Yes, that's correct.
Q. Okay. Now, does that ever say that the board of Farmers' Co-operative Ditch Company approves of the transfer of the shares?
A. It doesn't say that the board. It says, "We have no control where he irrigates in his District." And it says, "Riverside Irrigation District, Limited, Farmers' Co-operative Ditch Company" on the e-mail.
Q. Yeah. It doesn't say that the board approves of the transfer of the shares, does it?
A. No, it does not.
Q. It doesn't say that you can replace the existing irrigation water with groundwater, does it?
A. No, it does not.
Q. It doesn't say that Farmers' Co-op won't protest any new applications, does it?
A. No, it does not.
Q. Will you turn to Exhibit 103.

Did you happen to look at the bylaws of the
Ditch Company yourself?
A. I think once there was a protest, I did look at the bylaws, yes.
Q. Okay. So it wasn't until after there was a protest?
A. Right.
Q. But you also said that you began marketing the lots in July of 2019; correct?
A. Yes, that's correct.
Q. Well before you even approached Farmers' Co-op about putting in these wells; right?
A. Yes, that's correct.
Q. And well before you filed these applications?
A. Yes, that's correct.
Q. And on Exhibit 103, which is the minutes from the March meeting that you attended, just so we're clear, it's possible that with those future phases of -- that is owned by One More Mile, it is possible they may propose to develop those into -- "develop" isn't the right word, split those into 40 to 50 lots with wells on them; correct?
A. If there were the potential for 40 or 50 lots, then they would each need a well to service the home, so yes.
Q. Okay. And if that was approved and these
applications were approved, there could potentially be -- my math -- 64 wells on this property?
A. If there was a potential to get that many administrative splits and have them clustered in the right areas where they were buildable. But if there were 64 available, then there would be 64 potential proposed wells for domestic use, unless they came up with a shared well agreement with their neighbor or something, yes.
Q. And as we sit here today, that property is entitled to receive surface water from Farmers' Co-operative Ditch Company; correct?
A. Yes, correct.
Q. And it's capable of receiving water from Farmers' Co-operative Ditch Company?
A. Yes.
Q. And at that meeting on March 11th, didn't you propose that the Ditch Company allow or withdraw its protest for these 14 wells in exchange for you not filing applications on the remainder of the property?
A. I don't know that we were going to do that exchange, but $I$ know there was a comment made. I can't remember if it was a board member or us. But at the meeting we were just concerned about the 14 applications. We weren't talking about the future.

But I think the -- it was someone on the board that thought that maybe in the future, maybe it was you, that if we had these 14 , then we still might need to consider using surface for the remainder if we were to use those future -- or if One More Mile was to develop the -- do the administrative splits on the future land, so...
Q. So did your -- did you or did you not propose that if the board allows a variance from these 14 wells you would not seek new groundwater rights for the remainder of the property?
A. I did not propose that, no.
Q. And ultimately, the board listened to the concerns that you had at the meeting, didn't they?
A. Yeah, I assume so. Yes.
Q. And there was an open dialogue and discussion about what their concerns were with it --
A. Yes.
Q. -- with these applications?
A. Yes. Somewhat, yes.
Q. And they didn't make any promises that they were going to agree or not agree at that time, did they?
A. No. They said that they were going to discuss it and talk it over and see if they could come
up with a plan or -- we assumed we would hear back something.
Q. And you did, you heard back, didn't you?
A. Yes. That's why we're here.
Q. They denied your request; right?
A. Yes, sir. You denied our request.
Q. Yeah. Now, the due diligence that you said you did, what did you look at? Did you look at the title report for the property?
A. No, I didn't.
Q. Did you read the CC\&Rs for the property?
A. Probably at some point.
Q. Okay. So if you would turn to --
A. I might have seen the CC\&Rs.
Q. -- Exhibit --
A. Well, I wasn't -- I wasn't concerned about the old CC\&Rs on the property.
Q. Why is that?
A. Because we were going to develop new CC\&Rs.
Q. Have you done that?
A. Yes, we have.
Q. You have new CC\&Rs?
A. Yes, we do.
Q. Have they been recorded?
A. Yes, they have.
Q. Have they been provided to us in discovery?
A. I believe so.
Q. I guess you wouldn't know.

Let's look at Exhibit 109.
You said you reviewed those?
A. I have it. I'm not sure when. But I know -- I think it was during the procedure with the -when we were working on the new CC\&Rs, we were looking --
Q. If you'd turn to page 5 of 16.
A. Okay.
Q. Are you there?
A. Yes.
Q. And it says, "Article 4, Irrigation system, that each lot is to have access to an irrigation supply -- water supply to be constructed by the declarant"?
A. Yes.
Q. So you read those as part of your due diligence?
A. Yes. And we decided that we were going to have our own CC\&Rs, because these weren't valid anymore for what our sellers wanted to do with the property.
Q. You said, "we decided."

What do you mean by that?
A. Or they decided.
Q. Did you inform the Froerers that there was already CC\&Rs that provided for the construction of an irrigation system?
A. No, I didn't.
Q. So what do you mean by "we decided"?
A. I -- there -- on our listing of the property, we developed new CC\&Rs so these weren't applicable anymore to the property.
Q. Have these been revoked?
A. Yes, they have.

And I know on page 14 of 16 and 15 of 16 of these old CC\&Rs there's a stipulation that the assignment of declarant, where we were given the power to do so.
Q. Prior to your involvement this property had been administratively split in 2007; correct?
A. That's correct.
Q. Okay. And prior to your involvement no other owner had filed applications for groundwater use for irrigation, had they?
A. Not that I'm aware of, no.
Q. And you began marketing these in July of 2019 before filing groundwater applications; correct?
A. Yes, I believe so.

MR. FARRIS: That's all I have.
MR. BARKER: Nothing further.
THE HEARING OFFICER: All right. Thank you, Mr. Wilke.

THE WITNESS: Thank you.
THE HEARING OFFICER: Mr. Barker, do you have -MR. BARKER: We were going to call -- she's on the phone. I don't know if we need a little bit of time to set that up, or how do you want to handle that? THE HEARING OFFICER: Let's see.

Lori, are you -- are you there on the
phone?
MS. GRAVES: I'm here.
THE HEARING OFFICER: Okay.
MS. GRAVES: I have to snuggle up, because I can't hear you guys that great.

THE HEARING OFFICER: Okay.
MR. BARKER: I don't think snuggling is allowed under the public rules. Sorry.

MS. GRAVES: Yeah.
THE HEARING OFFICER: So do we need video for the examination?

MS. GRAVES: I'm okay.
MR. FARRIS: I don't.
THE HEARING OFFICER: Mr. Barker?

MR. BARKER: I think so.
THE HEARING OFFICER: You do want video?
MR. BARKER: Yeah.
THE HEARING OFFICER: Okay.
MR. BARKER: I don't know. It depends.
Are you dressed, Lori?
MS. GRAVES: Hello.
THE HEARING OFFICER: Hello, Lori. Can you see --

MS. GRAVES: Oh, hi, you guys. I can see you.
THE HEARING OFFICER: Okay. Now I'm going to go ahead and share my screen with you as well. That way we can --

MS. GRAVES: I can see the exhibits.
THE HEARING OFFICER: Okay. So start here.
Okay. And I'll give this mouse back over here to Jean to bring up the exhibits and enter them as necessary. And then let's see. Do we need to adjust this camera so you don't miss out on Mr. Barker's visage? How about that. We got both you guys in there now.

MS. GRAVES: No, put it on the good-looking side.

THE HEARING OFFICER: All right. So is that all right with you guys?

MR. BARKER: I can't see a thing, so -- it's too small for me. I can't tell. I guess it's up to Lori. Can you?

THE HEARING OFFICER: We don't really have Lori's image. She seems to be --

MR. BARKER: Well, I think it's important for her to make sure we're all on the same page with the exhibits.

THE HEARING OFFICER: Okay.
MR. BARKER: That's why I wanted to be --
THE HEARING OFFICER: That is the more important thing. And so by sharing the screen, she should be able to see the exhibits.

And, Lori, if at any time you're not able to see the exhibits or what he's pointing to or alluding to, please let us know.

MS. GRAVES: Sure.
THE HEARING OFFICER: All right. So first thing I got to swear you in, Lori.

MS. GRAVES: Okay.

LORI GRAVES,
having been called as a witness by the Applicant, was duly sworn and testified as follows:
// /

THE HEARING OFFICER: So do you solemnly affirm that the testimony you're about to give is the truth, the whole truth, and nothing but the truth?

THE WITNESS: I do.

THE HEARING OFFICER: All right. And again for the record, just to be clear, she's participating remotely and is not in the room with us.

So, Mr. Barker, I'll turn it over to you.

## DIRECT EXAMINATION

BY MR. BARKER:
Q. Ms. Graves, welcome. Thanks for your patience.

And what I'd like you to do to start your testimony is explain your background for the record, please.
A. Well, I'm going to be aging myself, but I've got 33 years with dealing with water rights. I was 20 years with the Department, and I'm on my 13th year with SPF. And one of my specialties is -- is preparing water right applications for clients, such as One Mile -- One More Mile.
Q. Okay. So you're very familiar with the process, I take it?
A. I am. I feel that I -- I am. I'm - -
Q. Okay.
A. I have -- I know what needs to be -- what the Department requires with regards to a complete submittal -- submittal package, both permits and transfers and other types of applications.
Q. Okay. So when were you first engaged to do any work for One More Mile? Do you remember?
A. Yeah. It was November of 2019, uh-huh.
Q. So what did you -- what were you asked to do when you got started working for them?
A. Well, they wanted to have 14 applications. First described -- they described what they wanted, and it was going to -- because each system requires a separate permit, that -- what they wanted to do for the development would require 14 separate applications for each individual well that was going to be -- that was proposed for each parcel.

And, um, in doing that $I$ reviewed, you know, the information that they gave me regarding the development and the parcel boundaries.
Q. So before -- Lori, before you go on.
A. And then I verified --
Q. Lori, hold on.

So the purpose of having 14 separate applications, is that because the property owners were
going to be different for those 14 parcels?
A. No. It's a -- it's a Department requirement. They only -- each permit -- each application represents a single system. They can't represent 14 separate wells that were going to be operated and separate systems on one application. The Department requires a separate application per system.
Q. And once the landowner -- once the land is sold to the landowner, then there's only that particular application that would -- or that particular permit that would be transferred?
A. Yep. Yep. You -- then you file a permit assignment to the new owner, and they follow through with the permit requirement --
Q. Okay.
A. -- and development of the permit.
Q. Okay. So what -- what did you do to investigate what needed to be done for these 14 applications?
A. Um, I verified the ownership information and parcel boundaries with the assessor, with the Canyon County assessor. And then I searched the Department's online water rights database using spatial and text-based search tools for overlapping water rights. And then I developed the GIS maps for each
application and prepared each application for each parcel.
Q. And are those GIS maps attached to the applications?
A. Yes. They're the maps that are required to be submitted with each application describing the place of use and the point of diversion proposed.
Q. Okay. And then what -- what other kind of information did you include with the application?
A. Um, let me see. I'll have to think about. I -- the parcels, um, the plat map of all the parcels, the authorization from the owner. Basically we could have got authorization from the Ditch Company saying that, you know, they were okay with the water -water -- that the water was being transferred off the property, because we were proposing primary groundwater use because the water could be transferred off the property.
Q. Okay.
A. And so we got a statement from Neddy saying that -- that the water was under the control of the owner. We got a statement from the owner saying that the water was going to be transferred off the property prior to groundwater development. And -- and that was -- and then we got ownership documentation, I think

I provided that, showing One More Mile as the owner of the property.
Q. Were you aware that there had been a well drilled on the property?
A. Yeah.
Q. Okay.
A. Yeah. In fact, that's what we used -- you know, the well that was drilled on parcel 8 , we used that as kind of a template for what all the wells were going to look like.

So we proposed a 6-inch well for each application. And then the water-bearing zone reflected where they encountered water in drilling that well for parcel 8. So the water-bearing zone that we listed was 40 to 200 feet, uh-huh.
Q. So take a look at Exhibit 7.

Can you put that up, please.
Is that the well --
A. The well logs, yeah.
Q. Okay. Is that the well log for that well that you just discussed?
A. Yes.

MR. BARKER: Okay. I'd move the admission of Exhibit 7.

MR. FARRIS: No objection.

THE HEARING OFFICER: Okay. Exhibit 7's offered and entered.
(Exhibit 7 admitted.)
Q. (BY MR. BARKER) : Okay. So explain where -- or how this document tells you about the well -- I'm sorry, the water-bearing zone.
A. The document's not on the screen. James, can you open it, or can I open it?

THE HEARING OFFICER: Can you not see our screen?

THE WITNESS: I can see your screen, but I don't -- the document isn't -- it just doesn't -- it doesn't pull up the log. It just says "Well log."

THE HEARING OFFICER: Yeah, so I think -- bear with us a second while we figure out how to use Zoom.

THE WITNESS: Okay.
THE HEARING OFFICER: So --
THE WITNESS: As I recall looking at the log,
just so you know --
MR. BARKER: Yeah, just hold on.
THE WITNESS: -- well --
MR. BARKER: Hold on, Lori. Hold on.
THE WITNESS: Okay.
THE HEARING OFFICER: Screen share. Let us know
if the $\log$ comes up.

THE WITNESS: It's up.
THE HEARING OFFICER: Okay.
UNIDENTIFIED SPEAKER: All right. I got it.
THE HEARING OFFICER: I think you can only share specific windows at a time.
Q. (BY MR. BARKER): Okay. So how does this well log tell you about the water-bearing zone?
A. Well, you can see where they -- they -the -- not all well logs, but this one -- you know, the newer ones say the depth water was first encountered, that was 35 feet. That's relatively shallow. And the static is 45 feet, which is, again, relatively shallow.

And then if you look over there in the lithologic part, it shows where they encountered water. And you can see that it's -- you know, through the gravel layer there was water and then going on down, and that started at around 40 feet. And then the well is -- the well itself is 155 split feet.

Can you pull it -- pull it up, Jean, push it up. Thank you.

So the completed depth is 154 feet. And they -- they got water all the way down to -- and so we just -- you know, for some buffer we put the water-bearing zone 40 to 200 feet.
Q. And then is there -- there's someplace on
this well log that explains the productivity of the well?
A. Oh, definitely, yes. So it says 50-plus gallons per minute, which is more than adequate to supply the uses proposed.
Q. Okay.
A. It --
Q. That's under section 12 , right, right above the lithologic log?
A. Yeah, it's 50-plus gallons per minute.
Q. Okay. And --
A. And of course, it could be more than that. That just, you know, was based on the pump that the driller used doing the well test. But it shows, you know, it was a productive well.
Q. Okay. And what does that well productivity tell you about the water supply in this area for these applications?
A. That there's adequate water supply, that -that there's really -- the pump has -- results show that the water -- groundwater supply was sufficient.
Q. Okay. Turn to Exhibit 8. Can I have Exhibit 8.

Oh, did I offer Exhibit 7?
THE HEARING OFFICER: Yes, you did.

MR. BARKER: If I didn't, I do.
MR. FARRIS: You did.
THE HEARING OFFICER: Yes, you did.
MR. BARKER: Okay.
Q. Okay. I'm going to switch to Exhibit 8, Lori.
A. Yep, I'm there. I think that's Exhibit 9. No, it is Exhibit 8.
Q. Okay. Tell us --
A. Yeah, you're right.
Q. Tell us what Exhibit 8 is.
A. Exhibit 8 is a map 1 prepared that identified to describe the existing wells that the Department has record of within a half mile radius of the development. And the data shows a variety of well depths, and they're all less than 200 feet.

There's one irrigation well and 37 domestic wells. And all of this, you can see all of them are fairly productive and have relatively shallow static water levels.

You know, that one down there that shows -it doesn't show a diameter and it shows zero for gallons per minute, well, that -- when $I$ went to the well log, it's actually -- the driller actually -- the Department hadn't data-entered it, but it's actually a

6-inch well. And that well was producing 20 gallons a minute, you know, on a pump test. So that one -- don't feel that zero is meaning that there was none for gallons -- it wasn't a productive well. It actually was. It just was not data-entered -- the information had just not been data-entered.
Q. So I move admission --
A. So they're all fairly productive.

MR. FARRIS: No objection.
MR. BARKER: Move admission of Exhibit 8.
THE HEARING OFFICER: Bryce, you have no objection to --

MR. FARRIS: No objection.
THE HEARING OFFICER: Okay. Exhibit 8 offered and accepted.
(Exhibit 8 admitted.)
Q. (BY MR. BARKER) : Okay. Can you turn to Exhibit 9, please.

Have you got that ready?
A. Got it. I can see it.
Q. Okay. So can you tell us what Exhibit 9
is. It's a several-page document.
A. Yeah. It was -- you know, this was prepared by Christian Petrich, who has retired, but he was with -- he was employed with both the Department
and SPF. And he -- he put this exhibit together. And what it shows is where the Department has -- is collecting water-level data. The yellow dots are wells that they're monitoring. And as you can see, the nearest one is like 5 miles away from the development.

But they are wells in the Lower Boise River drainage, so they're indicating wells. And the information from these wells shows stable water levels in the Lower Boise. So yeah, there was no indication of groundwater declines or -- or problems with regards to groundwater availability --

MR. BARKER: Okay. So I'd move the admission -THE WITNESS: -- by looking at these wells.

MR. BARKER: I'd move the admission of Exhibit 9.

MR. FARRIS: No objection.
THE HEARING OFFICER: Okay. Exhibit 9 is --
(Exhibit 9 admitted.)
THE WITNESS: And, you know, that's a good sign for the development. If there's no monitoring going on or not a lot of monitoring going on, that means there's really no cause for concern.

The Department -- if there's concern or if there's problems, the more monitoring the Department
does, in my experience.
Q. (BY MR. BARKER) : Okay. So back up now to Exhibit -- let me ask you this: Are you familiar with the moratorium orders and processing of water rights in the Boise River Basin?
A. Yeah.
Q. Okay.
A. I am.
Q. Can you generally describe what areas of the basin are subject to the moratorium and what areas are not?
A. Sure. Well, the whole area was subject to the 1992 moratorium that the Department issued on -- on new appropriations in the Snake River Basin. And then that got amended two or three times.

And then in '95 it was amended again, and it excluded -- it was amended to exclude the Boise River drainage altogether. And then -- then they -the Department, the way they're governing the Lower Boise is that it's subject to Administrative Memo No. 59.

And that memo requires mitigation for appropriations of new groundwater less than -- that's appropriating groundwater less than 200 feet or, you know, that wells that are drawing water less than

200 feet and tributary surface water to the Boise River above Star Bridge, the reach above Star Bridge.

The reach below Star Bridge, which is where the development is located, way below, it's considered a gaining reach and open to new appropriations without mitigation, and the wells can be drilled greater than 200 feet. There's no requirement that they have to draw water below 200 feet.

And so the -- everything above Star Bridge, the Boise River is considered fully appropriated, and any new consumptive uses have to be mitigated if it's a tributary source.

And anything below Star Bridge is in that gaining reach, what the Department considers a gaining reach in the Boise River, and they're not subject to mitigation requirements and the whole area is open to new appropriation.
Q. So, Lori, would you look at Exhibit 6.

And, Nick, I don't know if I need to offer
these.
A. Which one is that?
Q. It's popping up.
A. Oh .
Q. So you said --
A. Yeah, that's the one. That's the amended
moratorium or order that excluded the Boise River drainage, uh-huh.
Q. And that's the '95 order you mentioned?
A. Yep.
Q. Okay.
A. Yep.
Q. And then look at Exhibit 5.
A. Yep, that's -- that's the administrative memo that the Department's currently using to administer new water rights on the -- on the -anything in the Boise River drainage.

MR. BARKER: Okay. So, Mr. Hearing Officer, I will move the admission of 5 and 6 . I don't know if that's necessary, given your taking public notice of the records of the Department. But for purposes of tracking on this hearing, $I$ would like to have it noted that what she's discussing is identified by these particular documents.

THE HEARING OFFICER: Absolutely. I will take official notice of IDWR Processing Memo No. 59, dated --

THE WITNESS: February 22nd, 2008.
THE HEARING OFFICER: -- February 22nd, 2008. Thank you, Lori. And also the IDWR amended moratorium order,
dated -- dated May 3rd, 1995.
(Exhibits 5 and 6 admitted.)
Q. (BY MR. BARKER): So, Lori, does the guidance you get from the Department indicate that there's water available to be appropriated in these -or for these 14 wells?
A. I'm sorry. You broke out on me, Al.
Q. Okay. So does what you just referred to, the -- the Exhibits 5 and 6 that we just looked at, the moratorium order and the processing memo, indicate anything to you about whether water's available to be appropriated for these 14 wells?
A. Oh, it -- it looks like it's a green light. There's really nothing that -- that would prohibit -that the Department doesn't -- everything's fully -they're appropriating everything below Star Bridge, which is where this is located. It's all open to new appropriations. There's no indication otherwise.
Q. At what rate of application did you use on the application?
A. Well, there again, I went with Department standards, which anything proposing irrigation of 5 acres or less, they allow an inch-and-a-half per acre. And these lots -- or all the irrigation proposed on these 14 applications, all of it was less than

3 acres.
So each application, the irrigation flow rate proposed was based on that, the -- and the reason for that is that, you know, an inch -- the Department's found that an inch is typically not sufficient for operation of a small, pressurized sprinkler system. And it needs a higher flow rate. So they allow an inch-and-a-half per acre for anything 5 acres -proposing irrigation on 5 acres or less. So that's -that's what that's based on.
Q. And, Lori, does that include groundwater wells as well?
A. Yes. Yes.

MR. BARKER: You know, I think that's enough. Thank you, Lori. I'm done.

THE WITNESS: You bet.
THE HEARING OFFICER: All right. Mr. Farris?

CROSS-EXAMINATION
BY MR. FARRIS:
Q. Can you hear me?
A. Hi. Hi, Bryce.
Q. Can you do -- let's see. I want you to look at Exhibit 4.
A. Exhibit 4. Okay. Yeah, that's one of the
sample applications. Yeah, uh-huh.
Q. Okay. And you prepared this?
A. I did.
Q. Yep. And I think you said that the Froerers contacted you or someone contacted you in November of 2019?
A. Yes.
Q. With an idea to construct 14 separate wells?
A. Yeah.
Q. On this 28 acres?
A. One per parcel.
Q. What's that?
A. Uh-huh. One per parcel, yes.
Q. Right. And then you followed up and prepared these applications, and this Exhibit 4 is one example; correct?
A. Yes.
Q. And I think you said that you or someone saw a statement from the Ditch Company.

Do you remember who proposed that?
A. Who proposed it or who went -- who went to --
Q. Who proposed getting a statement from the Ditch Company?
A. The Department.
Q. The Department proposed getting a statement from the Ditch Company.

Do you know why?
A. Because the water was within a -- the Ditch Company's service area.
Q. So in your investigation you determined that this land was already provided or provided water from Farmers' Co-operative Ditch Company?
A. Well, it would help the Department to clarify things, because we were proposing -- our intent was primary groundwater, not -- not supplemental groundwater.

And so to back or to provide support to our intent, we provided a statement to the Department, which helps them in their review process to understand that the primary groundwater was the intent. We provided documentation with the application supporting our intent that, yes, you know, this is within Farmers' Co-op's service area, the water here is transferable, it's not appurtenant to the ground. It -- you know, it's -- it's considered property of the shareholder. And we got the statement from the owner, the shareholder that he was going to use that water -- or transfer that water off the property prior to
groundwater development.
Q. Okay. I'm going to go back. Who proposed --
A. Okay.
Q. -- seeking a statement from the Ditch Company?
A. It's -- it's just supporting information that we provide with applications. It's kind of a rule of thumb that SPF follows. We just make it a complete package.
Q. Is that another way of saying you proposed it?
A. No. The Department usually likes to -- you know, they'll follow up and say it -- you know, this is within the properties being -- currently being irrigated where you're proposing this development. You know, they'll -- it's just part of the review process.
Q. Did --
A. It's just to --
Q. Did someone at the Department propose to you to get a statement from the Ditch Company?
A. Yes.
Q. Who at the Department?
A. Well, Nick Miller.
Q. And why?

MR. BARKER: Object. Calls for speculation. THE WITNESS: Just so that they -- that he knew that it was -- you know, that the reviewer would know that the intent of the application was for primary groundwater use for irrigation.
Q. (BY MR. FARRIS): Is it a standard condition of the Department if there's already existing surface water to condition and say that the new use is supplemental?
A. It's -- it's a case-by-case -- it just depends upon the circumstance.
Q. Okay.
A. If -- you know, if it's -- go ahead.
Q. Does the Department have standard language that they utilize when there is a new groundwater application filed within the service area of an irrigation district or ditch company?
A. Well, if you provide supporting documentation showing that the water is going to be developed as primary, then that language is not considered. It -- that would be a -- you know, a -- a circumstance where supplemental use was -- those conditions wouldn't be appropriate.
Q. So back to Exhibit 4.
A. Uh-huh.
Q. And this is an example of one of the proposed water rights; correct?
A. Yep.
Q. And under item 5 it says, "Irrigation use." Do you see that?
A. Yes.
Q. And --
A. Uh-huh.
Q. Is it the intent of the application to replace the existing irrigation use that is provided by Farmers' Co-op?
A. Yes, this is going to be groundwater use.
Q. And there's already surface water available and delivered to this land; correct?
A. Yes.
Q. From --
A. Uh-huh.
Q. -- Farmers' Co-op?
A. Yes.
Q. And did you investigate the land as part of your review?
A. Yeah, it -- I did -- I looked for overlapping water rights, and there was --
Q. Did --
A. It showed that the land was within Farmers'

Co-op --
Q. Did you physically go --
A. -- service area.
Q. -- observe or look at the property?
A. No, I didn't.
Q. Okay.
A. Other than using GIS analysis, which you can see with aerial photography. It's pretty relevant what's going on.
Q. So if you could be shown Exhibit 11.
A. Which one's that?
Q. It is the -- I'm looking at -- I'm looking for page 5 of Exhibit 11.

Can you see that, Lori?
A. I do.
Q. Okay. Is that the statement that you were referring to that you obtained from Farmers' Co-operative Ditch Company?
A. Yeah, the -- from Neddy, uh-huh.
Q. Yeah. And did you feel that this statement eliminated the need to use the existing surface water for the property?
A. I -- I feel that it support -- you know with getting a letter from the property owner, it supported our request for primary groundwater use for
irrigation. Yes, I thought it --
Q. Where in this does it say that they approve of the replacement of the surface water with groundwater?
A. I -- it was -- it's assumed, because water is transferable within the Farmers' Co-op service area, because it's not appurtenant to the ground that's owned by the shareholder. And it's the shareholder's choice that by being in a ditch company service, it -- being within the Farmers' Co-op, it gives the owner additional choices.

And they can choose to -- you know, they can -- their intent could be supplemental use. Their intent could be primary groundwater use. They're allowed flexibility within a ditch company service area because the water is transferable. If they transfer it off, per Farmers' Co-op bylaws, if they transfer the water off prior to groundwater development --
Q. I'm going to object. She's not even being responsive to the question.
A. Uh-huh.
Q. Can you -- I'm going to ask you the question.

Where does it say that this approves of the replacement of Farmers' Co-operative surface water with
groundwater?
MR. BARKER: Objection.
THE WITNESS: It --
MR. BARKER: Asked and answered.
Q. (BY MR. FARRIS): It doesn't, does it?
A. No.
Q. You're making assumptions; correct?
A. I am, uh-huh.
Q. You did not follow up yourself with Farmers' Co-operative Ditch Company, did you?
A. No, I did not. No.
Q. You understood that the shares had to be approved, the transfer, by the board, didn't you?
A. Um, yeah, that's generally what happens. I didn't see it -- I didn't see that it would be a problem, Bryce, since water is transferable within the --
Q. You're aware of a policy of this state that --
A. -- service --
Q. You're aware of a policy of this state to encourage the use of surface water for irrigation, are you not?
A. Yeah. That one's in Idaho Code 67, yeah, the -- the land-use planning statute. Yeah.
Q. These proposed applications would be inconsistent with that policy, wouldn't they?

MR. BARKER: Objection. Calls for a legal conclusion.

THE WITNESS: Well --
THE HEARING OFFICER: Remember, Lori, you're not here as an expert witness. You're here to describe --

THE WITNESS: Okay.
THE HEARING OFFICER: -- your personal knowledge and understanding. And you can.

THE WITNESS: Yeah.
THE HEARING OFFICER: So you can [unintelligible].

THE WITNESS: So what I understand is that that policy -- that statute applies to land-use planning applications. And this is a water appropriation application. So I mean that --
Q. (BY MR. FARRIS): Okay. Let's -- if you'd be shown Exhibit 116.
A. 116. Which one's that?
Q. Can you see that application?
A. I can, yes.
Q. I think, actually, it's a stipulation to resolve a protest.
A. Yeah, uh-huh.
Q. Were you involved in that application?
A. I was. I was, uh-huh.
Q. And that was protested by Nampa \& Meridian Irrigation District?
A. It was, yes.
Q. Was that a new groundwater application filed by you on behalf of West Ada School District?
A. Yes, uh-huh.
Q. That was not a new zoning or plat development application involved in that school, was there?
A. Um, I -- I can't answer that, Bryce.
Q. You don't know if there was some new development or zoning requirement prior to that application?
A. No.
Q. It was for an existing school, was it not?
A. Um, yeah. It was for a school site, yes.
Q. There were no proposed changes to the property involved at that time, were there?
A. I think that was one that we filed a transfer on an existing irrigation right to consolidate it. And then we filed the permit for additional irrigation, supplemental irrigation. The existing groundwater right was for supplemental irrigation also.
Q. And you're not aware one way or not whether or not there was any land-use planning changes involved?
A. I am not. I'm sorry. I am not aware of that.
Q. And in the end the school district agreed to the condition under item 1A that the primary surface water will be continued to be delivered by Nampa-Meridian?
A. That the primary surface water -- oh, the surface water. I see. I was thinking groundwater. Oh, yeah, you know, yes, it was the original intent of the applicant, stated on the application, it was going to be for supplemental groundwater. So that was their intent.
Q. Because they were already provided water from the Nampa-Meridian Irrigation District; correct?

MR. BARKER: Objection. Calls for speculation.
THE WITNESS: Correct.
MR. FARRIS: She knows. She was involved in it.
MR. BARKER: She doesn't know what was in the mind of anybody else.

THE HEARING OFFICER: Noted.
MR. FARRIS: I'd move for the admission of Exhibit 116.

MR. BARKER: I'm going to object to it on relevance grounds.

THE HEARING OFFICER: As I said for other similar ones, I've taken official notice of our water right rights.

MR. BARKER: Right.
THE HEARING OFFICER: So I'll let it in. (Exhibit 116 admitted.)

MR. FARRIS: If the witness could be shown Exhibit 117.

THE WITNESS: Which one's that, Bryce? UNIDENTIFIED SPEAKER: Hang on. I'm coming. Q. (BY MR. FARRIS): It's coming.

Okay. Lori, it's an e-mail chain involving you. Let's go to the bottom of page 3 and then carrying on to page 4.

Can you see that, Lori? And do you recall this --
A. I can.
Q. Do you recall this e-mail chain?
A. Yes.
Q. It wasn't too long ago. It was January of this year? Is this --
A. I can't remember, but probably.
Q. Well, if you look at the e-mail on the
bottom of page 3, do you see it's January 23rd, 2020?
A. Yes.
Q. Does that refresh your recollection?
A. Um, yes.
Q. Okay. And this involves another application that you prepared on behalf of Vallivue School District?
A. Yes.
Q. Where was that school located? Let me be more specific.
A. Over in Canyon County.
Q. Yeah, let me be more specific.

Is it in Canyon County?
A. It is.
Q. Were there any land-use planning approvals required as part of this application?
A. I -- this again -- there again, I am not aware. I don't know. I can't answer that.
Q. Did the applicant agree to conditions which required the primary surface water to continue to be used on the property?
A. There again, in that situation the -they -- their original intent was to use the groundwater as supplemental.
Q. Because there are already existing
deliveries from Pioneer Irrigation District?
A. I'm assuming, but $I$ can't tell you why they would -- would want to continue to use the groundwater as supplemental. But if the water is available, generally the -- in an irrigation district the district -- the water is appurtenant to the -- to the land.

But sometimes there are exclusions that are granted. And -- and the -- the groundwater can be developed as a primary source if the applicant provides evidence that the property's been excluded. But the district -- yeah. So -- but their original intent was to develop the groundwater as supplemental.
Q. Well, did you do any investigation prior to filing the application to determine whether Pioneer supplied water to the school already?
A. Yes. They had -- there was Pioneer water appurtenant to the property.
Q. And the applicant agreed to a condition, that is a standard condition of the Department, requiring the primary surface water to continue to be used; correct?
A. Based on their circumstances, yes.
Q. And you are not aware of any land-use planning approval required for this particular
application?
A. I -- I am not, no. Yeah.

MR. FARRIS: That's all I have.
THE HEARING OFFICER: Okay. So that was all Mr. Farris had.

Mr. Barker?

## REDIRECT EXAMINATION

BY MR. BARKER:
Q. Okay, Lori. Just a few more questions, if you don't mind.
A. $O h$, sure.
Q. Mr. Farris asked you about some standard condition language.

And I think what you said was standard conditions are utilized on a case-by-case basis; is that right?
A. You know, that -- that is true.
Q. So my question, though, is, Lori --
A. There's no -- go ahead.
Q. Okay. So the question is, do you know how many standard conditions the Department has?
A. Oh, my gosh. Holy moly, a lot.
Q. Dozens?
A. It just depends upon the situation.
Q. All right. So are all of these standard -conditions that are called standard conditions applied to every water right that's applied for?
A. Oh, no. Goodness, no. I mean you've got applications proposing power use, and you've got their standard conditions. And you've got applications proposing storage use, and you've got their standard conditions. And yeah, there's a whole gamut.
Q. And so whether or not a standard condition is used or not used depends, as you said, on the circumstances of a particular application?
A. Yeah. You know, each application has to be evaluated on its own merits. And sometimes supplemental use is appropriate, especially when the applicant intends on continuing surface water use.

But there's no Department statute or regulation requiring surface water use. There's that -- there's the land-use statute, land-use planning statute that the Department has used as guidance. But there's no -- that's in Idaho Code 67.

But in Idaho Code 42 there's -- there's not a regulation or statute that requires surface water use. So it's a case-by-case.
Q. Okay.
A. It just depends upon the circumstance.
Q. So the two applications, one for Vallivue and one for West Ada that Bryce was asking you about, I think you said that both of those were applications where the applicant chose to ask for supplemental groundwater in the application in the first place; right?
A. Yes. Yes. That was the original intent, but yet they were still protested to -- and I think they were protested -- this is just my opinion, but I think the District filed protests in these situations, even when supplemental use was the original -- stated on the application, because they knew there is -- there isn't any Department statute or regulation requiring surface water use, so they filed these protests to make sure that that -- the supplemental conditions are put on the -- the end permit. But that's my opinion. I don't know.
Q. So do you know if Pioneer and Nampa-Meridian are irrigation districts?
A. They are. They are. And as -- well, with irrigation districts, water is only controlled by the district. And it generally stays with the property. But in some instances the districts will allow the property to be excluded. Like it's usually when the surface water can't physically be delivered to the
property.
And so typically surface water delivered by an irrigation district is tied to the property. It's different with ditch companies. But yeah.
Q. Okay.
A. In both instances, Pioneer and

Nampa-Meridian are irrigation districts.
Q. And are you aware of whether or not the water rights of Farmers' Co-op are appurtenant to the land of the shareholders?
A. They are -- the -- my understanding in looking -- no, they are not. And at the time that we filed, they -- they -- their -- the Farmers' Co-op shares are owned by the shareholder, and they can be transferred throughout anywhere within the Ditch Company service area. The water is not owned and controlled by the Ditch Company.

MR. BARKER: That's all the questions I have, Mr. Hearing Officer.

THE HEARING OFFICER: All right. Mr. Farris?

## RECROSS-EXAMINATION

BY MR. FARRIS:
Q. Has this condition we've been talking about requiring the primary use been applied in ditch
companies also?
A. I'm sorry. Can you rephrase -- can you say that again?
Q. Has this condition we've been talking about, referred to as the standard condition requiring primary continued use of the surface water, has that been applied with respect to canal companies or ditch companies?
A. I -- I believe so. That's when the applicant's intent -- you know, like I was saying earlier, they're awarded more opportunity and choices and -- if the applicant intends on continuing use to use surface water, then the Department would -- would use surface water and supplement with the groundwater, then the supplemental conditions would probably be listed on the permit.

But it's the choice of the agency, depends upon the circumstance, if that's optimal for whatever they're proposing to develop.

MR. FARRIS: I don't have anything else.
THE HEARING OFFICER: Okay. Mr. Barker?
MR. BARKER: Nothing further.
THE HEARING OFFICER: All right. Thank you, Lori. I think we're done. So I'm going to go ahead and mute your mic phone again and screen back to --
back to normal.
And are you going to stay on the line and continue to observe the rest of the hearing, Lori? THE WITNESS: Sure.

THE HEARING OFFICER: Okay. I think that's all we got to do.

UNIDENTIFIED SPEAKER: Stop the video.
THE HEARING OFFICER: Oh, yeah. Okay.
All right. So it's getting to be about three o'clock and probably time for a break.

MR. BARKER: Okay.
THE HEARING OFFICER: I'll go -- I was chastised earlier for being too liberal on my breaks.

So does five minutes sound good to everybody?

MR. BARKER: Fine.
UNIDENTIFIED SPEAKER: Chastised?
(Recess.)
THE HEARING OFFICER: All right we'll go ahead and go on. It's just a few minutes before 3:00, and we're going back on the record after a break.

During the break we -- I discussed with Mr. Barker and Mr. Farris Exhibit No. 112.

And that exhibit was offered into the record by Mr . Farris and no objection by Mr. Barker; is
that correct?
MR. BARKER: Correct.
MR. FARRIS: Correct.
THE HEARING OFFICER: Okay. So I'll go ahead and note that.
(Exhibit 112 admitted.)
THE HEARING OFFICER: Okay. Do you have any more witnesses, Mr. Barker, for One More Mile?

MR. BARKER: I do.
THE HEARING OFFICER: Okay.
MR. BARKER: One More Mile would like to call Tom Johnston.

Sorry, Tom.
THE HEARING OFFICER: All right. Mr. Johnston.
MR. JOHNSTON: Yes.

TOM JOHNSTON,
having been called as a witness by the Applicant, was duly sworn and testified as follows:

THE HEARING OFFICER: Do you solemnly affirm that the testimony you're about to give is the truth, the whole truth, and nothing but the truth?

THE WITNESS: I do.
THE HEARING OFFICER: Very good. Have a seat.

## DIRECT EXAMINATION

BY MR. BARKER:
Q. I'm going to run through a few exhibits with you, if you don't mind.
A. Okay.
Q. First looking at Exhibit 13. In the other book, the purple, beautiful, lavender or whatever color that is.
A. Purple. Okay.
Q. Does purple work for you?
A. It works for me.
Q. Okay. So take a look at Exhibit 13 in there.
A. 13? I have it right here.

Is that on top of 13 or is --
Q. Okay.
A. -- it passed 13? 13.
Q. Okay. So Exhibit -- well, first of all, you remember being volunteered to be the representative --
A. I do.
Q. -- for the Ditch Company to respond to a deposition on behalf of the Ditch Company?
A. Correct.
Q. And is this Exhibit 13 a copy of your
testimony on behalf of the Ditch Company?
A. I believe it is.
Q. And did you have a chance to review it and -- for accuracy or whether any changes?
A. I read it over, yes.
Q. Okay. And do you have any --
A. I did not have any questions about it.

MR. BARKER: Okay. So I would move for the admission of Exhibit 13.

THE WITNESS: Sorry about that.
MR. FARRIS: Just the entirety of the deposition without -- I guess I've never -- you're going to move for the admission of the entirety of the deposition when you have a live witness here to ask questions to?

MR. BARKER: That's right. It's a statement on behalf of the Ditch Company, binding on the Ditch Company, admissible in evidence under Rule 30. I'm offering the entire deposition as an exhibit.

MR. FARRIS: I guess I'd object to the best evidence. The best evidence of a witness' testimony is his testimony while we're here today.

MR. BARKER: This is under oath, Bryce, on behalf of the Ditch Company.

THE HEARING OFFICER: I think --
MR. BARKER: I mean you certainly don't want me
to go through and ask every question again, do you? THE HEARING OFFICER: I think this -- this document was disclosed by -- by both parties as potential exhibits. And I think Mr. Johnston is here to be examined about his testimony and his deposition, so I'll let it in.
(Exhibit 13 admitted.)
Q. (BY MR. BARKER): Okay. I will have some questions about -- for you about some of the things in there, depending on how you answer my other questions. But first skip over to Exhibit 14.
A. Okay.
Q. Okay. So $I$ think Exhibit 14 was previously admitted as an illustrative exhibit of your service area?
A. Correct, it appears to be.
Q. Okay. And generally water is delivered from the Sebree Canal in the southeast corner of the District and travels along the District to the northwest up to the area of the One More Mile property?
A. That's pretty basically it, yes.
Q. Okay. Do you have a spill that goes back into the Snake River at the end?
A. We have a spill at the end that goes to the Snake River, that is correct.
Q. Okay. And do you then also capture water from other sources besides the Sebree Canal?
A. Our water rights are the diversion from the Boise River, and then we continually get a recharge of Black Canyon runoff into our canal system over the -the majority of its 35 miles.
Q. And that's the area basically to the north and east of your service area?
A. Primarily north of our canal, correct.
Q. Okay. Look at for me Exhibit 10.
A. Okay.
Q. So you've seen at least the -- I don't know if you've seen Exhibit 10 before, but you've seen other Ditch Company stock certificates, haven't you?
A. This is a prime example of our stock certificate. It's bigger, of course. But yeah, very traditional.
Q. Okay. And stock is held by -- in the name of whom?
A. The stock is issued to the individual owner.
Q. The -- each shareholder has a right to a certain amount of stock?
A. For instance, I'm a property owner. The Froerers are property owners. I own 40 acres, say, I
would have a 20 share parcel certificate for my 40-acre piece of land.
Q. But you could have -- you could have 10 shares for your 40 acres?
A. I could. Yes, I could.
Q. Or you could have 40 shares for your 40 acres?
A. I could. I could have multiple shares for my 40 acres.
Q. And is there anything in the share certificate itself that says that the water right's appurtenant to any particular parcel of land?
A. It does not.
Q. Is there anything in your articles of incorporation that make the shares appurtenant to the land?
A. It does not.
Q. And same question about the bylaws, do they make the shares appurtenant to the land?
A. Not appurtenant to the land.
Q. Okay. So let's look at Exhibit 16 of the bylaws -- or the bylaws. Sorry.

Have you got the bylaws in front of you,

## Exhibit 16?

A. I do have -- I have amended bylaws.
Q. Okay. Amended bylaws. Thank you.
A. Yeah.
Q. And these were previously admitted into evidence in this case.

And you're familiar with the bylaws, I take it?
A. I am.
Q. And you're -- I'm sorry. I forgot to ask.

You are a board member; correct?
A. I am a board member.
Q. Okay. And you have been a board member for?
A. You know, Al, you asked me that before. I should have looked it up. I believe I joined the board in about 2005 or ' 6.
Q. Okay. So awhile?
A. Awhile.
Q. Okay. So Article 6 of the bylaws deals with transfers of stock?
A. Okay.
Q. See that?
A. Is this the section 6 voting proxies? No.
Q. Article 6, page 5 of 9 .
A. Oh, page 5 of 9. No, I'm not up to speed. Thank you.
"Transfer of stock." Thank you.
Q. Okay. So it says that the shares may be transferred at any time by the shareholders; right?
A. That is correct. Basically as of approval of the board.
Q. And it says that the transfers are not valid except between the parties until the board approves it --
A. Correct.
Q. -- right?

So as -- if you wanted to transfer some of your shares to Rod, you could do that, and between the two of you that would be binding on the two of you; right?
A. It would not be accepted by the Farmers' Co-op Ditch, but it would be -- I assume that -- Rod and I made an agreement. But the -- it might not have been confirmed by the Ditch Company.
Q. But it says, "The transfers shall not be valid, except as between the parties."

So that means if you transferred your shares it would be valid between the two of you until the Ditch Company notes in proper form on the stock ledger?
A. Yeah, they have to issue him the -- him my
stock.
Q. And then it says there are two conditions -- or there's a condition that says "The transfer is not made until indebtedness is paid." So what does that mean?
A. It means it has to be current as far as any fees or any liabilities against the stock certificate.
Q. Okay. And do you also have the policy in the bylaws or a rule in the bylaws that says that the water has to be deliverable to the new shareholder?
A. Correct.
Q. Okay. So you are aware that the Froerers have entered into an arrangement with JC Watson Company for transfer of 14 of their 64 shares?
A. I've seen their letter, yes.
Q. Okay. And you knew that that was in the works?
A. We -- they had indicated they had a buyer and they were transferring, then I did get -- I saw the letter that they had agreed to.
Q. Do you know how they came about knowing who the buyer of those shares would be?
A. Only from hearsay in our meeting, Al. It was -- it was my understanding that one of my board members or Neddy had given them a name of a potential
buyer.
Q. And that was Mr. Watson?
A. Correct.
Q. So I think we talked about this in your deposition, but is there any reason that if Mr. Watson got these 14 shares he wouldn't -- the Ditch Company would not be able to deliver that water to him?
A. If he were to get the 14 shares, Mr. Watson has a considerable amount of property in our service area of the Farmers' Co-op, and I'm sure it would be deliverable.
Q. And have you had discussions with anybody representing the Watsons about delivery of this water?
A. Not -- not with regard to delivery of the water, no.
Q. What discussions have you had about the transfer?
A. Brad Watson called and asked if -- about the transfer of stock, and I explained to him that we had some concerns and that we were in a process of -- a hearing process, didn't know if it would get resolved before we went to a hearing. And I explained to him the reasons why.
Q. Okay. Flip the page over to page 6 of 9 of your bylaws.
A. Okay.
Q. Do you see about halfway through the page it says "Resolution adopted August 13, 2003"?
A. Yes, correct.
Q. Is there a reason that this -- to your knowledge, is there a reason that this resolution is attached to the bylaws? Is it -- do you consider it part of the bylaws?
A. From my perspective, this resolution became -- came about because of the 2003 -- oh, this is it, 2003 resolution, because of additional requests to split up our water shares. And so we created a resolution to deal with future developments that went alongside of our bylaws.
Q. Okay. So is -- did you -- is it the intent of the board that this was incorporated in the bylaws or it would be something separate and apart from the bylaws?
A. Well, it's before my time on the board. But a resolution -- we have our bylaws that we live by and our resolutions that are the ground rules for the bylaws.
Q. So are there other resolutions that you have that at least as of the date of this May of '96 -I'm sorry.
A. August.
Q. Are there other resolutions that you have that are not written into the bylaws?
A. We have had resolutions in the past. I want to say [unintelligible], but it's been at least two or three times since my time on the board that we have had a resolution created.
Q. And did -- so is this the only time that you've incorporated -- or I mean melded the bylaws into the -- sorry, the resolution into the bylaws?
A. No. I don't think this is the only time, no.
Q. Okay. Are there other resolutions that are shown on -- in these bylaws that I have overlooked?
A. That part, I can't answer you.
Q. Okay.
A. We refer to our bylaws and our resolutions before we make many of our decisions on a case-by-case, but $I$ do not read them on a regular basis.
Q. Okay. So are these resolutions intended to explain what's in the bylaws?
A. It's -- it's -- it's intended to solidify or clarify our bylaws.
Q. You see in Article 1 of the resolution, the first -- the first paragraph.
A. Yes.
Q. It says the board of directors requires any shareholder that shall subdivide or parcel out any portion of their lands into three or more parcels shall be required to do certain things.
A. Uh-huh.
Q. Do you know where this three or more parcel idea came from?
A. Yes. For instance, it wasn't uncommon for a man to have 80 acres and sell off 40 acres to his neighbor and split his shares. And so those kind of things didn't need to require anything additional.

However, as growth came into the area and more and more people were splitting up smaller parcels into acre plots or 2-acre plots, we came up with if three or more were created, they needed to come up with a water users' association so that those shares could be placed in an entity, that we weren't collecting from dozens of different people.
Q. So it's true, then, that one of the goals of this resolution was to make sure that if you had a subdivision that the water -- the bills from the District would go to a single entity rather than to 8 or 10 or 12 or 20 different people?
A. There's no question. Simplicity.
Q. Look at Exhibit 24 for me. And go to the last page of that exhibit.
A. Okay.
Q. Do you recognize Exhibit 24 as records of the -- of the Ditch Company?
A. I do recognize it. It's dated 2006. I do have recollection. It's been awhile, but yes.

MR. BARKER: I would move the admission of Exhibit 24.

MR. FARRIS: The relevance? What -- I haven't found it yet. What's it even say? Why is it relevant to this matter?

THE WITNESS: It's the letter Jerry Stone to Mrs. Hansen on the Mossacora [phonetic] property.

MR. BARKER: I think it's also included in your exhibits.

MR. FARRIS: I'm sure it is. I'm just wondering what the relevance is.

MR. BARKER: Well, you'll hear. Just be patient. Business records of the defendant or the -or sorry, the protestant.

THE HEARING OFFICER: These seem to be germane to the topic at hand, so I'll allow it in.
(Exhibit 24 admitted.)
Q. (BY MR. BARKER) : Okay. So you mentioned a
letter from Jerry Stone to Ms. Hansen.
Jerry Stone was at that time what position with the Farmers' Co-op?
A. Mr. Jerry Stone was a CPA in Parma and owned a building. And he was the secretary of the Farmers' Co-operative Ditch Company, and they used his building for board meetings and annual meetings and that sort of thing at that time.
Q. And this letter is written on behalf of the Ditch Company?
A. It is.
Q. Okay. I'm going to ask you about a couple statements that he makes about the purpose of the resolution.

That means the 2003 resolution we've been talking about; correct?
A. Correct.
Q. Okay. And he says, "The main purpose of the resolution is to keep Farmers' Co-operative Ditch Company water rights in agricultural production and the stock certificates as whole as possible"; right?
A. Correct.
Q. "Otherwise, the company finds itself with a lot of fragmented shares, which cause difficulty in collecting assessments"; right?
A. Correct.
Q. Okay. So when this resolution was passed, the idea was we wanted to keep those water rights available for ag production; right?
A. Well, $I$ would agree with also the fact that the agricultural production is where the majority of the land was. They wanted to keep it there on that parcel.
Q. Okay. And then the other piece of it is you wanted to keep the stock certificates in big chunks, rather than individual, one and half acre --
A. As whole as possible.
Q. Right. Okay. So that's a "yes"; right?
A. Yes.
Q. Okay. So when One More Mile proposes transferring 14 shares to JC Watson Company for agricultural production, that is in keeping with one of the main purposes of the 2003 resolution, is it not?
A. With regard to the statement, it -- it is.
Q. Okay. And with the intent to keep the certificates as whole as possible, having JC Watson accumulate more shares, that makes it easier on the Ditch Company as well, doesn't it?
A. That part's true. They would be splitting their share, but that -- there we go, yeah.
Q. Right. But they wouldn't be splitting this into a bunch of 1-acre fractional shares; right?
A. No. They'd be splitting a 64 down to 50 and a 14.
Q. It wouldn't change the number of people who were assessed at all, would it?
A. Not at all.
Q. And then turn to Exhibit 19.
A. Exhibit 19, Al?
Q. Yes.
A. Okay. Okay.
Q. Okay. So you said you -- maybe you said it, but you were not on the board when this letter was written?
A. Not in 103 , $I$ was not.
Q. But this is a record of the Ditch Company, is it?
A. Yes. Sheila Seiman [phonetic] at the top, she was a bookkeeper slash secretary for Jerry Stone in his office that the Ditch Company used.
Q. And this letter is written to the Ditch Company by Mr. Farris?
A. It is signed "Mr. Farris," yes.
Q. And Mr. Farris states that "The policy and its bylaws and recently adopted resolution that
requires a shareholder that divides his or her property divided ditch distribution system, easements and weirs to the property so divided, this policy is necessary to ensure that the property so divided is still entitled to receive his or her proportionate share of water." Do you see that?
A. I do.
Q. Is that something that you understand is something that the Ditch Company wants to assure continues in place?
A. Correct.
Q. So that if a parcel of land is developed, you want to make sure that the people who are entitled to water under their shares can get water under their shares?
A. Correct.
Q. So if the shares have moved off to another parcel of land, that concern for the 2003 resolution is not at issue?
A. Transferring water, as we do do case-by-case, and it does happen. Replacing water is something that we do not support.
Q. But my question was -- I mean I understand your explanation.

But the policy of making sure that --
A. Yes.
Q. -- people who have water rights, have shares, can get their water --
A. Correct.
Q. -- isn't going to be undermined by this?
A. That's correct.
Q. Okay. Take a look at your February board meeting, Exhibit 26.
A. February. Okay.
Q. There's a section on the first page. Well, let me back up a step.

I would like to offer Exhibit 19 into evidence.

MR. FARRIS: No objection.
THE HEARING OFFICER: I'm sorry, Bryce? No objection?

19 offered and accepted.
(Exhibit 19 admitted.)
Q. (BY MR. BARKER) : Okay. So Exhibit 26 is the minutes of your February meeting, 2020?
A. That is correct.
Q. Those have been reviewed and approved by the board?
A. That is correct.
Q. There's a statement on there -- or a
section on the first page that is under the heading "Attorney Bryce Farris create a resolution." Do you see that section?
A. That is correct, yes. Uh-huh, I have it.
Q. Okay. So in February Mr. Farris told you that he had protested these water rights applications; correct?
A. That is correct.
Q. Is there any -- anything in this resolution -- or I'm sorry, in the board minutes of January, February, March that authorized Mr. Farris to file protests?
A. He -- prior to him objecting, he was given a phone call from our board, a representative of our board, and they discussed this application of One More Mile and had him look into it.

He responded with -- with the objection.
And at that time we had asked him to look into it, about creating more -- a resolution that more solidified our 2003 resolution.
Q. So -- but there's nothing in the minutes; right?
A. But it is not in the minutes, that is correct.
Q. Okay. And who was that board member? Rod?

So if I -- if I read this -- and I will read it, "Board members agreed for Bryce to create a resolution according to our amended bylaws, Article 6, section 5, add: 'If surface water is available to be delivered or supplied by the Ditch Company pursuant to and in compliance with Idaho Code 67-6537'"; right?
A. That is correct.
Q. And then it says, "Bill Hartman moved for Bryce to create a resolution according to Idaho Code 67-6537"?
A. Correct.
Q. Okay.
A. Very good.
Q. So what did you understand about how Idaho Code 67-6537 applied to the Froerers' application?
A. As a board member, my interpretation was that Idaho Code 67-6537 indicated that if there were -if there were surface water available to the property, that it maintain the primary water source, and everything else being wastewater rights or well water be secondary. And that's the note we were trying to hit.
Q. And does the -- does the board have the authority to enforce the Land-Use Planning Act for Canyon County?
A. I cannot answer that. I don't think we do.
Q. Is there any other part of the Land-Use Planning Act that the board tries to exercise any influence over?
A. We do not.
Q. Did you understand that there had been a -never mind. I'll skip that.

So if I move to the next page, there are some stock transfers in February.

Do you see those?
A. I do see those, yes.
Q. Is this sale from Martin to Mantis Holdings [phonetic], is that a transfer of shares or transfer of land?
A. Now -- now you're really reaching into my memory bank, and I have a phenomenal memory.
Q. I noticed.
A. But we do a lot of -- we do a lot of transfer of shares.

And to give you a little background, there are seven members on the board. And each of us represent a different section of our irrigation 35-mile canal. And generally between all of us, we are familiar with one of the stock transfers and can have some input. I apologize, Eleanor Martin [phonetic],

Mantis Holdings, $I$ don't remember.
Q. Okay. Fine.
A. It wasn't in my neighborhood.

How is that?
Q. Sure. Not unusual. So then --

Oh, I guess I need to offer Exhibit 26.
MR. FARRIS: No objection.
THE HEARING OFFICER: Okay. 26 offered and entered.
(Exhibit 26 admitted.)
Q. (BY MR. BARKER) : Turn to Exhibit 27. It's easier. This is already admitted as 103, but I'll just use 27 because you've got that book in front of you.
A. I do.
Q. Okay. So this is when the Froerers and Matt Wilke came to your board meeting?
A. Yeah, I remember it well.
Q. Okay. So I guess what puzzles me about this meeting is that you had already instructed Mr. Farris to come up with a resolution, that he brought the resolution to the board meeting for you to consider --
A. Yes.
Q. -- and you didn't mention it at all when you talked to Mr. Wilke or the Froerers.
A. That is correct.
Q. Why is that?
A. Well, $I$ can see maybe why it's confusing. But the Froerers were at our meeting. And we had conducted a little business prior to them there. We discussed personnel matters and/or salary issues and other things before. Then they presented their case.

My understanding was the reason they were there was to inform us of their intent with their water shares. Everything else had been speculation of hearsay. We had not had any formal application.

And I was there basically -- or they were there for us to glean information, and from that we would be able to make a determination.
Q. But this resolution, do you think it affects their application?
A. Very much so. But it solidifies the one that that was already there in 2003. It's nothing new.
Q. So why -- I still don't understand it. If it affects what they're asking you to do, why don't you tell them you're considering it?
A. I believe the discussion -- and correct me if I was wrong, but explained to them how the history of the applications for their property had been in the past and what we were dealing with and how it came
about.
I -- I believe that we made clear we had a tool to transfer stocks, but we -- in this particular case with what they were doing and developing, we would encourage them to have a water users' association and keep the water on their land.
Q. So when they left the -- when they left the building, did you leave them -- did you -- did they leave after you told them this was not going to be approved?
A. No. They conducted themselves very well. They presented themselves very well. I thought we conducted ourselves cordially. And we are very much a company who tries to accommodate people.

However, we had a considerable discussion after they left, and we -- we went down different venues, different avenues of accommodation. And ultimately, as a board, seven people decided that we would not be able to approve this.
Q. So did you communicate to the Froerers that you had denied their application to transfer?
A. To be honest with you, as a board member, I believe Neddy conveyed to them our answer. But that -or Bryce. Honestly, I'm not familiar.
Q. So is the board familiar with any laws in

Title 42 of Idaho Code that requires the use of surface water to the exclusion of -- and requires the use of groundwater as a supplemental right?
A. The only one that -- I keep referring back to the same one that Idaho Code has, that we are trying to hit the same notes and encourage people to use surface water for primary irrigation, primary water source.
Q. And that's -- and that's 67-6537; right?
A. Correct.
Q. And the Land-Use Planning Act?
A. Right.

MR. BARKER: No further questions. Thank you.
THE HEARING OFFICER: Okay.

CROSS-EXAMINATION
BY MR. FARRIS:
Q. Mr. Johnston, if you'd turn to Exhibit -- I guess it's 16.
A. Of this one?
Q. Purple book. 16.
A. 16 .
Q. Yeah. That should be the amended bylaws.
A. Amended bylaws.
Q. Yeah. Is this of the version, if you know,
that's on the website for the Ditch Company?
A. It is.
Q. Is there other information on the website of the Ditch Company for shareholders to obtain information?
A. Well, there's a number -- there's a considerable amount of information. I'm not very technical, but I have looked at it. I have read it. I think it's well maintained. And I think there's a lot of information that you can get from the website.
Q. And if you'd turn to the second page of Exhibit 16, section 1 there under Article 2.

The management, as you've said, is by the board of seven directors?
A. Correct.
Q. And you're one of them?
A. I am.
Q. And is Neddy Davis a director?
A. She is our company secretary/treasurer.

She is an employee.
Q. Employee. Okay. And you were asked some questions about the transfer of shares.

Has the Ditch Company denied transfers of shares in the past?
A. Yes.
Q. In what situations have they done that?
A. We've denied shares because they did not have a capable delivery system to their property. We did -- again, case-by-case, the one that I'm most familiar with is that they can't be delivered. Or there has been a fee, some fees due that have not been collected with regard to the shares that were in question, and they weren't transferred until it was resolved. And that's the two most common.
Q. That letter that you were discussing, Exhibit 24, the Stone letter, was that a denial of transferring of shares?
A. Is that to Hansen?
Q. Correct, it is a letter to Tanya [phonetic] Hansen.
A. It was before my time. But yes, my understanding was they wanted them transferred into one person rather than to an association, and it was not transferred to one person. We -- we insisted they have a -- an entity to hold the shares that would deliver everybody water, not just an individual.
Q. Have there been other situations of developments where someone has requested to transfer shares and you've denied the request?
A. Well, the Apple Valley Estates or whatever,
that's before my time as well. But they -- their water was put into a water users' association, and it services the entire development.
Q. And if you'd turn --
A. We did not transfer individually to the individual people like they would have liked to have to begin with.
Q. Did the individual people come to the board and request the shares to be transferred into their names individually?
A. The -- the developing team, it was a brother and sister team, Atkinsons [phonetic], I believe, was their name. But anyway, yes, them and a few of the -- $I$ understand that earlier buyers would liked to have set it up that way, and we insisted or we recommended and we -- that's the only way they could transfer is into an entity of an association, a water users' association.
Q. If you'd turn to in the -- yeah, the one with the blue tabs, the white binder, under Exhibit 105.
A. Okay.
Q. And there's a lot of documents in here, but I'm looking at page 26 of 40.
A. Okay.
Q. Do you recognize that letter?
A. You know, I do not. But it's about my period of time. I recognize the names.
Q. And this -- do you recognize the names, the Hansens?
A. The Hansens.
Q. Do you recognize the name Mossa --
A. Mossacora.
Q. Mossa -- Mossacora Local Trust?
A. Yes.
Q. Is that the developer you were talking about?
A. Yes, correct.
Q. And is this the denial of the transfer that Ms. Hansen was requesting --
A. That is correct.
Q. -- you referred to?
A. Yes.
Q. So the board ultimately reviews transfer requests on a case-by-case; is that right?
A. Yes.
Q. Does Neddy Davis, the secretary, ever approve transfer requests?
A. No.
Q. Has the Ditch Company protested other water
right applications and sought a similar condition, that they're for supplemental use?
A. The only one that $I$ can think of offhand that was fairly recent is the Parma School District.
Q. Okay.
A. And it's similar. They have shares. They irrigate the school grounds, which is considerable. And they, too, have a problem with sediment in their water and have had issues, and they wanted to file in a drain that went close to the school property on wastewater rights and eliminate the other -- or their shares.

And we had them -- their primary use was their shares, their water shares. But their secondary, we had no problem with them filing a wastewater right.
Q. So long as it was supplemental use?
A. Supplemental use.
Q. Okay. So if you'd turn to Exhibit 114.
A. 114. Okay. Got it.
Q. Is this the water right application you were referring to on behalf of Parma School District?
A. Jim Norton signed it, and he's our superintendent. So without reading it, yes, this looks like the one.
Q. Okay. And you resolved the Ditch Company's
protest with the School District based on these conditions that are listed here in the stipulation?
A. That's correct. They didn't have any problem with it.
Q. And their application was not for groundwater, but for wastewater?
A. That's correct.

MR. FARRIS: Move for the admission of Exhibit 114.

MR. BARKER: Question -- I'm sorry. Same objection about relevance. I know it's part of the Department's records.

THE HEARING OFFICER: Noted. And we'll accept it, similar to the other ones. Okay. 114.
(Exhibit 114 admitted.)
Q. (BY MR. FARRIS) : What do you know about the One More Mile -- or the property that's now owned by One More Mile?
A. I have not -- I don't have a great deal of detail, other than, you know, as a child I went to school with the O'Tannys [phonetic]. They lived there.

Does that help anything?
And then when I got on the board, it had come before the board a time or two about development and how we had again referred to our bylaws and
resolutions. And we asked that they put the water in an entity or a water users' association for the development purposes.

And they had agreed to that at the time. Nothing that $I$ know of was done. I don't know that they ever filed any particular papers. Nothing came across our desk at the Farmers' Co-op.

Then -- then they changed ownership, some of the development was put in. Again, we hit the same note about a water users' association. Nothing else came across our desk. But we could see some things that had happened. That's what I know.
Q. You were here when we were discussing that administrative split that occurred in 2007?
A. Correct.
Q. Your bylaw requirements for putting in a distribution system and the 2003 resolution predated that, didn't they?
A. Correct.
Q. And when was the first time that you heard that the owners of the property were proposing something other than an irrigation system.
A. Well, it was at our January meeting or -January meeting, I believe.
Q. After they filed the applications for
the --
A. Correct. What had happened -- again, our seven-member board has a lot more information with their -- in a particular area within our system. And it was in the paper. And one of our board members is from the area, and brought up the fact that this is what's happening and we need to take a look at it and see where it goes. And so that's how you were contacted.
Q. And you were asked if it was in the minutes.

Is there any doubt, as you sit here today, that the Ditch Company intended to protest these 14 applications?
A. That is correct.
Q. You have no doubt?
A. No doubt.
Q. Yeah. Now, what -- what is the Ditch Company seeking today? Seeking a condition similar to the one proposed with Parma School District?
A. It's very simple. I -- we would -- we'd like to accommodate people where we can. But we'd like for the surface water to stay on the property if at all possible, at least for the primary irrigation source.

The Ditch Company has no problem with an
applicant filing for groundwater well applications or for wastewater rights, as long as it's secondary to the water that's used.
Q. And the -- the resolution that was talked about, $I$ have it as 101, but I think I got it wrong. I guess it's Exhibit 28.

Do you have that in front of you?
A. Oh, 28. Okay. Resolution. Exhibit A.
Q. And that's the resolution that you discussed that was passed on March 11th, 2020?
A. Okay. Yes.
Q. Any doubt that the board passed that resolution and it's an effective resolution of the board?
A. Give me that question again. Any doubt what?
Q. That the board approved that resolution and passed it?
A. Absolutely, yes.
Q. Yeah. March 11th?
A. Yeah, there was very little discussion.
Q. Yeah. What -- you were asked kind of on this timing of why this wasn't discussed with the Froerers when they came.

When did the -- when did this resolution
first come up?
A. This?
Q. Yeah.
A. I believe it was in late December or early January.
Q. Well, if you'd look at Exhibit 26 , which is the minutes from the February 12 th meeting.
A. Exhibit 6?
Q. 26 .
A. 26. Okay.
Q. And I apologize. I'm going to make you bounce around a little bit.
A. That's all right. That's all right. I don't mind.

Okay. This is February.
Q. February 2020; right?
A. Right.
Q. Okay. By this time the board had already protested the applications; correct?
A. It was at least a month prior to this date that you had been notified to look into this.
Q. And this is when the board discussed a resolution -- and I think you used the word "solidifying," solidifying the board's position?
A. Clarify it. Solidify it. It didn't -- it
doesn't appear to some people our resolution of 2003 that it's clear or the message what we wanted to take.
Q. Okay. And then going back to Exhibit 28, which is the resolution.
A. Okay.
Q. Does this resolution accurately describe the position of the board?
A. We think so today, yes. We were pleased with it.
Q. And is this resolution -- you're -- I assume you're a shareholder of the Ditch Company?
A. I am.
Q. I assume this resolution applies to you?
A. It does.
Q. Is Mr. Nielsen a shareholder?
A. It sure will.
Q. Does it apply to him?
A. Yep.
Q. Does it apply to this JC Watson?
A. Correct.
Q. So if the shares are transferred to Mr. Watson, is there any guarantee that Mr. Watson won't develop his property?
A. No, they own a lot of property. And they are very strong in agriculture. But Mr. Watson is an
extremely good businessman. And in our conversations in the past, he doesn't want any restrictions to his land as far as what he uses with it, be it develop, be it farm, be it whatever.
Q. In this resolution -- let's take a look at it. If you'd look at -- what I want -- what I want to be clear is, let's take a look at paragraph 3 --
A. Okay.
Q. -- on the second page.

Do you see where it's not intended to prevent a shareholder from acquiring or applying for a new groundwater right?
A. Correct.
Q. But is rather intended to ensure that the existing surface water remains available as the primary source?
A. Correct.
Q. And that's the policy of the board?
A. That's it.
Q. Yeah. And let's go to Exhibit -- or excuse me, the next page under paragraph 4.
A. Okay.
Q. And you see the first sentence that says "This resolution policy is not to apply to water rights or wells for groundwater which are exclusively intended
for domestic purposes"?
A. Correct.
Q. Then was it the policy of the board that trying to look into the future, as far as development, and as this policy -- it's intended only for new applications for irrigation use; correct?
A. Correct.
Q. And so long as they're supplemental to the Ditch Company's existing surface water rights, you have no objection to them?
A. No. An example long before I was on the board -- my father was on the board for 30 -some years. But in the early '80s/late '70s, I don't remember the date exactly, we had a drought. And there were many, many, many, irrigation wells that were drilled in our -- in our service area, Farmers' Co-op, and they were all supplemental wells to the irrigation water. And we didn't -- we didn't deny anything.
Q. Now, going back to the meeting on March 11th, at that meeting or prior to that meeting had anyone from One More Mile submitted an application to transfer shares to the board?
A. No, I've never seen one.
Q. Has anything ever been submitted to the board for approval of a transfer of shares
[unintelligible]?
A. I have not seen a stock transfer from One More Mile.
Q. So as we sit here today, they are an existing shareholder?
A. Uh-huh.
Q. And they have not applied to the board to transfer any shares?
A. Not that I'm aware of. And I've not missed a board meeting.
Q. And the -- the document agreement with Mr. Watson -- and that is Exhibit -- I think it's 29.

Do you have that in front of you?
A. I do.
Q. Yeah, it is. 29.

Has that document ever been presented to the board to act upon?
A. No. I -- honestly, I can't tell you where I saw this. But $I$ saw it from your exhibits. But as far as a board, we have not passed it around.
Q. No one from One More Mile has, you know, mailed this in or sought approval of this?
A. Not to my knowledge.
Q. Do you have Exhibit 11 in front of you?
A. Okay.
Q. And you've been here through this hearing; correct?
A. That is correct.
Q. And you -- if you'd turn to the fifth page of Exhibit 11.
A. Okay.
Q. And you've heard the discussion about there's this e-mail from Neddy. It says Neddy Enrico [phonetic].

Is that Neddy Davis?
A. Yes. Neddy recently married.
Q. Okay. And -- well, as you read this e-mail, what's your understanding of what this authorizes?
A. You mean Neddy's response?
Q. Correct.
A. Well, what she's told is that the shares are not attached to the land and the farmer. He can move his water within his irrigation system and within his parcels of land to accommodate his needs.

And so what I get from this is that she reiterated that, is that One More Mile holds the shares, if they want to do something with the water or move it around, you need to get a letter from him. He has control where he irrigates with it.
Q. In any event, whatever she intended, did Neddy have any authority to approve the transfer of shares?
A. Oh , no.
Q. That's, again, a board action?
A. Yes.
Q. And even though the shares can be moved, they're not appurtenant, does the board have the ability to set rules and regulations as to the use and delivery of shares?
A. Yes.
Q. Is that in the bylaws?
A. Yes.
Q. Okay. And for instance, the rules and regulations regarding three or more parcels and setting up an entity to hold those shares?
A. Yes.
Q. Isn't that a restriction on the transfer of shares?
A. It is.
Q. Whether it's applicable to this situation or not, it is something that the board enforces?
A. It is.
Q. Yeah. So ultimately it's the board that makes the decision on whether or not it will approve
transfer of shares?
A. And we try to make it as transparent as possible and easy to deal with. And quite honestly, the decisions we make is in the best interest of our shareholders. They own the company.

MR. FARRIS: That's all I have.

## REDIRECT EXAMINATION

BY MR. BARKER:
Q. Do you still have Exhibit 11 in front of you?
A. 11? I have 11.
Q. So I'm not quite sure I heard what you said, but I -- my notes say that you indicated that this e-mail says that Neddy said they could move water around within their irrigation system?
A. I believe we're talking about --
Q. Page 5 of Exhibit 11.
A. Page 5 of 11 . I flipped back from 11 and lost it.
Q. The infamous Neddy --
A. Now I've got it again. Sorry.
Q. Okay. Sorry.
A. Thank you.
Q. Sorry.
A. Yes.
Q. So I thought what I heard you say was that this e-mail says that -- that an owner, a shareholder, can move water around within their own irrigation system?
A. They can deliver water within their own system to deliver on their own parcels, parcels they own.
Q. So where does it say in this e-mail that she -- he can only irrigate within a single irrigation system?
A. Well, it just says we have no control as to where he irrigates. She -- she, Neddy, hears from the board --
Q. Right.
A. -- that that's what is allowed all the time. That's my interpretation of what she wrote to him.
Q. But you don't -- you wouldn't prevent someone from using their own irrigation right on one parcel that's delivered at one headgate and using it on a parcel that's delivered at another headgate, as long as you have the ability to deliver at that headgate?
A. Correct. No, that's -- you are spot on.
Q. Okay. So we don't have to worry about only
transferring within a single irrigation system?
A. No, no.
Q. Okay. So look at -- where did it go? I think it's 28.

Farris, try 28. See if $I$ got that right. Yes.

The 2020 resolution.
A. Okay.
Q. A couple of quick questions for you on this. One, two, three -- fourth "Whereas" clause says that "the intent of the resolution or policy is to maintain and keep surface water delivery on lands within the Ditch Company service area and boundaries, even as development occurs"; right?
A. Correct.
Q. And that is what the Froerers are proposing with this transfer; right? To keep the water in the service area; right?
A. They're proposing that and replacing their water with something else.
Q. Yeah.
A. Yes.
Q. But they're proposing that the water would maintain -- stay in the service area?
A. In our service area, yes.
Q. Yeah. And that you -- as we discussed, Watson could get that water delivered?
A. That is correct.
Q. And his land is within -- he has land within the service area that he could put that water on?
A. You are correct.
Q. Okay. And then under the "Therefore it be resolved" paragraph 1, it says that "This resolution is in addition to the requirements of the bylaws," et cetera; right?
A. Right.
Q. So this is something new and different on top of what you've already done; right?
A. Well, for me it's new, and it's worded different, but it's -- we're hoping it adds more clarity and solidifies what we already have.
Q. And again, looking at the third resolution.
A. Okay.
Q. It says -- third -- sorry. The third "Whereas" clause of the resolution.
A. Oh, excuse me. All right.
Q. "This resolution is in addition to the previously-adopted policy and rules of August 23."
A. Correct.
Q. So you're adding something that wasn't there before?
A. We're adding words, yes.
Q. And so if the water right is not appurtenant to the land --
A. Correct.
Q. Which it's not; right?
A. Right. Very good.
Q. -- and the shareholder owns his shares and owns the water, by what right does the board have to tell a shareholder it has to remain appurtenant to a particular parcel of land when it's not appurtenant to any land?
A. He owns his shares. The Ditch Company owns the water rights.
Q. Right.
A. And so that's how we would like to see the distribution of that water, on agricultural or on the land that it was originally assigned to.
Q. But --
A. But it is -- it is sold through shares to the individual landowners.
Q. But you can distribute this water? You've already said you can.
A. We can distribute the water --
Q. Right.
A. -- in most every location.
Q. And so -- but how do you have the right to tell any of your shareholders that "Your right's not appurtenant to any particular parcel of land, but you can't -- you must use it on this parcel of land. You have to. You have no choice"?
A. It's not that we -- we're not saying he -we're not saying he can't -- he has to use it on this parcel of land. He has to use -- there's Farmers' Co-op water there. He can move some of that to other locations, but he can't replace it. Or we would -- we are trying to hit the note that we don't want the water replaced.
Q. So how long is this no-replacement rule effective?
A. Since 2- -- how long has it been?
Q. No. How long does it stay in effect? What happens if the Froerers tomorrow moved it to another parcel of land and then five years from now drilled a -- applied for a well? Would you be able to protest that?
A. If they moved their water off of this land and then -- and then applied for a well on this parcel, is that what you're asking me?
Q. Yes, five years from now.
A. If the water is gone and they -- and they had no water available to the land, then we would probably not protest it.
Q. So if the Froerers go ahead and sell these 14 shares to somebody who can use it and refile the application, you wouldn't be able to protest?
A. But we're going to need to be able to transfer the shares. And we would prefer that they use that water as a primary source on the land.
Q. But how do you know what they're going to do?
A. Well --
Q. So is it one year? I mean what's the window of time that someone is prohibited from drilling a well after they transfer the shares? Is it one year?
A. We -- we've never --
Q. Five years? Ten years? 20 years?
A. They can -- they can apply for drilling a well anytime. We'd just like it to be secondary water.
Q. Okay. Even if the water has already been transferred off?
A. If it's been transferred -- even if it's been transferred off, if they don't -- if they don't have any water.
Q. So how would it be secondary if they don't have any water?
A. Well, we're not going to transfer it off. Or we're not wanting to transfer it off.
Q. How would you -- I guess my question is, how do you know what they're going to do?
A. Well, we don't know what they're going to do. We just --
Q. So you would prohibit a transfer because upon the off chance that somebody might want to put a well on there in the future?
A. We would have no problem with putting a well on there. The -- the whole basis behind this is a futuristic look from our shareholders. When your water is spread over 15,000 acres like it is and used by numbers of shareholders and is continued to be used in that basis, you have more people paying for fees which maintains a delivery system of the entire thing.

You keep transferring water off of this
land, even though you put it in the hands of a few, you have less and less deliveries and less and less people that you're relying on to pay the fee.
Q. But you still have the same fees?
A. Still have the same fees.
Q. Right?
A. Uh-huh.
Q. So you still -- and if they don't pay their fees, you can -- you can not deliver their water?
A. That -- that is correct.
Q. Or you can take back the water from them; right?
A. You can foreclose on their stock.
Q. And if you do that, you can sell the water to somebody else?
A. That. Or we can put it in a pool. We do keep a pool of stock in our company.
Q. So I have to -- I have to tell you, I'm a little confused by Mr. Farris' question to you about you've never -- never got any indication that the Froerers want to transfer this water off the land --
A. Honest --
Q. -- so therefore -- I mean I guess my question is, are you telling us you haven't made a decision about whether or not they can transfer these -- this water off of these --
A. We've never denied them.
Q. Have you not made a decision that they cannot transfer the water off of these 28 acres?
A. There has been discussion in the board, but there's not been a board decision. The discussion was
that we would prefer their -- their primary water source, surface water, continue to be primary, and that the discussion was that we were willing to contribute to Bryce Farris and his company to champion our cause.
Q. So isn't the purpose of this protest to ensure that they have to keep the water on this parcel?
A. Pretty much.
Q. So in effect, by protesting you've told them that you're not going to approve any transfer of the water off of this property?
A. We have board members, I can tell you, that probably feel that way. We have not made a decision.
Q. You've made a decision to protest to prevent them from transferring the water off?
A. We think that we should protest this to stand on the values that we make our decisions with, yes.
Q. Okay. So if I -- if you get a protest -if you get a -- so what would I have to do if I'm transferring my water off? To transfer my water to some other shareholder, what would I have to do?
A. So you own land and you have water and you want to sell it?
Q. I don't even have to own land, do I?
A. It's possible that you could own water and
not land, that is correct.
Q. Okay. So what if I wanted to sell my water right, my shares, what would I have to do?
A. You would come to the board with an application to transfer your water to $X$.
Q. Transfer my shares --
A. Shares.
Q. -- to a person?
A. Or an entity.
Q. Okay.
A. Or a corporation or whatever.
Q. Okay. And you have a form that you use for that?
A. We do.
Q. Okay. And so you will not consider any transfers until you see that form; is that what your point is?
A. That's -- that's pretty much it.
Q. Okay.
A. We'd like to see the circumstances surrounding the transfer.
Q. Okay. So you know the circumstances surrounding this transfer here; right?
A. What they brought to us at their meeting, yes.
Q. Okay. And your answer to the circumstances surrounding that transfer is no?
A. We did not give them an answer surrounding the visit we had in March. And we had decided that we would -- it was appealed. And so we decided that we would take the hearing process.
Q. Okay. So you're waiting on the hearing process to tell them whether they can or can't do this?
A. We feel strongly that it should stay on the property as a primary water source. I'm not saying that we're always right. But that's the way -- that's the way we're running our company. That's why we're here.
Q. And just -- just so I'm clear, there's 21,000 acres, roughly, in the boundaries of the District?
A. In our servicing area, and there's about a little over 15,000 acres that is irrigated.

MR. BARKER: I don't have any further questions. Thank you.

THE HEARING OFFICER: Mr. Farris?
MR. FARRIS: I have a couple.

## RECROSS-EXAMINATION

BY MR. FARRIS:
Q. Mr. Barker asked you about One More Mile transferring water to someone who can use the water.

Can't One More Mile use the water?
A. They have the water.
Q. It's there, it's available, isn't it?
A. Yes.
Q. It's been used in 2019?
A. They've had ownership.
Q. It's been used on their property in 2019?
A. Historically.
Q. It's been used in this year? They're using your shares this year, aren't they?
A. Correct.
Q. How can they ask to transfer the shares if they're using them as we speak?
A. That's part of the equation or part of the discussion that we have at our -- at our board meeting.
Q. But at the -- at the meeting in March where they came and presented their -- presented what they were doing and the board asked questions and whatnot, did they ask for essentially a variance or to allow them to have these wells on the 14 acres -- 14 -- 14 wells on 28 parcels -- or acres --
A. Correct.
Q. -- correct?
A. Correct.
Q. And ultimately the board decided no, they did not agree with that, which is why we're here today; correct?
A. Correct.
Q. And ultimately they also decided let's approve of the resolution that we brought up a month before?
A. That is correct.
Q. Okay. Now, you were asked about how can the Ditch Company determine how a shareholder can use their water if they can transfer it off and whatnot.

Now, the Ditch Company owns the water
rights; correct?
A. Correct.
Q. The shareholders are subject to the articles and bylaws and resolutions of the Ditch Company?
A. That is correct.
Q. And if you would look at Exhibit 16.
A. 16. Okay.
Q. And I'm on page 2.
A. Page --
Q. Section $2(\mathrm{~d})$.
A. Okay.
Q. "The board of the Ditch Company, seven members, has the abority -- has the authority to prescribe, adopt, amend from time to time such equitable uniform rules and regulations as in their discretion"; correct?
A. Correct.
Q. Those could be including as to the transfer of shares?
A. Correct.
Q. Those could be including as to the use and delivery of water?
A. Correct.
Q. Okay. Now let's look at page 5. And I'm under Article 8, section 2.
A. Okay.
Q. Now, this is actually under the heading of "Water distribution."

And you see the third sentence down that is highlighted?
A. Okay.
Q. "The company has the right to make rules and regulations concerning the delivery of water as it deems necessary"; correct?
A. Correct.
Q. Why -- you know that One More Mile owns another hundred or so acres in this vicinity; right?
A. My understanding it's a hundred-plus acres there. That's all I know.
Q. Why does it concern you to have 14 new well applications where they're seeking to replace the Ditch Company's surface water?
A. To be honest, we look at this, and when they ask the question of future development, it just looks as though that would -- might be a pattern of selling -- getting rid of the surface irrigation and drilling wells, which all the information indicates that it's a doable thing.

However, should they be used as a footprint of many other developments in Apple Valley, it would just allow us to see more of our water in different pools and less people that are using it. And I think it fragments what we're trying to accomplish.
Q. Is there any doubt in the 21,000 acres of Farmers' Co-operative Ditch Company that there's going to continue to be development in the next $5,10,15,20$ years?
A. Well, of course from my perspective, the Apple Valley area is a target because it was platted
many, many, many years ago in the early 1900s. And it's probably first to be approached from a simplistic approach of development.

However, when you get from Caldwell and Nampa on the other end of our irrigation ditch, we're seeing more and more pressure all the time of larger developments coming along. I know it's coming.

We're only to trying to do what's in the best interest of shareholders to hold our company together and give it stability to deliver our water to the shareholders they have.

MR. FARRIS: That's all I have.
I don't know. Did Exhibit 28 ever get moved for admission? I would move for admission of Exhibit 28.

MR. BARKER: I don't have any objection.
THE HEARING OFFICER: You're offering 28 ?
You're offering Exhibit 28?
MR. FARRIS: Yeah.
THE HEARING OFFICER: Okay. And, Mr. Barker, no objection?

MR. BARKER: No objection.
THE HEARING OFFICER: Okay.
(Exhibit 28 admitted.)
MR. FARRIS: And the other -- we spoke about it.

It was Exhibit 105, page 26, I'd move for the admission of that.

THE HEARING OFFICER: Exhibit 105, just page 26? Just a second.

MR. BARKER: No objection.
THE HEARING OFFICER: Are you offering just page 26, or do you want everything, the whole exhibit?

MR. FARRIS: I'll offer the whole thing, yeah, the whole exhibit.

THE HEARING OFFICER: Let's give Mr. Barker a chance to look through it.

MR. BARKER: I -- no objection. It's a record of the Ditch Company.

THE HEARING OFFICER: All right. Exhibit 105 has been offered and accepted into the record.
(Exhibit 105 admitted.)
THE HEARING OFFICER: So, Mr. Farris, you said you were done?

MR. FARRIS: Yeah. Nothing else.
THE HEARING OFFICER: Mr. Barker, do you have any questions for Mr . Johnston?

MR. BARKER: I have a few follow-up, based upon the -- Mr. Farris' questions.

## FURTHER REDIRECT EXAMINATION

BY MR. BARKER:
Q. You -- you know that the Ditch Company has 64 shares -- or sorry. Let me try it again.

The Froerers have 64 shares of stock?
A. That's my understanding, yes. And I think that was on the certificate.
Q. And how much does that entitle them to irrigate?
A. They would be able to irrigate 128 acres.
Q. Okay. And so I wasn't quite sure the import of Mr. Farris' questions.

But do you understand that the Froerers wanted to move all 64 shares to someone else?
A. No. We -- we thought so originally. And they came and gave us more clarity on that point when they visited us.
Q. And so the idea was to move 14 shares?
A. That is correct.
Q. And that's what Exhibit 29, the contract with Watson says?
A. Yes.
Q. And then $I$ want to make sure $I$ heard this right, but when Mr. Farris asked you about the March meeting in 2020, he said that the Froerers asked for a
variance.
Remember that?
A. No.
Q. I think that's the word he -- that's the word I wrote down.
A. Okay. Variance? I think what -- again, what I thought he was referring to is they were -there was some discussion with regard to the 14 shares being transferred, them doing the wells. But then on their future development of multiple wells they would -- they could adhere to a pressurized system. Maybe that's what he was referring.

When you say "variance," that's where -that was part of a discussion.
Q. Okay. And he also said, and you agreed, that the board decided no?
A. After the Froerers had left and we had a considerable amount of discussion, we had decided that we would not -- if -- if they were approached -- if we were approached with a transfer at this time, we would rather go the hearing process and stay with our objection.
Q. And again, it's no -- there's no question that the water rights for the Ditch Company are not appurtenant to any particular parcel of land?
A. You are correct.

MR. BARKER: That's all I have for Tom.
Thank you. Thank you, Tom.
THE WITNESS: Thank you.
THE HEARING OFFICER: Mr. Farris, do you have any follow-up?

MR. FARRIS: I don't have any follow-up, no. Thank you.

THE HEARING OFFICER: I do have just a couple of questions, just so $I$ can be clear on this.

## EXAMINATION

BY THE HEARING OFFICER:
Q. So I believe when you first started your testimony, you talked about how you own 40 acres and you might have 20 shares to irrigate that 40 acres.
A. Yes, that's the equation we use.
Q. Yes. So you might also have 10 shares to only irrigate 20 of those acres; right?
A. Correct.
Q. And it sounds like I think at one point you said that a person might have more than 20 shares but only own 40 acres. In fact, I think I might have heard that One More Mile owns 112 acres but they have shares to irrigate 128 acres.
A. Correct.
Q. And I also think I heard that the District itself maintains a pool of shares that --
A. That is correct.
Q. -- presumably aren't delivered to people to be irrigated?
A. The water rights are 100 percent used, but distributed through smaller -- we have an allocation of 12,000 shares. There's only about 8800 of them outstanding. The rest are in a pool. But our water rights are represented with that 8800 shares.
Q. Okay.
A. Does that help you?
Q. That does help me.

So when -- when a person owns a share -and I think you said somebody can own a share without owning any land?
A. For instance, I'll give you an example. I had a neighbor that had 100 acres.
Q. Uh-huh.
A. They kept their family at odds, so when they died, they had two daughters. Gave one the land, one the water.
Q. Okay.
A. She now owns water without land. And the
other daughter had land without water.
Q. Okay. And so if she wanted to have her water delivered to that land that it used to be associated with --
A. Correct.
Q. -- what process would she go through?
A. Well, fortunately the two of them didn't end up in court. They ended up at our office. And we ended up with an agreement to, once again, put the land and the water back in both their names.
Q. Okay. So I'm thinking how to frame some of these questions.

So when you talk about a transfer of a share, does that always involve a change in ownership of the share?
A. No, not always.
Q. It does not. So a person who owns a share could file a transfer with you -- actually, first of all, would they need to file a transfer with you if they historically used some shares on this part of their ground but now they want to use it on this part of their ground? They don't need to file a transfer for it?
A. Not unless they changed the name.
Q. Okay.
A. For instance, a parent give whatever portion of ground to their children, and they will transfer something -- so a share to their children.
Q. So in that case they're changing the ownership --
A. They are. They're giving it to their children.
Q. -- of the stock, but they're not necessarily changing the land that that stock is --
A. That is correct.
Q. -- appurtenant to?

And are there ever times when somebody changes the location of the land that they're irrigating without changing ownership?
A. Changing the land without the ownership?
Q. Without changing the ownership of the stock. I'm sorry.

So for instance, if I own a hundred acres --
A. Uh-huh.
Q. -- and I have shares for 50 acres --
A. Okay.
Q. -- and let's say I want to stop irrigating this 50 acres and I want to start irrigating this other 50 acres that I own.
A. As long as you have irrigatable land within our serviceable area and have stock that will accommodate that, where you put that water, it's entirely up to you.
Q. And I don't have to go through an application for transfer with you or anything like that?
A. You do not.
Q. Okay. Now, a slightly different scenario -- and forgive me, because I'm just kind of trying --
A. That's fine.
Q. -- round out my understanding, because I haven't had a chance to read through all the articles of incorporation. I'm not even sure that they've been admitted into the record yet.

MR. FARRIS: They have not.
Q. (BY THE HEARING OFFICER): So if I -- if I'm a person that -- that like -- let's say I own 50 shares -_
A. Okay.
Q. -- but $I$ don't own any land, if $I$ want to use my water on a person's land that $I$ don't own, do I have to file a transfer application with the board?
A. If you -- maybe -- maybe this will help.

An example: A landowner owned 40 acres and had 20 shares of stock.
Q. Okay.
A. They didn't pay their fees. It went into foreclosure. The stock was foreclosed on. The renter who was renting the 40 acres had additional stock from what he was using on his property, and used some of that water to irrigate this 40 acres that lost its water.

Does that help you?
Q. And did he have to go through --
A. He did not have to go through us.
Q. He didn't have to. Okay. And is that only true if it's -- if it's land that -- that used to have water shares appurtenant to it?
A. You are absolutely correct.
Q. Okay.
A. It has a history of irrigated water with a delivery system from the Farmers' Co-op canal.
Q. Okay. So if the Froerers wanted to not change the ownership of their shares but if they wanted to enter into some kind of an agreement with Mr. Watson, for example, to move those shares and have those shares delivered to his property?
A. But they keep ownership.
Q. They keep ownership of the shares. They don't have to go through a transfer?
A. That's right.
Q. Okay. All right. And as it seems in what I've seen in the bylaws, they talk about transfers, but they don't really make a very good distinction between ownership of the shares and delivery of the water, but maybe I'm just --
A. No. No, no, you are correct.
Q. Since I'm -- so this has been very helpful to me.
A. Okay.
Q. And let's see. And you alluded to the Apple Valley development.
A. I believe it's called Apple Valley Estates, but I could be wrong. But I believe that's it. It was an 80-acre parcel, I believe, that was subdivided years ago.
Q. And that's -- that's not part of One More Mile's land, or is it?
A. No.
Q. It's not.
A. It's not too far from them, as the crow flies, but no.
Q. Okay.
A. It's just a development that had water rights or had shares -- excuse me -- and they developed the entire parcel, and the shares went into a water users' association, water user's agreement.
Q. Okay. So in that case the people who owned the shares were different from the people who owned the land, and that went through a transfer?
A. Correct, it went into an entity.
Q. An entity. Okay.
A. And the -- the owners of the different parcels are different -- are members of that entity.

THE HEARING OFFICER: Okay. All right. I think that -- that helps to clear some things up for me. I don't have any further questions, so thank you.

THE WITNESS: Thank you.
MR. BARKER: We have no further witnesses to call, so we'll rest the applicant's case.

THE HEARING OFFICER: Okay. Does protestant wish to call any more witnesses?

MR. FARRIS: Can we take like a five-minute break?

THE HEARING OFFICER: Sure.
(Recess.)
THE HEARING OFFICER: All right. So it is about 4:35, 36, and we're just coming back on the record.

And, Mr. Farris.
MR. FARRIS: The Ditch Company will call Rod Nielsen.

THE HEARING OFFICER: Rod Nielsen.
Mr. Nielsen, I'll swear you in.

ROD NIELSEN,
having been called as a witness by the Protestant, was duly sworn and testified as follows:

THE HEARING OFFICER: Do you solemnly affirm that the testimony you're about to give is the truth, the whole truth, and nothing but the truth?

THE WITNESS: Yes.
THE HEARING OFFICER: All right. Please have a seat.

## DIRECT EXAMINATION

BY MR. FARRIS:
Q. Mr. Nielsen, do you hold a position with the Farmers' Co-operative Ditch Company?
A. I'm the president of the company.
Q. And how long have you been in that position?
A. $O h$, ten years.
Q. Ten years?

UNIDENTIFIED SPEAKER: Longer.
THE WITNESS: Longer than that? Time passes.
Q. (BY MR. FARRIS) : Let me ask you another question, $I$ guess.

How long have you been on the board?
A. Well, since about 1991, I believe it was.
Q. Okay. What do you do for a living?
A. So I farm full time.
Q. Do you know the property we've been talking about here today, the One More Mile property?
A. Yes. I -- our family farmed -- we actually farmed the ground at one time from Grant Peterson and then later his son Myron for a few years.
Q. Can you give me a time frame, generally, as far as when that occurred.
A. Yeah, I didn't come prepared for that. It's about 15 years ago, I think, is when we stopped or so, 12.
Q. How was the ground irrigated?
A. It was all furrow-irrigated.
Q. From what source? Was it the Ditch Company water?
A. From the Farmers' Co-operative Ditch Company.
Q. Okay. So it had some conveyances to the delivery system to get the water?
A. Exactly as it is today.
Q. Yeah. Now, I don't want to go through all the stuff. You were here when Mr. Johnston testified, but this -- so the Ditch Company shares can be -they're not appurtenant to the land; right?
A. That's correct.
Q. And what -- what's your understanding of what a shareholder can do with those shares? Meaning is it an unfettered right to transfer the shares to any person or entity they choose?
A. Well, the shares are valuable. And so, you know, it's -- it's hard -- it's [unintelligible] your ground. It makes your ground valuable. And so people are not necessarily trying to give away their shares. They never do. So I'm not sure exactly -- if I answered the question, though.
Q. Well, when $I$ say it's unfettered -- it's not unfettered, meaning there are instances -- and you heard Mr. Johnston testify, that there are instances where the board does deny a shareholder the ability to transfer shares?
A. That's correct. And we are -- we try -we're trying to run this company for the future. We
want to continue it on. And -- and -- and it's -- what we're -- what we are fearful of is as more and more subdivisions come along, they'll want to do the same thing and get rid of their shares. And eventually we'll be like -- you know, we will not be a company -we won't have the base to continue -- to continue to function in an efficient manner.
Q. Were you on the board during -- there was a discussion about Tanya Hansen and a Mossacora development.

Were you on the board during that time?
A. I was.
Q. And do you recall the situation and why the board denied the request to transfer the shares at that time?
A. Well, $I$ believe it was right after the 2003 resolution. And -- or I mean -- yeah, 2003. And she -- she wanted -- she didn't want to go into the organization. And she didn't want to abide by the rules. And so we -- so we kept our feet -- I mean we kept firm and said, "No, you'll abide by what we're asking."

It's a fair way, everybody else is having to abide by these rules, and that's what...
Q. And at that time, we're talking about the

2003 resolution when there was a subdivision and you, per the 2003 resolution, were requiring them to do what? What were you requiring of the developer?
A. Well, we were requiring them to -- to either make a homeowners' association, lateral users association, whatever you want to call it, but an entity that would be responsible for collecting the fees and that we would be billing.
Q. And Ms. Hansen was asking for those shares to be transferred into her own name?
A. Exactly.
Q. And -- and what was the board's decision in that case?
A. That we were going to abide by our -- our resolution and not allow it.
Q. And -- so back to -- and were you also involved or were you also around when there was the what we'd call the Apple Valley Estates development --
A. Yes.
Q. -- you heard Mr. Johnston talk about?
A. Right.
Q. Do you remember what the issue was in that situation?
A. Well, they -- that -- it's been already mentioned, but there was an 80-acre parcel, and they
wanted to -- they wanted to subdivide and thought maybe they could make some money and -- by subdividing.

And we were afraid of having a mess as far as having to collect all those fees and, you know, each individual. And so we -- and we wanted to abide by the -- our -- our -- our resolution and require that.
Q. So did you require them to retain the shares?
A. We required that they be retained as a water users' association.
Q. Okay. Did individuals ask to have the shares transferred to their own names?
A. I'm -- I -- there was -- I'm not aware of anybody there that actually put up a big fight. No, I don't remember anything.
Q. Did Apple Valley Estates object to or have concerns about having to set up an association or transfer shares to an entity, per the resolutions?
A. Well, people have the -- they -- they have a tendency to want to keep it all in under their name. And they were reluctant. I think there was people that were reluctant, but they eventually -- I mean we, as a board, decided that that was -- we needed to abide by our policy, be fair to everybody, and continue being equal to everyone and, you know, following our
resolution.
Q. So back to this application by One More Mile.

Just can you just generally describe what your concerns are with if they propose to transfer even 14 shares to JC Watson or someone else? Why -- why are you concerned with that?
A. Well, so we are concerned that -- that this is just going to be a snowball effect. It's the precedent is being set that we cannot now do anything with our water. I mean $I$ guess the board would be a rubber stamp saying any -- any -- any contract out there goes as long as they're inside the -- inside the -- the company's boundaries.
Q. And why does that concern you?
A. Well, it -- it would -- it would create chaos. We would not be able to function if -- and it would be very, very difficult. We have to be able to have a handle on the shares and how they're transferred.
Q. Do you have a -- where is your property in relation to the One More Mile property?
A. So we're -- we're -- most of how we -- our ground would be -- well, actually, we have some ground on both sides of them. We have some that's at the
very, very end, but it's off of a lateral. But it's -it's about 3 or 4 miles south.
Q. And I assume you're a shareholders of the Ditch Company?
A. That's correct.
Q. And these bylaws and resolutions we've been talking about, we've heard talked about today, are they applicable to you?
A. They are. Yeah, we're -- every -everything that -- that we -- every resolution, every decision that's made, we have to abide by them. It's -- and that gives you pause at times.

You know, you think about it, when you're creating these resolutions, because we all have to -they affect us, just as they do everyone else, all of them.
Q. And you've heard testimony about the agreement between One More Mile and Mr. Watson.
A. Yes.
Q. Do you know Mr. Watson?
A. I do.
Q. Do you know where his land is located?
A. No. I -- I know that he has land out in Notus. I think he has land out in Roswell. I don't know exactly where all of his land is.
Q. He has land within the Ditch Company's service area?
A. That's correct.
Q. And you've, you know, heard comments today about it would be for agricultural use; right? Is he -- does he use the water within the Co-op's boundaries for farming and agricultural use?
A. As far as $I$ know, that's -- yes, he does.
Q. For now do you know what his intentions are tomorrow to develop this property or down the road?
A. No, we -- no, he -- and that's part of our problem is that we -- you know, we have no idea how the water is going to be used or if he's going to then tomorrow decide that he wants to subdivide his land.
Q. And in theory, I guess, he could then seek groundwater applications to replace Co-op's water with groundwater wells or whatever for his property?
A. Right. Exactly.
Q. Does it -- you heard the testimony today about the -- oh, the meeting minutes from March of 2020 where there was a statement about the possibility of 40 to 50 more wells on the future development of One More Mile's property.

Does that concern you?
A. That's -- I think that is -- that is a
great example of what we're talking about today, is that perhaps, you know, 14 lots could be created and we'd have to drill 14 wells, and then -- and then -then 40 or 50 -- I guess we'd have no way of stopping that, according to, you know, what I've heard today. And then beyond that, every subdivision, every platted ground would then have that opportunity, it appears to me, is the argument.
Q. And there -- just to put a little finer point on this, the -- the meeting on March 11th, 2020, while there wasn't a formal application to -- from One More Mile to transfer the shares to Mr. Watson, was the board inclined to approve of any such a transfer? I guess what was -- what was the result of that meeting, in your mind?
A. The -- the March meeting?
Q. March 11th meeting where the One More Mile representatives came to the meeting, discussed their application, and left and the board discussed it. I guess there seems to be some confusion as far as whether the board -- what the board was acting upon at that point or what it was deciding. What was your opinion?
A. Well -- and I think that's been unclear today, perhaps to a certain degree. There was never an
application for transfer of their shares. It was just we were meeting to talk about our protest and our protest of the water right.
Q. And so --
A. And so --
Q. -- ultimately as a result of that meeting, did the board -- what was the direction of the board? To go forward with this hearing and continue to protest the water right?
A. Well, I think for what the reasons I've tried to explain is that looking to the future and what we're requiring of -- what we have required of our past -- of our shareholders and what we will continue to require of our shareholders, we decided to pass a resolution, which we had -- but that was after we were trying to get clear of what exactly the Froerers intended and understand their position. And maybe it was a little awkward at the meeting. I don't know. But, you know, how it all came out, but...
Q. Now, there's been discussion today about this e-mail from Neddy where she indicated "We have no control to where he irrigates in our District."

Does Neddy have the authority to approve any transfers of shares, in your mind?
A. No, she doesn't.
Q. Who approves transfers of shares?
A. It's the board.
Q. Does Neddy have the authority to withdraw the protests that had been filed by the Ditch Company?
A. No.
Q. Or determine whether or not to file a protest on her own?
A. No.
Q. The management of the company is the board; correct?
A. That's correct.

MR. FARRIS: That's all I have, Mr. Nielsen. Thanks.

CROSS-EXAMINATION
BY MR. BARKER:
Q. Mr. Nielsen, thank you for your patience today. I'm sure it was exactly how you wanted to spend your day with the farm situation going on. But a couple quick questions.

The Mossacora property that Mr. Farris asked you about, that was a situation where the shares had been transferred to a homeowners' association and somebody wanted out?
A. No. I believe is -- she had bought into
it, and she didn't want to go into it. She wanted her shares. She wanted shares for that property, whatever they might have been. She wanted her share. But I'm not 100 percent certain the exact...
Q. But the concern was, that you were trying to deal with there, was to not have to send individual assessment bills to all the members of that association?
A. Correct. And I think there was also some -- some question as to a new headgate, things like that, people wanting their own headgates and we'd have to create some more, you know, that type of thing. An inability to share water. There's some issues dealing with that too.
Q. And in -- and in this instance, prior to One More Mile obtaining the 64 shares, who owned those 64 shares?
A. Prior to One Mile I believe it was John Chandler.
Q. Okay.
A. And before -- you know, and then the history before that was the Petersons.
Q. Petersons, right. So that water -- those shares were never transferred to a homeowners' association or other entity?
A. That is correct. We -- and the reason why was because it never -- I mean they just -- they just transferred it in whole and never from one -- from Petersons to the next, there was never an application to -- to divvy it up to different individuals.
Q. Okay. Do you understand that the board has the authority or has exercised the authority to ensure that before somebody wants to use water at a different location that they need the board's approval that they can actually deliver to that location?
A. So if there's been a transfer of shares, we -- we -- we try to find out if in fact there's -occasionally shares will be transferred, usually small amounts, and somebody will want -- and they'll actually buy some more shares and want to move it down somebody -- a lateral. And is there really adequate room for any more water going down that lateral, and can they use those shares? I'm not sure I've answered your question exactly, but we look into those types of things, yes.
Q. Okay. And whether or not this application -- well, first of all, you heard the testimony that Mr. Watson could -- he would be -- his water -- that these 14 shares would be deliverable to some of his land if that transfer was made to him; is
that your understanding? Or isn't that right?
A. We assume so. I don't -- I don't even know. I don't think that he actually needs any more water. I think he -- the Watsons, I don't think they need any more water for their ground with the shares that they have. That -- I would be surprised if that were the case. But he -- I think that his -- he likes to have plenty of shares and the ability to -- they are -- there is some value there.

So I don't think that Mr. -- now, here I'm just guessing about his situation. But $I$ would be surprised if he didn't have the -- enough shares to water all his property.
Q. Okay. But my question, though, was, is there any reason for you to disagree with the conclusion that this -- these 14 shares could be delivered to Watson in the service area of Farmers' Co-op?
A. I think that's accurate. I don't think -I -- that yes, I think he would be -- he would be able to get the water. If he bought the shares, as far as I know, John Watson would then be able to get the water to his property.

MR. BARKER: You know, I don't have any more questions. Thank you.

THE HEARING OFFICER: Mr. Farris?

## REDIRECT EXAMINATION

BY MR. FARRIS :
Q. So on Mr. Watson, you -- does anyone -well, he's not here, I guess.

But you're not aware that he needs more water? He hasn't come to the Ditch Company asking he needs more shares because he's got shortage of water?
A. I'm not aware of that. Perhaps he's told Neddy that anytime water shares come up -- I think she knows that he -- he's wanting -- he would be willing to buy them. I think he -- he wants to have more shares. And I don't know exactly --
Q. Well, if he doesn't need more water, the purpose would be for what?

MR. BARKER: Objection. Calls for speculation on the part of the witness about what some other farmer may or may not need and whatever his plans are for irrigating his property.
Q. (BY MR. FARRIS): Has Mr. Watson -- I'll rephrase it.

Has Mr. Watson come to the board and indicated he needs more water or more shares because he's short on shares?
A. I -- he hasn't come to me personally. He's apparently communicated to somebody, because his name was known by the secretary anyway.
Q. That he wants more shares?
A. Yes.
Q. But has he communicated anything that he needs more.
A. Oh , no.

MR. BARKER: Objection. Calls for speculation.
MR. FARRIS: I asked him has he --
MR. BARKER: He hasn't talked to him.
Q. (BY MR. FARRIS): Has he communicated to the board, which you're the president of the board, that he needs more shares?

MR. BARKER: Objection. Calls for speculation about what an irrigator needs, Bryce. How are we supposed to know?

MR. FARRIS: If you'll rule on the objection.
THE HEARING OFFICER: I'm going to let Bryce ask the question.
Q. (BY MR. FARRIS): Has Mr. Watson come to the board and indicated that he needs more shares because he needs more water?
A. No, he has not.
Q. Are you familiar with Mr. Watson's ground
within the Farmers' Co-operative Ditch Company service area?
A. Well, here I am, I'm -- Tom would be better to ask those questions. I -- I'm not familiar exactly with what Watsons have and where it's at. But I know they have a lot of ground in the service area. They're a big shareholder.
Q. Okay.
A. Large shareholder.
Q. That exhibit -- Exhibit 29, which is -- if you want to pull it out. Let's actually do. If you'd look at Exhibit 29 , which is the agreement with Mr. Watson.
A. Okay. I think I'm there.
Q. I think we've heard testimony today that this hasn't been presented to the Co-op board for consideration of any kind?
A. No, not at all.
Q. As you look through it -- or have you looked through it?
A. I've -- I've -- I've read it, but I've not -- I'm not real strong on it, but...
Q. Does it indicate in anywhere any -- does it indicate where the water is intended to be delivered to the JC Watson property?
A. No, I don't believe it does at all.

MR. FARRIS: That's all I have.
THE HEARING OFFICER: Mr. Barker?

## RECROSS-EXAMINATION

BY MR. BARKER:
Q. I don't know. Maybe this is belaboring the point, but have you ever -- has the board ever denied transfer of shares because in the opinion of members of the board the water user doesn't need more water?
A. No.

MR. BARKER: Okay. No further questions. Thank you.

THE HEARING OFFICER: I --
THE WITNESS: Sorry.
THE HEARING OFFICER: Just to confirm, you don't have anything?

MR. FARRIS: Yeah, I have nothing.
THE HEARING OFFICER: Okay. I've got just one -- probably just one more question.

## EXAMINATION

BY THE HEARING OFFICER:
Q. So you didn't -- or actually Tom mentioned earlier that the board maintains a pool of shares for
its own -- just own pool of shares.
So if -- if a user wants more shares or needs more shares, are those shares available to him?
A. Well, that -- and I'm -- I'm -- I'm going to mess this up, too, but a lot of that was never issued, just stock that was never issued, mostly what $I$ think what was referred to earlier. There are -- I think there might be a few shares that were put up to auction and never -- no one showed up for the auction or whatever, and it was just absorbed.

And I -- I don't have the specifics on how many shares there are available. But that's -- that's a small pool. Usually when people want shares, there are a few people, if they want to buy shares, there's people out there occasionally that -- that will sell them that have, for whatever reason, however they got that, they have more shares than they actually required. There is a little bit of that.
Q. So this pool of shares wouldn't be available typically --
A. Right, it's --
Q. -- to a user to irrigate with?
A. That's correct.
Q. To purchase from the board --
A. That's correct.
Q. -- or [unintelligible] from him or --
A. Correct.
Q. -- to others --
A. Right.
Q. -- [unintelligible]?
A. Yeah.
Q. Okay. I guess just -- this is kind of a hypothetical, but again, it kind of helps me understand sort of how the Department -- or the Co-op views these shares.

If somebody decides that they don't want to call for delivery of their -- their water under their shares, they have the right to do that, correct, if they say "I don't want to farm this year. I'm not going to call for my water"?
A. Well, actually, they -- we would still assess them, so they'd have to pay for them. And if they didn't want to use their water that year, yeah, you don't have to use it. But they would have to -they would have to pay their assessments. They're by -- by twice-a-year assessment.
Q. Okay. And if a person decides -- and I know you testified earlier that this is very unlikely, because I think you said shares are valuable to people. But if somebody just decided that they want to give up
their shares, that they're done, what would be the process for that? Would that be through a transfer back to the Co-op or --
A. Well, no one has ever said that they just want to give up their shares. In a way, I guess they kind of do when they refuse to pay for them.
Q. Uh-huh.
A. But if that's the case, then they're put up for auction.
Q. Okay. So probably that's the way it would happen? Somebody would let you know that they're surrendering their shares and you guys would --
A. Well, they would just ignore our letters and our certified letters and our postings in the paper.

THE HEARING OFFICER: Okay. All right. That's all -- that's all that $I$ have for you, sir.

If you guys don't have any follow-ups, then I think you're excused.

THE WITNESS: Okay. Thank you.
MR. FARRIS: I don't have any more witnesses.
MR. BARKER: No redirect.
THE HEARING OFFICER: Okay. So let's see.
Where does that leave us?
All right. And so I think -- I think I
would like to just quickly go through the exhibits and clarify and make sure we're all on the same page as far as what exhibits were offered and accepted, if that's all right. And then after that, if there's no other -no other business, we'll close the record, and we can go home.

So for the applicant, I have Exhibit Nos. 1, 2, 3, 7, 8, 9, 10, 11, 13, 14, 16 -- pages out of order here -- 19, 24, 26, and 28 and 29.

MR. BARKER: And we did 5 and 6, but those are officially noticed, so they were not offered; right? THE HEARING OFFICER: That's right. MR. BARKER: Okay. THE HEARING OFFICER: SO 5 and 6 are officially noticed, and the application is part of the official notice of the application.

MR. BARKER: And that would be Exhibit 4?
THE HEARING OFFICER: Exhibit 4, yeah.
MR. BARKER: Okay.
MR. FARRIS: Did I hear you skip 27?
THE HEARING OFFICER: I did skip 27, because it is a duplicate of 103.

MR. FARRIS: Oh, okay. But 103 is in.
THE HEARING OFFICER: 103 is in.
So for the protestant, then, I've got 103,

105, 107, 109, 112, 113, 114, 115, 116, and 121.
MR. BARKER: That's what I have.
THE HEARING OFFICER: Okay.
MR. FARRIS: So then I did not move for the admission of Exhibit 117 , which was the e-mail chain. It should be part of the official notice record of that application.

MR. BARKER: It's already in as Exhibit 11.
MR. FARRIS: No, 117 was the [unintelligible].
MR. BARKER: Oh, oh, oh. Sorry.
THE HEARING OFFICER: Again, did I -- do you have 117 down?

UNIDENTIFIED SPEAKER: No.
THE HEARING OFFICER: You don't? Okay.
MR. BARKER: So I'd move for that.
THE HEARING OFFICER: Would you like to offer it?

MR. FARRIS: Yeah.
THE HEARING OFFICER: Mr. Barker?
MR. BARKER: Objection as to relevance, not as to authenticity or admissibility.

THE HEARING OFFICER: Okay. I'll allow it.
Your objection's noted.
(Exhibit 117 admitted.)
THE HEARING OFFICER: All right. If there are
no other matters, I will close the record and conclude the hearing.

MR. BARKER: So before you do that, question: Do you can expect a post-trial memorandum of any kind?

THE HEARING OFFICER: I --
MR. BARKER: Let me rephrase that.
Would it be helpful if you had one, or not?
THE HEARING OFFICER: I don't think so. I got -- I think I got a pretty good idea of -- of what's going on here. But I guess I'll leave it up to you guys. If you guys want to prepare one, I'll -- I'll take it, but I...

MR. FARRIS: I would prefer not. I think you got it.

MR. BARKER: Okay with me.
MR. FARRIS: I think I'm fine with...
THE HEARING OFFICER: Okay. All right. So this hearing is now concluded and the administrative record is closed.

I hope to issue a preliminary order in this matter within the coming couple of months, or in due course, as I've heard Mr. Barker tell me.

MR. BARKER: I thought you were going to say days, a couple of days, the next couple of days.

UNIDENTIFIED SPEAKER: A couple of days
[unintelligible].
THE HEARING OFFICER: And of course a copy of the preliminary order will be mailed to all of the parties.

So now I'll close the record. MR. BARKER: Okay. (End of audio file.) --000-

## REPORTER'S CERTIFICATE

I, JEFF LaMAR, CSR No. 640, Certified Shorthand Reporter, certify:

That the audio recording of the proceedings were transcribed by me or under my direction.

That the foregoing is a true and correct
transcription of all testimony given, to the best of my ability.

I further certify that $I$ am not a relative or employee of any attorney or party, nor am I financially interested in the action.

IN WITNESS WHEREOF, I set my hand and seal this 3rd day of December, 2021.


JEFF LaMAR, CSR NO. 640
Notary Public
Post Office Box 2636
Boise, Idaho 83701-2636
My commission expires December 30, 2023

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| 220 (1) |  |  | 233:13 |
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| 240:24 | 30 (1) |  | 79 (1) |
| 237 (1) | $\begin{gathered} \text { 197:17 } \\ \text { 30-foot (1) } \end{gathered}$ | $\begin{aligned} & 30: 4 ; 69: 10 ; 70: 4 ; 86: 9,13 \\ & 15 ; 97: 9 ; 137: 11 ; 150: 20,22 \\ & 211: 3 ; 260: 21,24,25 ; 261: 19 \end{aligned}$ | 89:5 |
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| 187:1 | 30-some (1) | 50-plus (7) | 7's (1) |
| 24 (6) | $\begin{aligned} & 233: 12 \\ & \mathbf{3 3 ( 1 )} \end{aligned}$ | $\begin{aligned} & 30: 4 ; 94: 24 ; 140: 23 ; 141: 7 \\ & 24 ; 166: 3,10 \end{aligned}$ | 164:1 |
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| 255 (1) | 165:11;199:6 | 52 (1) |  |
| 4:10 | 35-mile (1) | $\begin{aligned} & 7: 25 \\ & \mathbf{5 9}(\mathbf{2}) \end{aligned}$ | 47:24;80:3;163:8,14; |
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| 265 (1) | $\begin{array}{\|c} 8: 3 \\ \mathbf{3 7 - 0 3 0 8} \end{array}$ | $\begin{aligned} & 7: 20 ; 47: 25 ; 66: 3 ; 78: 6 ; \\ & 117: 22 ; 129: 6 ; 148: 24 ; \\ & 171: 18 ; 172: 13 ; 173: 2,9 \\ & \text { 201:15,18,22,23;204:24;} \\ & 215: 3 ; 230: 8 ; 287: 10,14 \\ & \mathbf{6 0}(\mathbf{2}) \end{aligned}$ | 263:17;269:25 |
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I, JEFF LaMAR, CSR No. 640, Certified Shorthand Reporter, certify:

That the audio recording of the proceedings were transcribed by me or under my direction.

That the foregoing is a true and correct transcription of all testimony given, to the best of my ability.

I further certify that I am not a relative or employee of any attorney or party, nor am I financially interested in the action.

IN WITNESS WHEREOF, I set my hand and seal this 3rd day of December, 2021 . .


